

MANITOBA CLEAN ENVIRONMENT COMMISSION

CLEAN ENVIRONMENT COMMISSION HEARING

CRYSTAL SPRINGS COLONY LAGOON

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Transcript of Proceedings  
Held at Fraserwood Community Hall  
Fraserwood, Manitoba  
TUESDAY, APRIL 21, 2026

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MANITOBA CLEAN ENVIRONMENT COMMISSION

CLEAN ENVIRONMENT COMMISSION

Aimée Craft - Chairwoman

Donald (Don) Labossiere - Commissioner

Lydia Carpenter - Commissioner

Peter Crocker - Executive Director/Commission Secretary

Carson MacKenzie - Keewatin-Aski Ltd. Commission  
Technical Advisor

HARBOUR (CRYSTAL SPRINGS) COLONY FARMS (PROPONENT)

Paul Kathler - Attorney, D'Arcy & Deacon LLP

Luke Bossuyt - Attorney, D'Arcy & Deacon LLP

Daniel Burns - Burns Maendel Consulting Engineer

RM OF GIMLI (PARTY)

Kevin Williams - Attorney, Taylor McCaffrey LLP

Matthew Nordlund - Attorney, Taylor McCaffrey LLP

Indra Kalinovich - Dillon Consulting Ltd.

Kevin Chudd - Mayor

Kurt Reich - Deputy Mayor

Christine Payne - Director of Communications

DEPARTMENT OF ENVIRONMENT AND CLIMATE CHANGE

Siobhan Burland Ross - Engineering Manager

Barsha Sagan - Senior Environmental Engineer

Anges Wittman - Director

Reporter: Giselle Chen, Nathaniel Laxer

1 TUESDAY, APRIL 21, 2026

2 UPON COMMENCING AT 9:30 A.M.

3

4 THE CHAIRWOMAN: Good morning. Welcome  
5 to everyone. Welcome to all of the participants and  
6 presenters.

7

8 Members of the public will be observing the  
9 proceedings. I am new to reading glasses, so I'm going to  
10 be uncomfortably taking them on and off throughout this  
11 whole thing, so please be patient with me.

12

13 My name is Aimée Craft. I'm the Chair of  
14 the Manitoba Clean Environment Commission. I'm joined this  
15 morning by two other Commissioners, and I'll ask them to  
16 introduce themselves, beginning on my right.

17

18 MR. LABOSSIERE: I -- I am Don  
19 Labossiere. I consider Virden, Manitoba to be my hometown.  
20 I went to the University of Manitoba, where I graduated with  
21 a Bachelor of Science Degree in Chemistry in 1987. Worked  
22 in private industry for three years, and then after that,  
23 with the Province, I started off with -- or as an  
24 Environmental Inspector for compliance with environmental  
25 legislation. Along the lines, I spent three years, and

1 often, doing natural resource protection. And by the time  
2 I retired, I was the Director of Environmental Compliance  
3 and Enforcement.

4

5 THE CHAIRWOMAN: Thank you, Don. Lydia?

6

7 MS. CARPENTER: Thank you. Good  
8 morning. I'm Lydia Carpenter.

9

10 I'm joining you from the Southwestern  
11 Manitoba. I grew up in the Red River Valley but now reside  
12 close to Belmont. So, I had a nice drive here yesterday.

13

14 My current role is actually as an  
15 entrepreneur, running a cattle-grazing operation in the  
16 southwest. I also do facilitation and mediation for groups  
17 in agriculture, particularly farm families that are going  
18 through succession.

19

20 My education is in sciences and natural  
21 resource management. I graduated from the University of  
22 Manitoba in 2011 from the Natural Resource Institute, and  
23 held various different positions on boards and volunteer  
24 organizations relating to that work. And I'm -- I'm -- it's  
25 a privilege to join you today, so thank you very much.

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THE CHAIRWOMAN: Great. And we're showing you how to use these lovely microphones that we have to turn on and off, and so we'll probably be providing some direction on that front and making sure that people are introducing themselves, using the microphone. So, if we have some administrative issues around that, we'll be providing some guidance and we'll be patient with one another.

Also joining us this morning are two staff members from the CEC. Peter Crocker, who's our Executive Director -- I'll get him to wave his hand -- and Board Secretary. He's sitting to my left.

If there are any issues that arise during the proceeding that need to be communicated to the CEC, Peter's the first person that you should be talking to. And also joining us is the Commission's Administrative Assistant, Courtney Harmer, who I can't see but hopefully can wave to you.

Yes. Okay, there she is. She's sitting near the entrance. You would've seen her on your way in. Our legal counsel, Bill Bowles, is sitting also to my left. And

1 Carson MacKenzie, our technical advisor, is also at that  
2 table.

3

4 I want to acknowledge that we're gathering  
5 today on Treaty 1 territory, very near Treaty 2 territory,  
6 and in the homeland of the Red River Métis. We're in close  
7 proximity to the western shores of Lake Winnipeg, and I  
8 myself am a resident of this lake on the east side.

9

10 Again, thank you all for being here today.  
11 In terms of our background, the Minister of Environment has  
12 requested that the CEC hold this public hearing. We did  
13 host an information session earlier this year in this very  
14 hall, but we've been now tasked with a public hearing to  
15 review the application by Crystal Springs Colony for a  
16 domestic wastewater treatment lagoon for their property  
17 located in the RM of Armstrong.

18

19 So, our mandate is set out in a terms of  
20 reference, which is available on the CEC website specific  
21 to this hearing, and the terms of reference was provided by  
22 the Minister in September and includes a review of the  
23 potential environmental effects of the proposed wastewater  
24 treatment lagoon, a task of holding public hearings, and  
25 providing an opportunity for the public to provide input

1 into the proposal, and then we must file a report with the  
2 Minister that outlines the results of our review, what we  
3 heard, and to provide advice and recommendations, including  
4 proposed licensing conditions for the Minister's  
5 consideration.

6  
7 I want to note, there's been a name change  
8 to the proponent -- for the proponent to Harbour Colony, and  
9 I'll ask Counsel for the proponent to address that in their  
10 submissions at some point.

11  
12 And I'll note a few housekeeping matters.  
13 Please turn your cellphone ringers to silent. I know that  
14 we hear that often, but I'll ask you to do it and make sure  
15 that it's not disruptive in the context of these  
16 proceedings. Many of you are familiar with this hall, but  
17 for those who aren't, the bathrooms are out the main door  
18 here that you came in, down the hall to the left. Emergency  
19 exits are on both the left and right side of the hall.

20  
21 So, the hearing itself is going to take place  
22 today, Tuesday, April 21st, from 9:30 to 4:30. Today, we'll  
23 be hearing from the proponent, and -- sorry. Today, we'll  
24 be hearing from the proponent primarily. Tomorrow,  
25 Wednesday, we'll go from 12:30 to 5:00, hearing from the

1 CEC's technical advisor and the RM of Gimli, who applied for  
2 and was granted a status as a party to the proceeding.

3  
4 We'll also be holding a session tomorrow  
5 evening from 6:30 to 8:30 for public presentations. Many  
6 have already registered. If some of -- of you members of  
7 the public are interested in presenting, you can speak with  
8 Peter and add your name to that list. Thursday, we'll begin  
9 at 9:30 again, and we'll hear closing statements. So, this  
10 is a tentative outline. It's subject to change. And this  
11 morning, we'll be hearing a presentation from the Director  
12 of Environmental Approvals about the review process and then  
13 having opening statements from the proponent and also from  
14 the party, the Rural Municipality of Gimli. So, that's our  
15 outline for today.

16  
17 Okay. So, anyone who does have an interest  
18 in this project is welcome to attend the hearings, and I see  
19 many members of the public, and I thank you for making time  
20 to be here today to come and listen and share your views.

21  
22 As I said, those who have not yet registered  
23 to present, please speak with Peter or Courtney. An oral  
24 presentation is an opportunity for you to share your views  
25 and your knowledge. Members of the public who make an oral

1 statement will not be subject to questioning. However, the  
2 Panel -- so the three of us -- may ask you questions for  
3 clarification if we need to. If you're referring to notes,  
4 you could provide those to Courtney, who is sitting at the  
5 back of the room. This hearing is transcribed, so each of  
6 you will need to speak clearly into their microphone.  
7 Hopefully, everyone can hear me. I'm seeing people nod and  
8 -- okay -- and engage, so you have to speak clearly into a  
9 microphone to ensure that your comments are on the record.  
10 And I think this is important to note. Only information  
11 that's on the record can inform the Commission's advice and  
12 recommendations to the Minister on this matter. So, other  
13 information is on the website -- on the CEC's website for  
14 the hearing. That's also part of the record, and things  
15 that are on the public registry are also part of the record.  
16 So, that's the information that the Panel will use to make  
17 the recommendations and advice to the Minister.

18

19 When you are speaking, please state your  
20 name, and the first time you're speaking, spell it out when  
21 you begin your statements, and we'll ask you to repeat your  
22 last name at the beginning of any question or response to  
23 ensure that the transcript that's generated, which is being  
24 prepared off-site, is accurate.

25

1                   Before we get to the presentation from the  
2 Director of Environmental Approvals, I'd like to hear  
3 appearances from counsel, beginning with the proponent,  
4 please.

5

6                   MR. KATHLER: Test.     There we go.     Good  
7 morning, Madam Chairwoman. My name is Paul Kathler -- that's  
8 K-A-T-H-L-E-R. I'm a lawyer with D'Arcy & Deacon, and  
9 Counsel for the proponent.

10

11                   To my immediate left is Mr. Daniel Burns of  
12 Burns Maendel Consulting Engineers, and to his left is Mr.  
13 Edward Kleinsasser, who's a representative of the proponent.  
14 Behind me is Mr. Luke Bossuyt, also Counsel with D'Arcy &  
15 Deacon. Actually, behind me is Mr. John Stewart. To his  
16 left is Mr. Luke Bossuyt. Mr. Stewart is also Counsel with  
17 D'Arcy & Deacon for the proponent. And Mr. Ryan Johnson,  
18 to his left, is also of Burns Maendel Consulting Engineer.  
19 Additionally, behind him is Mr. Victor Kleinsasser in the  
20 front row behind the proponent's table, who is a  
21 representative of Crystal Spring Colony, and the proponent  
22 here.

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24                   THE CHAIRWOMAN:     Thank you, Mr. Kathler.

25     RM of Gimli?

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MR. WILLIAMS: Morning. My name's Kevin Williams. I'm with the Firm of Taylor McCaffrey. Beside me, to my right, is Matthew Nordlund, also with Taylor McCaffrey. We're here on behalf of the RM of Gimli. Behind me, we have Indra Kalinovich. I'll spell that one. K-L-I -- K-A-L -- sorry -- I-N-O-V-I-C-H. First name, Indra. And I guess, for the record, my name is Williams -- W-I-L-L-I-A-M-S. Nordlund is N-O-R-D-L-U-N-D. And then, to Ms. Kalinovich's left is the Mayor of Gimli, Kevin Chudd, and Deputy Mayor, Kurt Reichert.

THE CHAIRWOMAN: Thank you. I'll ask -- oh, go ahead.

MR. WILLIAMS: Just before I finish, also to -- to the right of Ms. Kalinovich is Christine Payne, who is the Director of Communications for the RM.

THE CHAIRWOMAN: Wonderful. Thank you so much. So, I now invite the presentation from the Director of Environmental Approvals, and maybe you can introduce yourself and others who are -- who are here with you as part of your presentation.

1 MR. CROCKER: Good morning, everyone. Peter  
2 Crocker, Executive Director of the Commission. Before we  
3 start with any witnesses who are providing information to  
4 the Commission, we ask that they be sworn (sic) or affirmed  
5 for the purpose of the hearing. Would you prefer to be  
6 sworn or affirmed? Affirmed. So, can you state your name  
7 for the record, please?

8  
9 MS. SAGAN: My name is Barsha Sagan, and B-  
10 A-R-S-H-A. Last name is S-A-G-A-N.

11  
12 MR. CROCKER: Barsha, do you solemnly affirm  
13 that the evidence to be given by you shall be the truth, the  
14 whole truth, and nothing but the truth? Thank you.

15  
16 MS. SAGAN: Good morning, everyone. My  
17 name is Barsha Sagan. I am a senior engineer with the  
18 Manitoba Environment and Climate Change, and I'm -- I have  
19 our Director with us. Do you want to introduce to yourself  
20 or -- our Director's name is Agnes Wittmann. And we have  
21 our Engineering Manager, Siobhan Burland Ross, present with  
22 us as well.

23  
24 THE CHAIRWOMAN: Before you start, I  
25 just want to -- the -- for the members of the public who are

1 at the back of the room, are you able to see this screen?

2 You can? Okay. Wonderful. Thank you. Please proceed.

3

4 MS. SAGAN: This presentation outlines the  
5 steps involved in the Manitoba environment assessment and  
6 licensing process for the Harbour Colony Holding Company  
7 Limited - Wastewater Treatment Lagoon.

8

9 The Environmental Act establishes the legal  
10 framework for environmental protection, and authorises  
11 environmental assessment and licensing of certain  
12 developments in Manitoba. Wastewater treatment lagoons in  
13 Manitoba are regulated under the Environmental Act and its  
14 regulations, including the classes of development  
15 regulation, licensing procedures regulation, and  
16 Environmental Act fees regulation.

17

18 The classes of development regulation made  
19 under the Act identifies wastewater treatment and storage  
20 facilities, including wastewater treatment lagoons, as Class  
21 2 development. Proponent must submit an Environmental Act  
22 proposal that meets departmental requirements. These  
23 requirements are set out in established guidance documents,  
24 including the Environmental Act proposal report guidelines  
25 and supplementary guidelines specific to wastewater

1 treatment facilities and wastewater treatment lagoons.

2  
3 Wastewater treatment lagoons must meet the  
4 minimum requirement of the provincial guideline document,  
5 "Information Bulletin - Design Objectives for Wastewater  
6 Treatment Lagoons". All wastewater treatment facilities  
7 must be designed by or under the supervision of a  
8 professional engineer licensed to practise in Manitoba. The  
9 department establish -- establishes environmental  
10 performance requirements through guidelines, standard, and  
11 licence conditions, but does not prescribe any specific  
12 treatment option.

13  
14 Proponents are responsible for selecting and  
15 designing a treatment system capable of meeting applicable  
16 effluent quality requirements. Environmental Act licences  
17 may be more restrictive than the standard based on the site-  
18 specific assessment. The standards are set out in the  
19 Manitoba Water Quality Standards Objectives and Guidelines  
20 Regulation under the Water Protection Act, and are supported  
21 by the existing provincial and federal legislations.  
22 Together, this provides the legal basis for controlling  
23 pollutants entering Manitoba waters, including municipal and  
24 industrial wastewater discharges.

25

1 Manitoba wastewater effluent standards and  
2 the quality standards are determined by the discharge  
3 regime, such as intermittent or continuous, not by the  
4 treatment system. Wastewater lagoons are not always  
5 intermittent discharge systems, and wastewater treatment  
6 plants are not always continuous discharge systems.

7  
8 Manitoba applies the same effluent discharge  
9 standards to both wastewater treatment lagoons and  
10 wastewater treatment plants when they have comparable  
11 discharge characteristics. Municipal wastewater effluent  
12 standards set the limits for bacteria, organic matter,  
13 suspended solids, and nutrients.

14  
15 Bacterial limits are based on fecal coliform  
16 or E. coli. Organic loading and suspended solids are limited  
17 to protect oxygen levels in receiving waters. For  
18 nutrients, specified -- specified facilities are subject to  
19 limits for phosphorus and nitrogen, or may be required to  
20 demonstrate a nutrient reduction strategy.

21  
22 These requirements are applied for licensing  
23 to manage potential impacts on water quality. The  
24 provincial limit for unionized ammonia is less than 1.25  
25 milligrams per litre, and used to prevent acute toxicity (sic)

1 -- toxicity during discharge. For continuously discharged  
2 system, the total ammonia limits are typically established  
3 on a site-specific basis.

4  
5 This slide will talk about our environmental  
6 assessment and licensing process. Manitoba's environmental  
7 assessment and licensing process begins when a proposal is  
8 submitted and the department completes an initial proposal  
9 review, including an initial assessment to determine whether  
10 ground indigenous consultation may be required. The  
11 proposal is then posted to the Public Registry for public  
12 comment, and circulated to Technical Advisory Committee  
13 members for technical review, while ground indigenous  
14 consultation is initiated and carried out as appropriate.

15  
16 When a public meeting or hearing is requested  
17 or directed under the Environmental Act, the matter may be  
18 referred to the Clean Environment Commission. Following  
19 licensing, the Environmental Compliance and Enforce --  
20 Enforcement Branch is responsible for compliance and  
21 enforcement of licence conditions during its operation.  
22 Alteration and expansion generally follows the same process,  
23 although minor alterations may not require advertising or a  
24 Commission hearing, depending on the nature of the change.

25

1           Next few slides will summarize the proposal  
2           departmental review and key steps in the assessment and  
3           licensing process for the Harbour Colony Holding Company  
4           Limited - Wastewater Treatment Lagoon.

5  
6           An Environmental Act proposal was submitted  
7           on August 17, 2023 by 7317434 Manitoba Limited on behalf of  
8           Crystal Springs Colony Farms Limited to construct and  
9           operate a new developed -- domestic wastewater treatment  
10          lagoon in the RM of Armstrong.

11  
12          At the time of submission, the new colony  
13          development had not been formally named. The department was  
14          later notified that the project would be known as the Harbour  
15          Colony Holding Company Limited - Wastewater Treatment  
16          Lagoon. The Environmental Act proposal for the Harbour  
17          Colony - Wastewater Treatment Lagoon and supporting  
18          documents are made publicly available through Manitoba  
19          Environmental Approval's public registry.

20  
21          The proposal was advertised in the Stonewall  
22          Teulon Tribune on Thursday, October 26, 2023, and Express  
23          Weekly News on Thursday, November 16, 2023. The closing  
24          date for comments from members of the public was November  
25          30, 2023. In response to a request, an additional one-week

1 extension was provided to -- to submit public comments.

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The proposal was distributed to the Technical Advisory Committee members on October 23, 2023. The closing date for comments from members of the TAC was November 27, 2023. To address Technical and Advisory Committee and public comments, the proponent submitted additional information on April 15, 2024, October 22, 2024, December 10, 2024, December 20, 2024. The Notice of Alteration request was submitted on April 16, 2024, and it was for the revisions to the design as a result of the public and TAC comments.

This slide will provide a overview of the proposal. The proposal was for a domestic wastewater treatment lagoon in the RM of Armstrong, receiving mainly domestic wastewater, truck wash runoff, and abattoir wastewater, excluding blood, with treated effluent discharged to Willow Creek and, ultimately, to Lake Winnipeg.

The design criteria was proposed as follows. The design included flood protection to the 200-year level, 1-metre freeboard, and capacity for a population equivalent of up to 250 people with loading adjusted to account for

1 abattoir wastewater. The wastewater treatment lagoon would  
2 be plastic lined with a high-density polyethylene liner, and  
3 it will include both gas relief and leak detection system.  
4

5 During the review process, the proponent  
6 submitted a notice of alteration to increase the volume of  
7 the primary cell -- lagoon cell -- to accommodate the inflows  
8 during an extended trickle discharge period, and proposed  
9 additional tree planting to improve sidelines around the  
10 lagoon. The proposed design met the minimum provincial  
11 requirement under the design objective for wastewater  
12 treatment lagoons, and the Technical Advisory Committee  
13 identified no outstanding concerns. Effluent discharge is  
14 proposed to occur seasonally between June 15 and November  
15 1st through a controlled trickle discharge, following  
16 confirmation that the effluent quality requirements will be  
17 met.  
18

19 The lagoon includes flood protection to a  
20 200-year level, and the bio-solid removals is not expected  
21 for ten to 20 years. Any future bio-solids land application  
22 would require a separate site-specific licensing. The  
23 Director of Environment Approvals Branch did not recommend  
24 a Clean Environment Commission public hearing because the  
25 potential environmental impacts are well understood and can

1 be effectively managed through licence conditions. The  
2 decision was communicated to the proponent and commenting  
3 public on March 10th, 2025, and it was appealable to the  
4 Minister of Environment and Climate Change.

5  
6 Under Section 6(5) of the Environmental Act,  
7 the Minister requested that the Clean Environment Commission  
8 facilitate a community learning session, which was hosted  
9 by the Department on June 4th, 2025. The Minister for  
10 Environment and Climate Change received appeals of the  
11 Director's decision not to recommend a public Environment  
12 Commission hearing. As a result, on September 12, 2025, the  
13 Minister directed the Clean Environment Commission to  
14 conduct a public hearing under Section 6(5) of the  
15 Environmental Act, in accordance with the issued terms of  
16 reference. Following the hearing, the Commission will  
17 submit a final report with recommendations to the Minister  
18 under Section 7(3) of the Act. The proposal and supporting  
19 documents remain available on the Environmental Approvals  
20 Branch public registry.

21  
22 This concludes the overview of the  
23 regulatory framework and the steps involved in the  
24 manageable environmental assessment and licensing process  
25 for the Harbour Colony Holding Company Limited - Wastewater

1 Treatment Lagoon. Thank you so much.

2

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THE CHAIRWOMAN: Thank you, Ms. Sagan.  
4 So, your presentation is received and we'll mark it as  
5 Exhibit CEC-1. So, this presentation is setting out the  
6 steps in the review process, and so it's not subject to  
7 questions. After this presentation, we'll be hearing  
8 opening statements from the parties, and then when there are  
9 technical -- there's technical information that's provided  
10 by the parties through their experts, those presentations  
11 will be subject to questions from the parties, as well as,  
12 if we have time, some questions from the public. Thank you  
13 for your question.

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This information is information about the  
process, so it's delivered as information. It's not a  
technical report or an opinion, so it's received as  
information by the CEC. Thank you.

Okay, so we'll now proceed with opening  
statements from the parties, beginning with the proponent.  
Mr. Kathler?

MR. KATHLER: As a preliminary matter, I -- I  
may as well address the issue that you raised with respect

1 to the identity of the proponent, if that's acceptable.

2  
3 So, you'll hear several names throughout  
4 this proceeding, and you've seen several names in the  
5 materials that have been submitted. Crystal Spring Colony  
6 is a Hutterite colony. It refers to a settlement, not  
7 necessarily an (technical inaudible) that is south of  
8 Niverville, east of St. Agathe, and just west of Otterburne,  
9 Manitoba. Harbour Colony is the -- the future daughter  
10 colony. Colonies occasionally reach a size, such that they  
11 split, form new colonies. Harbour Colony is the -- the  
12 settlement name of the proposed future colony.

13  
14 The original applicant, 731 Manitoba Limited  
15 -- the numbered corporation -- was incorporated for the  
16 purpose of -- of the development of Harbour Colony and then  
17 was subsequently changed through registrations in the  
18 company's office to Harbour Colony Holding Co. Limited, and  
19 that's properly the -- the proponent is that corporate  
20 entity called Harbour Colony Holding Co. Limited. If -- if  
21 you have any questions, I'm happy to address those.  
22 Otherwise, I'll move on.

23  
24 So, Madam Chairwoman, this public hearing  
25 concerns, really, just one question, and that's whether the

1 proposed wastewater treatment lagoon for Harbour Colony is  
2 environmentally acceptable and should be approved subject  
3 to appropriate licence conditions. All submissions, all  
4 evidence, all inquiries should lead to this fundamental  
5 question as set out in the terms of reference that you read  
6 in their entirety to open this hearing.

7  
8 The project itself is nothing particularly  
9 new. It's nothing particularly innovative. It's a two-cell  
10 facultative lagoon designed to serve the future families of  
11 Harbour Colony itself that's a community of Hutterites, of  
12 Canadians, of Manitobans, expected to grow to a population  
13 of pushing 200 individuals. You'll see 250 throughout the  
14 materials -- that was a design choice, not an anticipated  
15 population.

16  
17 The project is a type of infrastructure  
18 that's -- that's common across southern Manitoba. It's  
19 common across rural Manitoba. There's hundreds of similar  
20 lagoons operating in the province under similar licence  
21 conditions. It's established, it's reliable, and it is a  
22 method of treating wastewater from sources such as the  
23 proponent's.

24  
25 Now, the lagoon was designed by qualified

1 professional engineers, and that's Burns Maendel Consulting  
2 Engineers, experienced with similar designs. This is not  
3 the first lagoon that they've designed, Madam Chairwoman,  
4 and they're experienced in colony development more broadly,  
5 using as -- and the -- the lagoon is designed using the  
6 established provincial design guidelines and best  
7 engineering practises by Burns Maendel.

8  
9 Now, it's through Mr. Daniel Burns that the  
10 proponent's evidence will actually be entered. Mr. Burns  
11 and his team have been involved in this project from its  
12 initiation, and the proponent has relied heavily on -- on  
13 his consultation. That's inception, proposal, design,  
14 Environmental Act proposal, and in support of the process  
15 leading up to where we are now today. When he appears before  
16 the Panel, his presentation will cover his background, of  
17 course. It will cover the development of the project,  
18 investigations, preliminary investigations that were  
19 undertaken in support of the lagoon development. He'll  
20 address considerations like project siting choices,  
21 considerations regarding the technical design of the -- the  
22 lagoon itself, including safety features, and he'll address  
23 operations.

24

25 Now, when Mr. Burns is presenting, it's --

1       it's not my intent, for your sake, to do a direct examination  
2       leading him through question by question. I will give Mr.  
3       Burns the latitude he deserves and respects, and where  
4       appropriate, I may ask follow-up questions if I think it'll  
5       assist the Panel. Of course, he'll be available to answer  
6       any questions from Mr. Williams or from the Panel Members  
7       thereafter.

8  
9               Now, we expect the evidence will show that  
10       this is not a proposal that's come forward without scrutiny.  
11       Ms. Sagan has just gone through the timelines of this  
12       project. We're -- we're over two and a half years in through  
13       the Environmental Act proposal, original public notices,  
14       public comment, multiple rounds of technical advisory  
15       comment and review, and corresponding responses, which Ms.  
16       Sagan -- has highlighted as well. The record also  
17       demonstrates that issues that were raised by regulators, by  
18       members of the public, by the RM of Gimli, have been  
19       considered. Many of those have found their way into the  
20       Notice of Alteration that was also mentioned by Ms. Sagan,  
21       and many of those will, we hope, ultimately find their way  
22       into potential licence conditions that can -- that can  
23       support this proposal.

24  
25               Now, against that background, the proponent

1 submission rests, really, on three central positions.  
2 First, that the project complies with the applicable  
3 regulatory and -- and legal framework. That was confirmed,  
4 of course, by the Director, and there was no recommendation  
5 for -- for a hearing before this Panel initially. Of course,  
6 that was subject to appeal, which was granted.

7  
8 Each of us has an environmental impact.  
9 We're not here to say that there's not going to be an impact.  
10 It's recognised that any development, any individual has an  
11 environmental impact. That's not the question that we're  
12 here to address. And the governing legislation does not and  
13 cannot require that we eliminate environmental impacts.  
14 That is not a reasonable standard. It requires that the  
15 project be assessed based on its anticipated effects, and  
16 that it be approved where those effects can be properly  
17 managed, whether it's through conditions, whether it's  
18 through best practises and operation, and in all steps  
19 leading to where we are today, in initial design.

20  
21 You'll hear evidence that the project has  
22 been designed to meet or exceed provincial standards. It's  
23 been designed to meet or exceed requirements for potential  
24 site-specific conditions. Overlying flooding, we expect,  
25 is an issue that will be raised from time to time throughout

1 these proceedings. Those have been considered in the  
2 design. It's been designed to meet or exceed setback  
3 requirements under municipal bylaws, and it's designed with  
4 a conservative capacity over and above those initial design  
5 parameters for 250 people, which would be well in excess of  
6 an anticipated maximum population. There's no evidence that  
7 it cannot meet the effluent limits that are prescribed by  
8 the government or that the operational requirements the  
9 government requires in Manitoba.

10  
11 Second, the evidence will demonstrate that  
12 the environmental effects associated with the project are  
13 limited in scale and manageable. The lagoon will discharge  
14 treated water -- it will be treated water -- through natural  
15 processes on a controlled, intermittent basis.

16  
17 The issue of nutrient-loading in Lake  
18 Winnipeg, it's serious. It's well-recognised. We read  
19 about it in the papers all the time -- everyone in this  
20 room. But the evidence will show that this project  
21 represents a very small percentage within a much larger and  
22 more complex system, and it's influenced by -- by numerous  
23 point and non-point sources, whether it's other wastewater  
24 treatment lagoons, wastewater treatment plants,  
25 agricultural runoff, sources from Saskatchewan, sources from

1 North and South Dakota. Really, the entire Lake Winnipeg  
2 drainage basin. Assertions of risk, particularly when  
3 framed at the -- the watershed scale, they have to be  
4 grounded in project-specific evidence. At the end of the  
5 day, we need to come back to the terms of reference. What  
6 is the impact of this project?

7  
8 Third, where concerns have been raised, it's  
9 the proponent's belief, and it was the belief of the Province  
10 of Manitoba, that they're capable of being addressed through  
11 appropriate and targeted licence conditions with respect to  
12 lagoon operations. This isn't a case where the Commission  
13 is faced with unacceptable, unmitigatable risk. It's a case  
14 where the issues identified can be managed through the  
15 ordinary mechanisms well known to operators of these types  
16 of lagoons, well known to the regulators, well known to Mr.  
17 Burns, and we submit that that's appropriate in this case.

18  
19 The proponent, of course, recognises that -  
20 - that there's a deep concern about water quality. We --  
21 we have no doubt we -- we will hear about that through this  
22 -- this proceeding, including, of course, the long-term  
23 health of Lake Winnipeg. Those concerns aren't abstract.  
24 They affect livelihoods, they affect recreation, they affect  
25 water quality. They're taken seriously, and they have

1 informed both the design of the project and the responses  
2 provided throughout this process. But at the same time,  
3 it's, of course, important to distinguish between system-  
4 wide environmental challenges and the specific question for  
5 this Commission. Commission's mandate, as I've said  
6 multiple times now, is to assess the environmental impact  
7 of this project. It's not to resolve broader policy concerns  
8 related to provincial nutrient standards, related to  
9 environmental approval processes. It's not here to resolve  
10 zoning disputes. It's not an investigation into the colony  
11 development as a whole. It is with respect to a wastewater  
12 lagoon. It's not the forum to address the cumulative impacts  
13 at a scale that extend beyond the impact of this lagoon.  
14 That is -- that is beyond the terms of reference.

15

16 When the evidence is properly focused on the  
17 project itself, it demonstrates a development that's  
18 consistent with established and best practise, compliant  
19 with government standards, and is capable of being  
20 responsibly and safely managed and operated. The proponent  
21 should acknowledge the participation of the RM of Gimli,  
22 local residents, other stakeholders throughout this now-  
23 lengthy process. Despite that engagement, we recognise that  
24 there are some for whom no answer the proponent provides  
25 will be acceptable. The proponent understands that, that

1 some simply do not want to see this go forward at all or  
2 would have conditions so onerous as to amount to effectively  
3 the same thing. There will not be agreement on many points,  
4 and this isn't always an easy process for the proponents,  
5 for the members of the public, for the RM, or for your  
6 ladyship and your -- your Panel Members. It's -- it --  
7 well, the representatives of the Colony, they've -- they've  
8 done what they can over this process to participate in good  
9 faith over this more than two years. This is not a new  
10 project. They've -- they've complied in good faith, and  
11 they're here before the Commission now to do the same. They  
12 have a genuine belief in their project and they have a  
13 genuine belief that -- that their future home can be managed  
14 in an environmentally responsible way. Those are my  
15 comments. Thank you.

16

17 THE CHAIRWOMAN: Thank you. We'll now  
18 hear from Counsel for the RM of Gimli.

19

20 MR. WILLIAMS: Good morning, Panel.  
21 This hearing concerns a proposed lagoon development that  
22 will discharge directly into Willow Creek, an ecologically  
23 sensitive water course with a clear and direct connection  
24 to Lake Winnipeg. At its core, this case is not about  
25 whether wastewater can be treated. It's about whether this

1 particular project -- and by that, I mean the whole project  
2 in this particular location -- has been sufficiently  
3 assessed to ensure that its impacts are understood and  
4 appropriately managed before approval is given. The RM of  
5 Gimli's position is straightforward. We say that the  
6 current record does not yet provide that level of assurance.

7  
8 You'll hear two different approaches to this  
9 project. On the one hand, the proponent and the Clean  
10 Environment Commission's own technical review take the  
11 position that the proposal for this single element of a much  
12 larger development is acceptable at a conceptual level, and  
13 that many of the important details can be addressed later,  
14 through licensed conditions, operational planning, and  
15 regulatory oversight.

16  
17 On the other hand, the municipality's expert  
18 evidence takes a different approach. It examines how the  
19 system is likely to function in real-world conditions within  
20 the Willow Creek watershed, and identifies specific risks  
21 that arise in that context. My learned friend suggested  
22 that, at the end of the day, this is a small percentage of  
23 -- of what's actually ending up in Lake Winnipeg, and I'm  
24 reminded of the analogy that, Elephant eats -- elephants eat  
25 peanuts, which essentially means that it's no explanation

1 to say, 'Hey, this is just a small bit of -- of -- of  
2 loading', because at the end of the day, you can have lots  
3 of small bits of loading that ultimately end up with a big  
4 problem from our perspective.

5  
6 The risks are not abstract with respect to  
7 this. They include the fact that, during low flow periods,  
8 lagoon effluent may comprise a substantial portion,  
9 potentially the majority of the receiving creek's flow,  
10 meaning that discharge quality directly determines water  
11 quality in that system. The potential for impacts on a  
12 Class A fish habitat and downstream wetlands and the  
13 cumulative contribution of point source discharges within a  
14 watershed that's already under nutrient stress and subject  
15 to more stringent provincial targets.

16  
17 And on that last point, our expert evidence  
18 identifies a broader issue. There is growing and  
19 unnecessary misalignment between historical regulatory  
20 discharge limits and the current ecological objectives,  
21 particularly in relation to the phosphorus loading in Lake  
22 Winnipeg. In that context, a single lagoon simply meeting  
23 a provincial limit does not necessarily mean that a  
24 discharge is environmentally protective in a sensitive --  
25 in -- in the context of an interconnected system such as

1 this one. And the mandate itself is to -- I emphasize this  
2 -- consider the potential environmental and public health  
3 effects of the proposed Spring -- Crystal Spring Colony  
4 Wastewater Treatment Lagoon, and -- and that is regarding  
5 potential environmental effects. So, to suggest simply, we  
6 just look at the targets as it relates to the lagoon, and -  
7 - and that's the end of the story, in our respectful  
8 submission, is not what you're here to do today.

9  
10 Now, the municipality's not here to oppose  
11 development for its own sake. What we're asking for is  
12 something more fundamental. We're asking that the key  
13 environmental questions be assessed at this stage, as  
14 opposed to deferred on the basis of ill-defined, imprecise,  
15 and vague references to licensing conditions and subsequent  
16 oversight. And we do so to ensure that there's sufficient  
17 clarity and specificity so that the Commission can make an  
18 informed decision. On that point, we expect you'll hear  
19 that many matters can be addressed through what are called  
20 Resolution Pathways -- licence conditions, operational  
21 commitments and construction verification. But a central  
22 issue in this hearing is whether those resolution pathways  
23 have been sufficiently divide -- defined, considered, and  
24 assessed to justify that level of confidence, or whether,  
25 instead, they represent an assumption that the future

1 processes will solve -- solve problems as they arise that  
2 have not yet been fully examined.

3  
4 Our position, as you will hear, is that it  
5 is the latter, and ultimately, approving now and relying on  
6 future as yet undefined conditions to resolve core issues  
7 carries a real risk. It carries a risk to Lake Winnipeg,  
8 it carries a risk to the people of Armstrong, some of whom  
9 reside in very close proximity to this proposed lagoon, and  
10 of course, it carries a risk to the people of Gimli, who  
11 will be required to bear the burden of the downstream impacts  
12 that this development will give rise to.

13  
14 As you're aware, this development and lagoon  
15 is at the very edge of the Armstrong Rural Municipality, and  
16 -- and the degree of consultation and involvement from the  
17 RM, I expect you will hear, was woefully deficient, and had  
18 this particular development been placed in the RM of Gimli,  
19 it wouldn't have been approved. And so, for that reason,  
20 we need to be -- pay careful attention to exactly the facts  
21 surrounding the -- the development and -- and -- and where  
22 we are today.

23  
24 At the end of the day, the RM's position is  
25 the question of timing and sufficiency. Had enough been

1 done -- has enough been done here now to demonstrate the  
2 project's impacts are understood and can be appropriately  
3 managed, or are there critical gaps that be -- should be  
4 addressed before approval's granted? The municipality's  
5 position is that additional work is required, not to stop  
6 the project but to ensure that it proceeds, if at all, on a  
7 sound and defensible environmental basis. Those are my  
8 submissions.

9

10 THE CHAIRWOMAN: Thank you to both the  
11 proponent and RM of Gimli for those opening statements. The  
12 next item on our agenda is the presentation from the  
13 proponent's consultant, Mr. Daniel Burns.

14

15 MR. CROCKER: Good morning. Peter Crocker.  
16 Could you state your name for the record, please?

17

18 MR. BURNS: Daniel Burns.

19

20 MR. CROCKER: Daniel, do you swear that the  
21 evidence to be given by you shall be the truth, the whole  
22 truth, and nothing but the truth, so help you God?

23

24 MR. BURNS: I swear.

25

1 MR. CROCKER: Thank you.

2

3 MR. BURNS: Switch over to this one. It  
4 feels more comfortable. Right side, sorry. All right.  
5 Thank you, and good morning. I appreciate the opportunity  
6 to -- to present to the Commission, as well as all in  
7 attendance today, and the public. It's been a -- a long  
8 process, obviously, that we've been -- we've been working  
9 through, and look forward to hopefully answering some  
10 questions that arise today and having some resolution, so  
11 it's great to be here. And I will be presenting, you know,  
12 the technical background and details for our lagoon design,  
13 providing some information on -- on that design itself and  
14 why it was designed and how it was designed and -- and a  
15 number of the factors that were considered throughout our  
16 design process.

17

18 I'll start with a little introduction. My  
19 name's Daniel Burns. I'm a senior partner and owner of  
20 Burns Maendel Consulting Engineers. If I refer to ourselves  
21 as BMCE, that's quite often what we do. Our firm is located  
22 in Brandon, Manitoba. We have satellite offices in Portage  
23 as well as in Moosomin, Saskatchewan. Our firm specializes  
24 in land development, municipal projects, buildings and  
25 structures. We have a long-standing history of working with

1 Hutterite colonies across Manitoba. I've been working with  
2 Hutterite colonies since probably the late -- late '90s on  
3 a wide variety of projects. I grew up on a family farm half  
4 a mile from a Hutterite colony, so I've been well-versed in  
5 -- through the Hutterite culture and understanding as --  
6 since I was a kid. So, we've been doing a lot of work with  
7 colonies over the years. Currently, in fact, I'm working  
8 on six different projects that are daughter colonies  
9 throughout Manitoba at various stages. Some are almost  
10 built out. Some are in the planning stages. Harbour or  
11 Crystal -- sorry if I keep mixing those two up today -- is  
12 in kind of the mid-stage and have started construction, so  
13 that's one of the projects that I've been working with since  
14 2021, actually.

15

16 Since founding BMCE in 2008, we have  
17 successfully completed a number of domestic manure storage  
18 lagoon projects for Hutterite colonies. All have been  
19 functioning with approved licences and parameters, and we're  
20 not aware of any issues, any emergency discharges that had  
21 to have occurred from any of the structures that we've  
22 designed. I will admit, I'm probably in the engineering  
23 world conservative, so I know that my design is typically  
24 fairly conservative when we look at the sizing. That's just  
25 something that we've always -- always done. I've always

1 believed in the cost of front to make it a little larger is  
2 a -- a good well investment versus having issues with  
3 capacity later on, because that can be a challenge for  
4 lagoons in the Province of Manitoba.

5  
6 Crystal Spring Colony, as Mr. Kathler had  
7 mentioned, is a -- a Hutterite colony located in the RM of  
8 De Salaberry, close to St. Agathe. They have a current  
9 population of approximately 200. They have existing  
10 manufacturing at the existing colony site of -- they produce  
11 some hog feeders, and they have a -- a business that  
12 manufactures grills, barbecues and such. They have  
13 livestock. They have hogs. They have chickens. They're a  
14 pretty common, traditional Hutterite colony throughout  
15 Manitoba. Very similar. They purchased land in the RM of  
16 Armstrong and the RM of Gimli, and -- approximately 5,000  
17 acres combined within the two municipalities -- and began  
18 the process of planning a new colony in early 2021.

19  
20 Do we want to copy it over into that other  
21 laptop? Would that be better? All right, we'll try that  
22 again. It's working? Everybody can hear me all right in  
23 the back?

24

25 I thought I'd start a little bit this morning

1 -- I was just touching on -- that Burns Maendel has been  
2 working with the proponent, Crystal Spring or Harbour  
3 Colony, since 2021. Just a little bit on the -- on the  
4 timelines, actually, of -- of that, just to give you an idea  
5 that, you know, this -- this just isn't a -- a not-well-  
6 planned and thought-out project. You know, this project has  
7 been well-planned from day one. Crystal Spring Colony  
8 recognised the impacts of -- and the difficulties -- of  
9 starting a new daughter colony site. It wasn't like the old  
10 days where they just bought a piece of land and started  
11 building. Obviously, there's a lot of rules and regulations  
12 in place now that they didn't have to do 50 years ago when  
13 they developed at their current site, and that was why they  
14 came to Burns Maendel. We've -- we've done this for a number  
15 of other colonies, and we've built up that reputation in the  
16 Hutterite communities as understanding the processes  
17 required in order to move through a development.

18

19 So, as I mentioned, in -- in February, 2021,  
20 Crystal Spring met with us, and we were retained to provide  
21 the engineering and technical expertise for the design of  
22 their -- of their colony. There's a lot of steps that happen  
23 in order to move forward with a project of this magnitude,  
24 if you can imagine. A colony, in some estimates, it's a  
25 \$50,000,000.00 investment, from buying land to being fully

1 built out, so it doesn't just happen overnight. It's  
2 definitely not willy-nilly. We typically will start with a  
3 detailed regulation review. So, they identified the land  
4 that they owned and where they thought they would like to -  
5 - to build the homestead, and with that, we bore through all  
6 of the regulations that are applicable, whether those are  
7 planning, zoning bylaws, development plans, heritage  
8 resources, endangered species, nutrient management, you know  
9 -- basically all the various plans and regulations -- and  
10 we generate a report -- a simple form report -- and advise  
11 to the suitability of the proposed site. So, that was done  
12 in -- in 2021, early.

13

14 With that, we also conduct a detailed  
15 topographical survey. Heritage resource assessment was  
16 completed. It was identified that the site looked suitable  
17 for -- for construction of a new colony site. Groundwater  
18 assessment in the form of a desktop review from Friesen  
19 Drillers was completed to ensure that there was adequate  
20 water. Obviously, water's a key for -- for all life, and  
21 for a colony is -- is no different.

22

23 We move on to then beginning the development  
24 of a site plan. So, we look at the site, we look at our  
25 topography, natural lay of the land, where there's bush,

1 forest, and -- and we develop a layout that would be suitable  
2 for the future. You know, we're creating a master plan for  
3 what this community is going to look like in 50 years, so  
4 it has to be well-thought-out, where all the buildings are  
5 going to go. That includes the lagoon.

6  
7 Site plan was developed in '21. A  
8 development permit was then applied for with the RM of  
9 Armstrong for the development in accordance with the RM of  
10 Armstrong's zoning bylaw. A communal farm was a permitted  
11 use in agricultural land, so a development permit was  
12 applied for and -- and approved. With that, that kind of  
13 signals to the proponent that development will be acceptable  
14 in that location, as proposed, once we'd obtain that  
15 development permit.

16  
17 So, with that, then -- then, you begin more  
18 detailed design, a geotechnical investigation, looking at  
19 the detailed soil stratigraphy in the area, what type of  
20 foundations buildings might be on, suitability for lagoon,  
21 whether it's a liner, a clay liner. We look at a number of  
22 factors with the geotechnical. That also helps us refine  
23 the siting. You know, we might have an area that has poor  
24 soil quality for bearing and we may relocate buildings from  
25 that area, so we use the geotechnical information for that.

1 So, that was completed November '21 -- in November. And  
2 through then, we began kind of the design process and  
3 approvals process, and it was identified.

4  
5 '22 was a wet year. The Interlake saw  
6 significant rainfall events that we'll talk about today.  
7 There was overland flooding in -- in -- on some of the  
8 properties that we've proposed for development. So, with  
9 that, we identified that a hydro-technical investigation was  
10 warranted to determine what those flood elevations would be,  
11 what our expectations should be, what the flows would be  
12 around the site through the Malonton Drain. That was  
13 commissioned and completed, and that information was  
14 utilized in -- in refining our design.

15  
16 With that, then we moved on to the  
17 Environmental Act proposal submittal for the lagoon. So,  
18 Burns Maendel executed -- executed the design of the lagoon.  
19 We generated the Environmental Act proposal, which was  
20 submitted (inaudible) to the Environment Branch, which is a  
21 fairly standard typical process that we do for all domestic  
22 lagoons. We are still working through that process,  
23 obviously, and that's the reason for the hearing today.  
24 Hopefully, we're on the back end of it.

25

1                   And also in there, I have drainage licences.  
2           Those are also pieces that are required for the development.  
3           So, we have applied for and obtained all required drainage  
4           licences for the project as well, and that includes two  
5           aspects. One being the development of the colony site, the  
6           drainage licence that's a requirement for that, as well as  
7           the installation of a new access and culverts through the  
8           Malonton Drain is a -- requires a licence from MTI. So, we  
9           have obtained those as well.

10

11                   So, we -- we feel like, you know, building  
12           and planning a colony is a process. It's a step-by-step  
13           methodically thought-out process, and -- and obviously, the  
14           lagoon is only -- is -- is one piece right now that we're  
15           here today to obtain. There are all kinds of other licences  
16           that will be required along the way. There's -- you know,  
17           there's building permits that still will be required as the  
18           buildings are constructed. There's a licence for livestock,  
19           if required. There's -- there's a number of different other  
20           licences, processes that have regulatory requirements  
21           throughout the construction and the evolution of a -- of a  
22           colony site. You know, it -- it -- it takes time and it's  
23           a step-by-step. You can't design it all at once at the  
24           beginning because it's fluid. It's moving. You're making  
25           changes on the fly and you're making decisions as you get

1 more information and more results.

2

3

4 So, just touching on a little bit of -- of  
5 that work, if I back up -- preliminary data and regulatory  
6 documents. These are just the lagoon-related zoning bylaws,  
7 proposed development site, and the surrounding mile  
8 sections. They're all AG General, meaning that there's no  
9 planned developments within that land that have been  
10 identified. Communal farm-dwelling, it's permitted under  
11 the AG Zoning and the RM of Armstrong. So, conditional use  
12 was not required. Nutrient management regulation outlines  
13 setbacks from wetlands, water bodies and water courses.  
14 Based on the proposed site, a three-metre nutrient buffer  
15 must be adhered to. Site elevations, I noted in 2021 -- or  
16 sorry -- we noted in 2021, the high-water event that occurred  
17 -- (inaudible) '21, not '22 -- within the area. This was -  
18 - necessitated the -- the need for the hydro-technical  
19 investigation that was conducted, that has formed a large  
20 part of our design rationale, even the setting of building  
21 elevations, finished floor elevations. You know, we want  
22 to make sure that everything is well-protected above the  
23 200-year flood elevation.

23

24

25

Fisher Armstrong Planning District  
Development Plan provides insight into general-use land

1 policies, agricultural area, use transportation within the  
2 area, waters and shoreline heritage resources, et cetera.  
3 That was reviewed.

4

5 Willow Creek Integrated Watershed Management  
6 Plan, it was reviewed. Provides recommendations into  
7 surface water management, drainage projects, wildlife, fish  
8 habitat protection practises within the area.

9

10 So, those were all documents that were  
11 reviewed and considered as part of our design. Once the  
12 lagoon was designed to -- to proceed -- or the decision was  
13 made to proceed, then you move into the detailed design of  
14 the lagoon itself. As was presented this morning, the  
15 lagoons in Manitoba are designed in accordance with  
16 provincial guidelines and regulations. They lay out a  
17 number of factors that must be considered for -- for the  
18 design of a lagoon. That includes the loading, the loading  
19 rate, placement of it, setbacks, geometry, size of the cell,  
20 the depth of wastewater within the lagoon's facility.  
21 That's all laid out in -- in their guidance document. So,  
22 we basically design size of lagoon according to their -- to  
23 the regulations and then generate a detailed EAP report that  
24 is submitted, and that was what was provided and has been  
25 provided in (inaudible) subject of today's proceedings.

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Through that process, I mentioned that a site plan is developed. So, I just wanted to give kind of an overview, a little bit more of -- of what's proposed on the full -- full build-out. You know, this is a 25 to 50 years down the road type full build-out.

Let's see if I can get the mouse to work here. How's that?

So, just to -- to provide a little bit of information, obviously, this -- this is the main access road that's been constructed off 106, heading north into the colony site. If you continue that to kind of the end of the road, the residential areas proposed for construction up in -- up in this corner. Anybody that's drove by recently as well have noticed that there's a couple of houses that have been -- construction has commenced on. That's along this front here. So, that will be the residential area. I'm not sure how familiar anybody is with -- with colonies. Typically, the residential area surrounds their community building, and the community building will consist of a communal kitchen, the church, an assembly occupancy space. So, that's sort of the heart of the colony.

1           If you back out from there, they've got a  
2 public utilities building that's been constructed. So,  
3 within the public utilities building would be your plumber,  
4 your carpenter, your electrician, anybody that's in charge  
5 of looking after utilities on the -- on the site. A shop  
6 will be constructed. Manufacturing -- proposed  
7 manufacturing kind of down in this area, and poultry  
8 operation kind of off to the west.

9

10           So, that's a fairly -- and obviously, the  
11 lagoon in the southeast corner, as proposed. That's a fairly  
12 standard kind of layout to a colony. They all come in  
13 different forms, but they have those main components -- a  
14 manufacturing area, a livestock area, and an -- and a  
15 residential would be the three standard -- excuse me --  
16 components to a colony.

17

18           So, if we look at the -- the lagoon itself,  
19 subject of today, why were -- why did we place it there?  
20 So, when we looked at the colony and the site, the lands  
21 kind of in the -- in the northern portion are a little better  
22 quality. It's closer to the Willow Creek drain. We looked  
23 at topography. This area is a little -- you know, it's less  
24 value from an agricultural perspective. It's poor land  
25 type. It is a little lower. There's some willows and some

1 -- some brush growth on it. We looked at discharge, too,  
2 from the lagoon, knowing that it needed to discharge and  
3 that drainage pathway was selected to be the drain, the west  
4 side of Road 15 East, and that was why it was -- it was  
5 placed there.

6  
7 We looked at the setbacks. It's 30 metres  
8 required from property line, 300 from a residence, and the  
9 decision was to -- to design and place it there. So, that's  
10 -- really, that was the rationale behind the design,  
11 topography, land use, meeting setbacks and proximity to --  
12 to the drain.

13  
14 As I indicated, we had noted that -- been  
15 advised that that area was prone to overland flooding or --  
16 so, we did do the hydro-technical investigation to assess  
17 that and determine what elevations we needed to be  
18 considering in our -- in our design.

19  
20 Having selected that as the location, the  
21 geotechnical investigation was commenced. For this  
22 particular site, the geotechnical investigation was fairly  
23 extensive because we didn't limit it only to a lagoon. We  
24 recognise that the value in -- in doing the geotechnical  
25 investigation on a broader basis for the entire colony site

1 would ultimately save them some funds in the -- in the long  
2 run, so we were looking at the foundations for buildings.  
3 You know, we were looking at groundwater, potential issues  
4 that would impact construction, shallow groundwater, and  
5 also the lagoon assessment for -- for the clay, to see  
6 whether the clay would be suitable for a clay-lined lagoon  
7 or not.

8  
9 Just this table shows sort of the two test  
10 holes that were done within the vicinity of -- of the lagoon.  
11 I won't get into too much details, but essentially, the  
12 soils were deemed unsuitable for a clay liner. So, with  
13 that information, it was determined that, 'Okay, we're not  
14 going to use clay. We'll -- the design will include a  
15 synthetic or a -- a plastic liner, a 60 mil HDPE.' I should  
16 have brought a sample. These liners are thick. Like,  
17 they're -- they're 60 mils. They're heavy. It's a heavy  
18 sheet plastic with a textured surface on it so that it's --  
19 if it's wet, it's not slippery. You know, like, they're --  
20 they're really robust material, standard in lagoon and  
21 manure storage facility designs. For -- for years, they've  
22 been utilized.

23  
24 One note I've got here, groundwater  
25 encountered during drilling showed water in two of the 27

1 test holes at depths of 2.6 to 5.6 metres below surface.  
2 So, (inaudible) the 27 test holes were drilled to various  
3 depths, only two showed any groundwater. It's a -- it's a  
4 pretty tight clay -- silty clay till with some rocks,  
5 boulders, obviously, but it's a -- it's a -- it's a heavy -  
6 - classified as a heavy soil, and with no direct connection  
7 to aquifer (inaudible) at those depths. So, we -- we -- we  
8 deemed that groundwater and groundwater, you know,  
9 protection is -- is important, but we weren't concerned with  
10 it as we didn't find that there was groundwater close to the  
11 surface that would be or could be potentially contaminated.

12  
13 As I talked -- spoke already the hydro-  
14 technical modelling that was done. I won't get into too  
15 much of the -- the details of it, but we did recognise that  
16 it -- it was wet, has been wet in the past, and we wanted  
17 to investigate that. Several models were run, looking at  
18 channel velocities and elevation of surface water under  
19 those various models with different frequencies. So, like,  
20 a one-percent frequency would be a one-in-a-100-year event  
21 and a 50-percent of one in two-year events, so if you kind  
22 of -- following that in the -- in the tables there. This  
23 data was utilized as a large part of our design. It -- it  
24 was -- forms the basis for the culvert sizing through the  
25 Malonton Drain that we utilized to obtain a licence for --

1 from MTI for the -- those installations of the access, the  
2 culvert sizing of the unnamed drain that runs kind of  
3 diagonally through the colony site itself, and also, the  
4 surface water elevations for flood protection level.

5  
6 I guess, on that, I can, like, touch on -- a  
7 one-in-a-100-year flood event was determined. The  
8 corresponding berm elevation of 248.5 would provide a 600-  
9 millimetre or 0.6 metres above the 100-year flood elevation.  
10 So, that's what it was set at. Through the -- the process  
11 and the review of TAC, the request came for an analysis to  
12 a one in 200-year flood elevation. So, that was remodeled,  
13 and that request came back that high-water level of 248.06  
14 was -- would be the one in 200-year elevation. So, our berm  
15 height still provides a -- a free board of 0.45 metres --  
16 or 18 inches, for some of us older people -- above the high-  
17 water elevation for a one in 200-year flood event. That's  
18 the outside of the lagoon. So, you've got 18 inches or 0.45  
19 from one in 200-year elevation of surface water. On the  
20 inside of the lagoon, there still is a -- there's a one-  
21 metre freeboard buffer that is also designed into that. Now,  
22 (inaudible) further into that.

23  
24 So, if we move on to, kind of -- that was  
25 the bit -- a little bit of the regulatory side and some of

1 the work that we did in order to assess the lagoon  
2 suitability and location, then moving into the actual  
3 technical design methodology of -- of what we did and how a  
4 lagoon is designed commonly in the province. That's the  
5 next section.

6  
7 Domestic. So, a domestic lagoon --  
8 typically, there's two -- there are two governing things  
9 that are utilized in the design. One is hydraulics. So,  
10 how big does it need to be? Can it hold the -- can it hold  
11 all of the wastewater that is being generated and sent to  
12 it? And organic loading. In the organic loading, the sizing  
13 speaks to appropriate treatment of it.

14  
15 Domestic lagoon loading for this particular  
16 job, 75 cubic metres per day was our design. Residential  
17 population. You know, based on historical colony sizes,  
18 most colonies start to think about splitting around the 150  
19 level. They'll have a bit of a buffer. They might get up  
20 to 200 before they've actually split. I usually choose --  
21 or I like to choose 250 as a bit of a conservative number  
22 to make sure that I've got some extra capacity. Like I said  
23 before, it's easier to oversize the lagoon now and have an  
24 extra buffer and extra capacity than to have capacity  
25 problems in the future. That's -- that's a huge problem,

1 so I typically like to design for 250.

2

3 Provincial loading rates are arranged,  
4 typically, from 283 to 300 litres per person per day. That's  
5 from Statistics Canada. We typically choose 300. In today's  
6 world, they're -- probably, that's a little high, but that's  
7 still a conservative number. Again, I'd prefer to be  
8 conservative on what I'm estimating that -- that water usage  
9 as.

10

11 The abattoir wash water. So, that's --  
12 obviously was -- has been and will be a -- a issue that  
13 comes up. I want to make sure it's -- that it's clear an  
14 abattoir, while I use that name, this isn't a commercial  
15 abattoir. This is the -- the colony going out once a month  
16 or once every couple months, killing some chickens and some  
17 hogs for their own consumption and to cook in their own  
18 kitchen facility. This isn't commercial abattoir, where  
19 they're producing and selling to the public or shipping off.  
20 There are some colonies that do that. This is not one.  
21 This -- they're -- this abattoir's purpose is for their own  
22 consumption, so it's not a daily, every time used. It's  
23 intermittent when they need to produce some of their own  
24 produce that they are raising for their own consumption of  
25 -- of their people.

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So, in that, I can say that a lot of other designers that I've looked at, and I went on the public registry and reviewed a number of other consultants, most that are doing Hutterite work, or a lot, don't even account for abattoir wash water. It's happening because every colony does it. We want to be transparent. We want to make sure that we're accounting for our numbers, so it was included in our design. We made sure that we included an allowance and a provision for the anticipated loading and - - and organic loading from that -- that process.

The other piece of our loading is backwash water from water treatment plants. That's a difficult one to really reign in an exact number on yet at this stage, because we haven't moved into the water treatment plant for the colony, but when you treat water, there are various filtration that will require some backwash, and there's backwash component. That -- that water goes to waste or goes to -- to drain and goes out to the lagoon. We've provided a -- a pretty conservative estimate of 13.27 cubic metres per day for that backwash process as well, and we've also included a 15 percent kind of a wet weather infiltration. That's pretty standard in what we would do in -- in a city or a town when we're designing a sewer

1 system. For -- during wet weather events, you're going to  
2 have infiltration into manholes and to, potentially, joints.  
3 You know, old sewer -- old infrastructure has joint leak  
4 problems new stuff won't have, but in the future, it may.  
5 So, there's an allowance provided for that. That's the 15  
6 percent. So, that total in the hydraulic loading, you know,  
7 equates to roughly 25,000 cubic metres, with a daily rate  
8 of 107 or 110 cubic metres per day.

9  
10 THE CHAIRWOMAN: Sorry. Can you turn on  
11 your mic, Mr. Kathler?

12  
13 MR. KATHLER: Mr. Burns, can you explain the  
14 nature of the effluent from the abattoir wash water system,  
15 and just describe exactly what will be making its way from  
16 the abattoir into the domestic lagoon?

17  
18 MR. BURNS: (inaudible). I don't have that  
19 right in front of me, but I can provide that at -- at a  
20 later date. Essentially, the wash water's just the  
21 processing water, so it is -- it is higher in -- in organic  
22 or -- or BOD loading that would be transported via gravity  
23 -- sewer main out to the lagoon. So, it's -- it's not blood  
24 -- the blood is separate from that. It's just during the  
25 cleaning and the processing of those meats that that water

1 goes into the drain and will accumulate or be -- be pumped  
2 out to the lagoon. I could provide the percentage of BOD  
3 loading. Like, if you look here, we are -- if that's the -  
4 - 1.33 cubic metres per day would be the -- would be the  
5 volume of the -- on the hydraulic side. Let me look if I  
6 got it in the -- okay. The organic component of that 6.82  
7 kilograms of BOD per day from the abattoir. So, you're --  
8 you're beating me by one slide, so yeah. (inaudible). Okay.  
9 Is that sufficiently answered?

10

11

MR. KATHLER: Yes, thank you.

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MR. BURNS: So, when -- upon determination  
of hydraulic loading then, we -- then, part of the lagoon  
design looks at the organics -- the organic loading. Typical  
residential wastewater in Manitoba has an organic loading  
of 0.077 kilograms of BOD per person per day. So, that is  
the value that would be utilized as part of that in our  
organic loading calculations.

As I mentioned, the abattoir loading of 6.82  
kilograms BOD per day is also part of the loading  
requirements that would be disposed off into the lagoon.  
So, based on the design objectives for primary cells, they  
can't be loaded with more than 56 kilograms of BOD per

1 hectare per day. So, essentially, in the -- this design of  
2 your primary cell, it's a calculation of your total BOD  
3 loading divided by 56 will tell you how many hectares that  
4 primary cell has to be, and that is -- that is the sizing,  
5 and how the sizing of your primary cell occurs is based on  
6 that limit of 56 kilograms of BOD per hectare per day. And  
7 essentially, that number is well-utilized throughout the  
8 province. You know, if you look in different jurisdictions,  
9 there's different values. It's an established number  
10 through empirical. As much as anything, it's been found to  
11 work well in Manitoba to reduce and minimize odour issues  
12 from the lagoons, and as well as to provide the required  
13 design criteria, or the design or discharge treatment at the  
14 end of the day. So, that's the standard that is applied for  
15 lagoon design.

16  
17 So, I mentioned the BOD for primary cell  
18 sizing. I should have clicked my slide, sorry. The primary  
19 cell utilized for organic treatment and the removal,  
20 organisms and pathogens. Utilizing the -- the -- the rates  
21 that we talked about -- the 56 kilograms per hectare per day  
22 -- from our design objectives for wastewater treatment  
23 lagoons, we end up with a primary cell that equated to 4,655  
24 square metres or 1.2 acres. Cell width is then chosen. In  
25 this case, we look at the land and where we want to put it.

1 It was set at about 70 metres. Active height within that  
2 cell is defined by the design objectives as 1.2. So, on  
3 that, a lagoon typically has 1.5 metres of liquid within it.  
4 The bottom 0.3 or one foot is considered inactive. It's  
5 kind of below the invert of any discharge pipes and  
6 connection pipes, and it's there to allow for accumulation  
7 of sludge and bio-solids over time. So, that bottom foot  
8 isn't included in the calculations. It's dead space, but  
9 it -- there is a 1.5 metres of liquid in a facility. So,  
10 the active liquid volume 1.2 -- four feet -- based on the  
11 design objectives, you know, the primary cell has a  
12 hydraulic capacity, then, of 5,600 cubic metres. I assume  
13 everybody's okay if I run -- round the numbers up just a  
14 little bit. It makes it easier.

15

16 In this particular lagoon, through the TAC  
17 review, the requirement or -- for a trickle discharge was  
18 identified, and the question was asked by one of the -- I  
19 think maybe Gimli -- whether we had included enough capacity  
20 to handle while the trickle discharge was occurring. Was  
21 there enough capacity in the primary cell so that it wasn't  
22 entering the one-metre free board during that isolation  
23 time? And we looked at that and we -- we said, 'No.' If  
24 we're going to do a slower trickle discharge, we  
25 recalculated and we added an additional 2,300 cubic metres

1 of hydraulic capacity to the primary cell to allow us to  
2 isolate for a longer period of time. In that added capacity,  
3 then, you actually -- if you back-calculate your BOD loading  
4 -- because of -- what I mentioned before was 56 was kind of  
5 the target of what maximum was -- by adding that additional  
6 40 days of storage, we're actually adding additional surface  
7 area, which then reduces our BOD loading down to  
8 approximately 23 kilograms BOD per day. So, we're running  
9 at quite a bit less on our BOD loading into that primary  
10 cell.

11

12 Secondary cell is -- main purpose is removal  
13 of suspended solids, nitrogen and pathogens, as well as just  
14 strictly retention and holding. Manitoba lagoons are not  
15 as effective in the winter. They're primarily dormant  
16 during cold weather, So we have to store liquid in -- in  
17 Manitoba for a period of time to get us through the winter  
18 for sure, and then also, a period of time to have some  
19 treatment occur and, you know, this -- right now, it'll be  
20 starting up again as the things begin to melt and the ice -  
21 - ice thaws. So, typically, you need a hydraulic retention,  
22 and that is set at 230 days storage to be able to retain and  
23 not have to discharge to get us through that winter period.  
24 Discharge also due to -- to regulations cannot occur until  
25 after June 15th, just due to fish-spawning requirements as

1 well. So, we need to get to that timeframe. So, that's the  
2 primary -- or the secondary cell is sized accordingly based  
3 on our, you know, total loading. We figure out the secondary  
4 cell sizing, hydraulic capacity of 22,000 cubic metres.

5  
6 So, just in a little bit of a summary, this  
7 is a -- you know, a -- a blown-up little sketch. It's hard  
8 for me to show you my engineering design plans on this form  
9 so that you can see all the details, but this provides you  
10 a little -- with a little bit more of a close-up of -- of  
11 the lagoon itself. One of the comments that came back from  
12 the public was, you know, 'We would like to maintain as much  
13 trees around it as possible.' So, we've proposed a plan,  
14 thinking about some additional trees to kind of close in the  
15 gap. You know, this is good -- good and bad. It's good  
16 from a neighbourly perspective of, you know, if -- if -- if  
17 it's deemed to be an eyesore. I -- I personally don't  
18 believe it is, but it also has a -- a negative impact. In  
19 -- in lagoons, we actually want wind action because we want  
20 to oxygenate. We want to get that water kind of stirred up  
21 to provide oxygen because that -- that optimizes the  
22 treatment process, so, you know, there's -- there's  
23 benefits, but it also isn't great from a treatment  
24 perspective, but we added the additional shelter belt and  
25 trees. But on this drawing, you know, as I indicated private

1 -- previously, primary cells, roughly 9,500 cubic metres in  
2 storage, secondary cell, 22,000, and the discharges out this  
3 southeast corner, which kind of we'll get into.

4

5                   Again, the lagoon, the berms for this lagoon  
6 are designed for two feet -- 0.6 -- 600 millimetres -- above  
7 the one in a 100-year flood elevation that could occur on  
8 the lands around it, and 0.45 above the one in 200-year  
9 flood elevation.

10

11                   THE CHAIRWOMAN:           Mr. Burns, I'll stop  
12 you there. Might this be an appropriate time for a morning  
13 break?

14

15                   In terms of your presentation. I don't want  
16 to break the flow of what it is that you're presenting, but  
17 I see that your next slide is -- has a new heading.

18

19                   Great. So, let's take a 15-minute break.  
20 It's now 11:07. So, we have 15 minutes and we'll resume  
21 with your presentation. Thank you.

22

23 -- OFF THE RECORD AT 11:07 A.M. --

24 -- ON THE RECORD AT 11:22 A.M. --

25

1                   THE CHAIRWOMAN:       All right.    I'll ask  
2                   everyone to take their seats.  We're going to resume the  
3                   presentation by Mr. Burns.

4

5                   And if anyone would like to continue their  
6                   conversations, there's a lovely lobby with very comfortable  
7                   couches -- I've tested them out, they are very nice -- but  
8                   Mr. Burns, we'll turn it over to you to continue your  
9                   presentation.  Thank you.

10

11                   MR. BURNS:    Thank you.

12

13                   So, everybody had a good short break there.  
14                   I had a question asked, so I'm going to back up a few slides.  
15                   Bear with me.  There.  Regarding the site plan.  So, that  
16                   maybe I just give you a little bit more detail on that.  
17                   Then, I'll jump back forward.

18

19                   Mentioned residential.  So, this is a road,  
20                   this isn't a pipeline.  There's a road that runs through  
21                   here and then runs out to here and down to the lagoon.  You  
22                   typically always have to have a road to provide access to  
23                   your lagoon.  So, that's the rationale there.  The question  
24                   was, "What's the donut on this site?"  But I didn't touch  
25                   on that, and I will.  The -- the easy answer is it's a

1       dugout. It's a reservoir. It's a recreation area for colony  
2       members, for swimming and such, but that's not the primary  
3       purpose of it. The purpose of that ties into the storm  
4       water management plan for the colony.

5  
6                So, this is separate from the lagoon, but  
7       I'll just touch on it a little bit. When you do a design  
8       or development in the province, you require a drainage  
9       licence anytime that you install a culvert or build a road  
10      or you're attracting natural flow of water. So, by  
11      developing this colony, we're obviously directing natural  
12      flow of water. We're installing culverts. So, a drainage  
13      licence is required from the province. The requirements of  
14      a drainage licence are, as we take this piece of property  
15      before development and we apply a design rainstorm that  
16      would occur in a one-in-five-year occurrence -- so, we call  
17      it a pre-five design rainstorm -- and then, we calculate how  
18      much water would run off based on a pre-five rainstorm.

19  
20               So, I'm just going to give you some  
21      hypothetical numbers. Let's just say, a pre-five rainstorm  
22      results in 100 cubic feet-per-second discharge. Then, we  
23      come and we develop it, and we turn grass into gravel and  
24      roads and roofs, and -- and there's obviously going to be  
25      more discharge that occurs with after-development than a

1 pre-development. So, the requirements, then, are, we  
2 calculate all the impervious materials and some engineering  
3 calculations and we come up with a post-one-in-25-year  
4 storm. So, that's the requirement. You're -- you're  
5 comparing pre-five to a post-25. So, automatically, you  
6 have more discharge just due to the frequency of the storm  
7 intensity, but also coupled with the changing landscape and  
8 the infiltration of -- in the -- in the soils. So, you're  
9 going to have more runoff. So, let's say it has -- it would  
10 require a runoff of 300 cubic feet-per-second, which is 200  
11 more than the 100 pre-five. We have to store that water,  
12 and then it's released at the 100. So, we can -- are allowed  
13 to discharge a hundred, a hundred, a hundred. So, we direct  
14 it all to a retention detention pond, and that's why you see  
15 detention ponds everywhere in developments, which is what  
16 this structure is. It collects the water, it's a buffer,  
17 and then it allows the maximum discharge from that site to  
18 be controlled at 100 cubic feet-per-second. So, that's the  
19 prime purpose of that. So, we have a licence for that.  
20 It's all been obtained through the province already. That's  
21 the donut. The -- the -- the Colony asked that we design a  
22 couple of terraces in it so that they could use it for --  
23 for swimming and such as well, so -- normally, they're square  
24 and rectangular and boring engineering-looking things, but  
25 their request was something a little more.

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So, I'll jump back. All right. Moving on to the last portion or section of my proposal, I think it is. Lagoon -- lagoon -- basically, this section is just going to detail the -- the -- the specifics to the lagoon itself and some of the features that have been designed into it for insurance of environmental protection.

So, again, it's probably going to be difficult to see, but I'll just point out some of the key kind of highlights, just so you understand what this lagoon is. So, I mentioned earlier, there's a 60-mil HDPE liner that's installed, and thickness-wise, it's 60 mils. Like, it's probably about an eighth of an inch. Like, it's a heavy, heavy sheet of plastic. It's not something that you can perforate easily. It's a heavy, durable piece of black polyethylene, essentially. It has a texture on it so that it provides a safety feature in case anybody was to slip into it. Early on in my career, I stepped on one of these things that was wet and unfortunately, it was a hog manure storage facility. I almost went in. I didn't, but it was pretty close. They can be pretty slippery when they're -- when they're wet. So, these -- this has a texture on it.

So, the footprint -- we -- we talked a little

1 bit about what's beneath the liner. So, beneath the liner,  
2 there is -- it's essentially a weeping tile grid. So, if  
3 you look at this drawing, all of these -- these lines  
4 throughout, those are basically a weeping tile system. So,  
5 it is installed below this liner and it's -- it is sloped.  
6 It's sloped towards the centre -- to this purple pipe that's  
7 in the centre -- and this purple pipe is then sloped back  
8 to this point, which slopes to here. There's one there and  
9 one here. So -- and at those locations, there's a -- a  
10 vertical sump pit so that, if there's any leakage from within  
11 that liner system, it's collected with these weeping tile  
12 pipes, which is just a perforated plastic pipe. It's  
13 collected. It's drained to a centralized location that's  
14 drained to a sump pit. So, it's a -- it's a -- a way of  
15 being able to monitor, and the licence requires weekly --  
16 or not weekly -- monthly inspections and reporting to check  
17 the sumps to make sure that they're dry, and if there is  
18 anything in them, then it would be tested to determine  
19 whether it is -- if it's effluent or whether it would be  
20 groundwater or rainwater that may have -- may have been  
21 captured.

22

23 So, that's one of the mechanisms for  
24 protection of groundwater is -- is a -- a collection system.  
25 That collection system functions for -- as dual purpose. It

1 also actually acts as a -- a gas venting system for these  
2 synthetic liners. So, there's -- there's natural gases that  
3 occur in the earth that potentially can collect underneath  
4 the liners. So, if you went back to the early '90s when  
5 some of these liners were utilized, they used to call them  
6 a whale back. It'd be a -- it'd be a pocket of gas that  
7 might collect underneath the liner, and it would float to  
8 the surface and look like a big whale. Designs have changed  
9 over the past 25 years. So now, we design the system so  
10 that they have a gas venting capability. So, while those  
11 pipes are all sloped down towards the centre to permit  
12 collection of liquid, they also then obviously are sloped  
13 out and up towards the berms to allow gas venting. So, if  
14 there is any gases that are generated below that liner, they  
15 will flow -- naturally, they're -- they're going to flow  
16 towards the outside in the pipe and -- and come up and be  
17 discharged. So, that system does, like I say, two purposes.  
18 One is collection-monitoring and, potentially, gas venting,  
19 if that becomes an issue, to prevent whale backs in -- in  
20 the liners.

21

22 It's not too much exciting here in an  
23 engineering drawing -- and it would be difficult to see, I  
24 apologize, but -- so, this would be the interior slope of  
25 the lagoon. The liner is -- is anchored into an anchor

1 trench at the upper portion of the berm. That's normally a  
2 trench that's about two foot-by-two foot, and that liner  
3 just lays in it, and it's backfield so it holds it all  
4 tightly in place. The discharge pipe, as I mentioned  
5 earlier, is -- its standard invert would be 300 millimetres  
6 or a foot off the bottom floor. There is a valve -- so,  
7 valve stem. So, this is how it would be operated when you  
8 want to discharge. It penetrates through the berm and will  
9 deposit the effluent in a swale that has been proposed and  
10 licensed by MTI that then connects to the Malonton drain.  
11 So, that's just a section through a berm. It's a six-inch  
12 pipe, 150millimetre pipe. There's splash pads and rip-rap  
13 to prevent any erosion at the outlet. What else is --  
14 (inaudible) HDPE pipes prevents UV light degradation.  
15 That's probably all.

16

17 I mentioned the anchor trench before. So,  
18 that's the anchor trench to hold the liner in place.  
19 Everybody laughs and chuckles quite often when they see why  
20 is there a concrete boat ramp. We call it a boat ramp, but  
21 it's an egress-ingress into -- to the cell. That's designed  
22 with a synthetic liner. It's tough to go back and do any  
23 work in the future. You've got to make sure you're  
24 protecting that liner, so you can't get equipment in and out  
25 easy. So, what we do, in the event that treatment requires

1 dosing of the cell with alum, we -- we design a ramp so that  
2 you can get in with a small boat and you can disperse your  
3 alum and agitate it, so that's the purpose of that. It also  
4 provides a -- a safety feature that -- if somebody was to  
5 slip and slide and fall in, that you can at least crawl out  
6 on -- on that versus a plastic liner.

7  
8 With synthetic liners, Burns Maendel  
9 typically designs a pretty robust fence. The requirement  
10 from the -- the province is a three-strand -- three-strand  
11 barbed wire fence. I've always believed that we need  
12 something a little better, specifically with synthetic  
13 liners, because of the potential of a elk or moose. If they  
14 get in and they -- they may be able to puncture that liner.  
15 And also, to keep any, you know, livestock -- or not  
16 livestock -- any wildlife from -- from entering and slipping  
17 into the lagoon. So, we typically detail a pretty robust  
18 wildlife fence -- the -- with a page wire, solid fencing on  
19 the bottom four feet, and then there's two, another two --  
20 so, it's a six-foot-high fence with barbed wire strands on  
21 the top, so it's a pretty robust fence to -- to keep wildlife  
22 and, hopefully, any kids and anybody that might be around -  
23 - around that lagoon. So, that's one of the safety features.

24

25 The drainage path has been a question that

1 has come up through the review process, but essentially, it  
2 is in the southeast corner. That discharge pipe that I  
3 showed you through the berm cell, the valve here, and then,  
4 there's a shallow ditch that ties into the roadside ditch.  
5 And that has been licensed to modification for this  
6 discharge into that ditch.

7  
8 I guess I lied. I did have one more section,  
9 but I'll keep it short. Operational procedures. Just so  
10 people understand exactly how a facultative lagoon  
11 functions, I wanted to include this. So, any time after  
12 June 15th, a discharge can occur. That's typical to all --  
13 I would think all provincial licences. Any that I've  
14 obtained in the past, for sure. When a discharge is required  
15 -- because we don't know -- it doesn't -- it's not always  
16 required. Most communities, once you're at full size, full  
17 operation, yes, you're doing an annual or two discharges per  
18 -- per year. With a colony and a daughter colony, we talked  
19 about the design is 250 people. Well, there might only be  
20 50 people living there for a number of years at the  
21 beginning, in which case your evaporation rate is typically  
22 higher than your production rate, and there isn't a  
23 discharge required. So, there -- it could be a -- a number  
24 of years before any discharge actually occurs from this  
25 lagoon. But after June 15th, let's say we're at operating

1 capacity and a discharge is required. What would happen is,  
2 you would close the valve between the primary and secondary  
3 cell. So, you're then isolating that secondary cell so no  
4 -- no new untreated wastewater is being entered into that  
5 cell. It normally is -- will be allowed to be isolated and  
6 sit for a period of about 14 days. Can be more. Typically  
7 14 is sort of the minimum, at which time, once that has  
8 occurred -- so, during that timeframe, you're having  
9 additional treatment of the -- of the wastewater. After the  
10 14 days, a sample is collected and it's submitted to the  
11 laboratory for analysis to evaluate it, compared to the  
12 parameters of which the licence requires or permits a  
13 discharge. So, the testing that would occur for ---

14

15 MR. KATHLER: Mr. Burns, can you describe,  
16 when you say "treatment," what are the processes that are  
17 occurring in the secondary cell that constitute treatment?

18

19 MR. BURNS: So, treatment within the  
20 secondary cell is a natural biological process, but that  
21 buffering time, what's happening is the -- the natural  
22 process is allowed to occur. So, you're having treatment  
23 of remaining organics, and you're having -- the UV is  
24 treatment for any bacteria, and you're -- typically, you're  
25 having a reduction in your nitrogen. So, those processes

1 are all natural biological processes that occur over that  
2 period of time. And while that's -- so then, after that  
3 period of time, the sample, like I said, is -- is collected.  
4 It's submitted, sent to the lab, tested for E. coli, nitrogen  
5 (inaudible), phosphorus and BOD.

6  
7 Once those results come back, it dictates  
8 two things. One, you meet the discharge criteria and all  
9 your parameters of your licence, in which case, a discharge  
10 would commence. Two, you don't, and then your -- you know,  
11 your operator, they are licensed, they are trained, they  
12 have to determine, 'Okay, well, what would be the next  
13 appropriate steps?'

14  
15 So, let's -- let's explore those two things.  
16 Option 1, all discharge criteria are met. Elevation of the  
17 primary cell and secondary cell are measured, and the  
18 discharge valve would then be operated, opened into -- we'd  
19 have to determine exactly how far open, but normally, it's  
20 a couple of turns on a valve will provide the discharge that  
21 you're looking for. Normally, they'll open the valve a  
22 couple of turns, and then they'll measure the level after  
23 24 hours and determine roughly how much is being discharged  
24 and then adjust it to maintain that trickle discharge that  
25 we're looking for. So, your trickle discharge we're looking

1 for is about -- I think on this one is approximately 14  
2 litres per second would allow the discharge of that primary  
3 cell over approximately a two-week period. So, that -- that  
4 would be allowed to discharge, drain to the drain. After  
5 that timeframe, it would be closed. The cell or the  
6 equalization pipe valve between primary and secondary cell  
7 would then be opened and the two cells would be allowed to  
8 -- to equalize. So, that would be a standard operation of  
9 a -- a lagoon.

10

11 In the event of a failure to -- on your test  
12 results, well then -- then, you need to go into a bit of a  
13 troubleshooting mode and determine, 'Okay, well, what's the  
14 most appropriate steps? If -- if you aren't able to meet  
15 your discharge criteria. And that all depends on what's not  
16 meeting it.

17

18 There are -- you know, if -- if you're having  
19 bacteria problems, additional time due to UV will -- will  
20 provide additional treatment. Phosphorus -- if you're not  
21 meeting your phosphorus targets, which is a -- which is a  
22 big concern, then typically, you can dose and agitate with  
23 -- with alum that will help precipitate phosphorus to the -  
24 - settle in the bio-solids that would remain. TSS,  
25 typically. Time -- nitrogen time. So, most of those --

1 most of the things would just -- you would allow it to sit  
2 longer while it's being isolated, and then -- and then,  
3 sample again, and that'll -- you know, providing that sample  
4 meets the discharge criteria, then you would -- you would  
5 commence with the discharge regime.

6  
7 (inaudible). One thing, when it is isolated,  
8 I will touch on or just mention is that, when the two cells  
9 are isolated -- we talked earlier before that we had  
10 approximately 4,300 cubic metres of storage to allow that  
11 to occur while the trickle discharge is happening. The  
12 operator has to be watching the levels in the lagoon and the  
13 primary cell. The licence will require or dictate that they  
14 can't exceed the maximum operating level or move into the  
15 one-metre freeboard that a lagoon has built into it. So,  
16 it may be that they have to cut that discharge short because  
17 they're getting to the maximum operating level, but that's  
18 just a matter of then, they would close the discharge valve  
19 and re-equalize, and they could do another dump. Typically,  
20 they'll have enough room (inaudible) capacity to -- to get  
21 until your fall discharge before a winter freeze-up.

22  
23 So, the operation is -- is pretty simple,  
24 but the operators need to have training. They need to be  
25 licensed and understand, you know, what they're doing and

1 what the implications are for the operation of a (inaudible)  
2 wastewater treatment lagoon to ensure they're conforming to  
3 the licence.

4  
5 There were some questions that came up  
6 related to emergency discharge on the lagoons and -- and how  
7 that's addressed, and there was failures of lagoons in the  
8 Interlake and Red River, and I -- I -- I talked about that  
9 earlier. I -- I'm not aware of any of the projects that  
10 Burns Maendel's designed that that's been an issue, and  
11 that's also why I'm conservative with my numbers when we're  
12 sizing things to, you know, hopefully prevent that from ever  
13 happening. Can you say never? No, you can't, you know?  
14 There are extreme situations that may arise. So, you know,  
15 there is some -- some thought that -- that can go into that.

16  
17 Any emergency discharge in that event, you  
18 know, we have to plan for that, and -- and that was one of  
19 the -- one of the -- my comments in -- in the responses was,  
20 you know, if -- if the Panel or the Commission deems  
21 necessary or warranted, we would generate an emergency  
22 response plan that the -- the proponent could have and follow  
23 that would be submitted and approved through Manitoba Clean  
24 Environment Conservation.

25

1                   That plan, you know, could be a number of  
2 different things, so it -- it's hard to say exactly what  
3 it'll be, but -- and it depends what the emergency is. More  
4 than likely, the emergency is that we're dealing with is  
5 excessive wet conditions. You know, that's been identified.  
6 In which case, you know, there's a few things. If you have  
7 excessive wet conditions, we don't have our cells isolated  
8 so it's operating as a -- as one cell or one -- one facility.  
9 We have excess capacity already built into our calculations,  
10 but let's say we are at the operating capacity and you had  
11 a late summer rain where there was a lot of flooding. We  
12 do have one metre of freeboard built into a lagoon as well,  
13 which the licence doesn't allow you to utilize that  
14 operational space, but in a case of emergency, you know, we  
15 can buffer into that -- that additional freeboard. That  
16 freeboard value provides an additional 92 days of storage -  
17 - so, you know, almost an additional three months -- which  
18 -- at which time, I would anticipate that any flooding waters  
19 would have receded to the point where a standard discharge  
20 could commence.

21

22                   The other pieces that could be done, you know  
23 -- and this comes down to operation and the -- and the colony  
24 and the colony's plumber that would be licensed -- would be  
25 if it's identified that they have a problem -- it's a really

1 wet year, there's weeping tile installed and it's connected  
2 -- one of the licence requirements can be -- which I  
3 recommend -- is that, within their sump pits in -- in their  
4 buildings, they have a -- a valve so that they can cut off  
5 discharge to the lagoon and send it to the surface outside  
6 under wet conditions, right? So, to cut that loading off,  
7 you know, they can go to water conservation measures. Worst  
8 case, they shut their lift station down and -- and they haul  
9 -- they haul on truck if the lagoon has reached capacity.  
10 So, there are a number of things in there that could be  
11 done. They're operational, you know, and they're -- it  
12 depends on the situation and the circumstances, eh? So,  
13 it's -- it -- you know, we can explore all of those, but I'm  
14 confident that there are measures -- there are -- are  
15 processes that can be taken to handle those situations.

16

17 A typically dry year where concerns for  
18 discharge -- you know, irrigation is -- is definitely a  
19 possibility that the -- the effluent can still meet  
20 discharge criteria and could be irrigated onto colony-owned  
21 lands. You know, that -- that is -- I wouldn't say fairly  
22 common, but there are other licences that have irrigation  
23 requirements, so that's an option as well.

24

25 So, just a quick concluding remarks. The

1 lagoon in Manitoba is designed in accordance with the design  
2 objectives for wastewater treatment published by NECC.  
3 These objectives in Manitoba are empirically-based with  
4 concentration-based discharge versus site-specific  
5 discharge criteria. We're going to talk a lot about that  
6 over the next three days but, you know, the reality is,  
7 those are the regulations that we design the lagoons to in  
8 Manitoba. That's very typical and would be the standard of  
9 care and expectation.

10  
11 Harbour Colony's lagoon has been designed.  
12 It was submitted for -- the EAP was submitted in 2023. It's  
13 been, you know, subject to what I'd call extensive review  
14 by TAC. All governing bodies, public review, public  
15 comments. You know, we've been at it for almost two and a  
16 half years, so I think the -- the review and the consultation  
17 has been fairly extensive and, you know, we're happy to --  
18 to be here today to -- to present and -- and hopefully be  
19 able to move forward in the future.

20  
21 NECC has recommended that the environmental  
22 licence be issued for the EAP. It was reviewed by all  
23 departments and no further objections were filed. I think  
24 the -- the proponent and Burns Maendel as their engineer  
25 answered all concerns. We heard that this morning -- that

1 all concerns, all questions that arose during the  
2 advertisement and the consultation period were addressed to  
3 their satisfaction, and that they were prepared to -- to  
4 issue a licence, and I -- I believe that that still remains  
5 their position.

6  
7 Phosphorus loading to Lake Winnipeg. You  
8 know, we're -- we're not here to say there's zero impacts,  
9 you know, to development. There are impacts with -- with  
10 development. Are -- are the impacts mitigated? Can they  
11 be mitigated? I believe so. The licensing dictates that  
12 and the conditions of the lysing (sic) -- licensing dictate  
13 that. You know, let's look at the facts. We are -- this  
14 proposed project would add an additional 27.05 kilograms per  
15 year to Lake Winnipeg. Is that desirable? No, we'd love  
16 it to be zero, but the reality is that there is phosphorus  
17 in the wastewater. But let's look at it from a factual  
18 base. That equates to 0.0000367 percent of the total loading  
19 to Lake Winnipeg. That's -- that's -- that's a pretty small  
20 number to -- to consider that as the total impacts.

21  
22 So, we're here today to provide details to  
23 the CEC, answer any questions, and, you know, hopefully a  
24 recommendation for a licence to be issued will be made to  
25 the Ministry. Thank you.

1

2

THE CHAIRWOMAN: Thank you, Mr. Burns.

3

So, your presentation will be marked as Exhibit H-002. And

4

I'll just ask Mr. Kathler if you have any other information

5

on direct for your witness.

6

7

MR. KATHLER: These things are stubborn,

8

Madam Chairwoman, but I'll figure it out. No, that's the

9

proponent's evidence for this morning, and I thank Mr. Burns

10

for his presentation. I won't be making any further direct,

11

so I'll turn things over to the Panel or Mr. Williams.

12

13

THE CHAIRWOMAN: Thank you. Okay, so

14

we'll turn it over to Mr. Williams for questions.

15

16

MR. WILLIAMS: I wonder if we could

17

just have two minutes. I just need to speak to Mr. Crocker

18

about a technical matter.

19

20

THE CHAIRWOMAN: Absolutely. Just to

21

provide some clarity, we're going to be hearing questions

22

from Mr. Williams for the RM of Gimli, and after that round

23

of questioning, there will be an opportunity for members of

24

the public to ask some questions of Mr. Burns relating to

25

his presentation today.

1

2

MR. WILLIAMS: (inaudible), Mr. Burns.

3

You're aware I'm Kevin Williams from Taylor McCaffrey. I'm

4

here on behalf of the RM of Gimli, and I have a number of

5

questions for you. Not -- not a ton, but -- but several.

6

7

And so, I just sort of want to start out by

8

understanding what your role was on the project. You're a

9

professional engineer with Burns Maendel, sir? Is that what

10

you have to do (inaudible)?

11

12

THE CHAIRWOMAN: Just going to ask a

13

technical question. So, we can only have one mic operating

14

at a time, so we'll have to switch on and off? Yes, that's

15

correct.

16

17

MR. BURNS: Yeah. I am an engineer at Burns

18

Maendel Consulting Engineers.

19

20

MR. WILLIAMS: Sir, you were involved

21

in the design of the proposed lagoon that we're talking

22

about today?

23

24

MR. BURNS: Yes, I was involved in the

25

design.

1

2

MR. WILLIAMS: And that design work that your firm provided was engineering services for the -- for the lagoon system itself. I have that correct?

5

6

MR. BURNS: Yeah, along with a lot of other services, but yes, the design of the lagoon.

8

9

MR. WILLIAMS: Is there -- I guess, is there a possibility that -- like, I can talk pretty loud -- that -- that he could just keep his -- his microphone on and we could try doing -- no? Okay.

13

14

15

16

17

18

THE CHAIRWOMAN: Unfortunately, for the transcript, everything has to be in the mics, and I'm going to ask, if there is a potential solution that we can come up with, that that be done. Is it possible to have two channels open?

19

20

21

22

23

I'm just trying to figure out if we can come up with a solution, so -- well, I just want to -- should we be working on a solution, is my question? Is it possible? Should we take a break?

24

25

It should work now? Okay. No break

1 required.

2

3 Okay. Mr. Williams, please carry on with  
4 your questioning.

5

6 MR. WILLIAMS: Okay. So, mine's red  
7 now. Is yours (inaudible)? Do you want to try to turning  
8 yours on and see if it works?

9

10 Perfect. I think we're in business. Thank  
11 you. I appreciate that. Thank you very much.

12

13 MR. BURNS: That's better.

14

15 MR. WILLIAMS: So, now, sir, your  
16 responsibilities included the design of the treatment  
17 system? And when I say 'your', I mean Burns Maendel.

18

19 MR. BURNS: Correct.

20

21 MR. WILLIAMS: And that included  
22 determining how the wastewater would be treated. Correct?

23

24 MR. BURNS: Correct.

25

1 MR. WILLIAMS: And how the wastewater  
2 would ultimately be discharged. Do I have that correct?

3

4 MR. BURNS: Yes.

5

6 MR. WILLIAMS: Now, you're responsible  
7 for preparing or contributing to the engineering design  
8 documents, sir?

9

10 MR. BURNS: Yes.

11

12 MR. WILLIAMS: And that included  
13 drawing specifications and design assumptions. Correct?

14

15 MR. BURNS: Yes.

16

17 MR. WILLIAMS: And you designed the  
18 system on a lagoon-based treatment approach. Correct?

19

20 MR. BURNS: Yes.

21

22 MR. WILLIAMS: Were you instructed to  
23 use this approach, sir?

24

25 MR. BURNS: It was discussed with the

1 client as to what approach was appropriate, and it was a  
2 recommendation of Burns Maendel that that was the most  
3 suitable approach for their application.

4

5 MR. WILLIAMS: What other approaches,  
6 sir, were considered and rejected?

7

8 MR. BURNS: From a high-level consideration  
9 of mechanical treatment, which is not ideally suited for a  
10 small population, and a consideration for tying into Gimli's  
11 plant when they made the request that we consider it, it was  
12 looked at and deemed not feasible.

13

14 MR. WILLIAMS: What about trucking it  
15 to Gimli's plant, sir? Was that considered?

16

17 MR. BURNS: No.

18

19 MR. WILLIAMS: So, I take it, then, no  
20 consideration was given to -- as to whether the effluent  
21 could be treated at Gimli's -- trucked to Gimli, and treated  
22 in their treatment plant, right?

23

24 MR. BURNS: Not economically. Correct.

25

1 MR. WILLIAMS: And, sir, you're aware  
2 of the fact that, of course, the -- the -- that Gimli has a  
3 treatment plant that's capable of -- of treating the  
4 effluent from this particular lagoon?

5  
6 MR. BURNS: I didn't contact Gimli to  
7 determine their capacity. A lot of times, municipalities  
8 are at capacity already, so I was aware that they have a  
9 treatment plant. I'm also aware that it has the same  
10 discharge criteria.

11  
12 MR. WILLIAMS: But my question, sir,  
13 was a -- a little more focused, and it basically was, that  
14 -- that you didn't contact Gimli to determine whether the  
15 effluent could be trucked to their treatment facility and  
16 be treated there?

17  
18 MR. BURNS: Correct.

19  
20 MR. WILLIAMS: And those are, sir, the  
21 only other methods of treatment that were explored by Burns  
22 Maendel?

23  
24 MR. BURNS: Correct.

25

1 MR. WILLIAMS: And, sir, as part of  
2 your design work, you determined the discharge strategy,  
3 including where and when the effluent would be released.  
4 Correct?

5

6 MR. BURNS: Correct.

7

8 MR. WILLIAMS: And the proponent  
9 relied on your firm's expertise in advancing this design  
10 approach. Correct?

11

12 MR. BURNS: Correct.

13

14 MR. WILLIAMS: And you stand behind  
15 the suggestion that this design is appropriate for this  
16 location. Correct?

17

18 MR. BURNS: Yes.

19

20 MR. WILLIAMS: Sir, in designing the  
21 system, you relied on provincial guidelines. I have that  
22 correct?

23

24 MR. BURNS: Correct.

25

1 MR. WILLIAMS: And my understanding is  
2 that those guidelines are intended to apply broadly across  
3 many different sites and locations. You'd agree with that?

4

5 MR. BURNS: Province-wide, yes.

6

7 MR. WILLIAMS: They're not site-  
8 specific, sir, are they?

9

10 MR. BURNS: No, they're not.

11

12 MR. WILLIAMS: They would apply  
13 equally to a lagoon in Northern Manitoba as they would to a  
14 lagoon that ultimately discharges into Lake Winnipeg.  
15 Correct?

16

17 MR. WILLIAMS: Yes.

18

19 MR. WILLIAMS: And for example, you  
20 rely on a one-milligram-per-litre phosphorus limit?

21

22 MR. BURNS: Correct.

23

24 MR. WILLIAMS: And you're aware, sir,  
25 of the fact that Lake Winnipeg's ecological target is

1 significantly lower for phosphorus. Correct?

2

3 MR. BURNS: The Lake Winnipeg target  
4 reductions were published in 2024, post submittal of the  
5 EAP. Prior to that, the 2011 water quality guidelines  
6 utilizing one milligram per litre was the targeted  
7 requirement.

8

9 MR. WILLIAMS: But sir, now, I take it  
10 you agree that -- that Winnipeg -- Lake Winnipeg's  
11 ecological target is significantly lower. Correct?

12

13 MR. BURNS: Correct.

14

15 MR. WILLIAMS: It's one half of -- of  
16 what it was previously. Correct?

17

18 MR. BURNS: I can also speak loudly, but -

19 -

20

21 MR. KATHLER: There we go. I -- I think the  
22 question is potentially confusing, Madam Chairwoman. Mr.  
23 Williams is simultaneously speaking about nutrient targets  
24 in the basin of Lake Winnipeg and discharge limits,  
25 discharge criteria. I -- I don't know that those are one

1 and the same metric that's being considered, but maybe Mr.  
2 Williams can clarify exactly which metrics, because I think  
3 we're kind of talking about apples and oranges. Discharge  
4 criteria versus basin nutrient target levels.

5  
6 MR. WILLIAMS: I -- I -- I think you  
7 understood my question, sir. And that is, I'm just getting  
8 you to confirm that, based on the current guidelines, which  
9 is one -- 0.05 milligrams per litre, which is the ecological  
10 target for Lake Winnipeg -- you had confirmed that you knew  
11 that now. That's what it is, right?

12  
13 MR. BURNS: (inaudible).

14  
15 MR. WILLIAMS: It's a target, correct.  
16 Yeah. And -- and -- and you indicated that -- I think in  
17 your evidence -- that that target was reduced in 2024, prior  
18 to which it was at the one-milligram-per-litre phosphorus  
19 limit. Correct?

20  
21 MR. BURNS: The -- phosphorus limit of one  
22 remains. It is the current requirement. The 0.5 is a  
23 target, but within regulation, one milligram per litre is  
24 what the requirement is. Right. So, a difference between  
25 regulation and target.

1

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25

MR. WILLIAMS: Right, but -- but what your design is -- is -- is twice what the target is. You'd agree with that?

MR. BURNS: Correct.

MR. WILLIAMS: And you designed this system for operation into the future. Correct?

MR. BURNS: Correct.

MR. WILLIAMS: And so, unless the target is changed, the limit is -- the -- the limit of the system you've designed is non-compliant with the target. You'd agree with that?

MR. BURNS: Could you ask that question one more time, please?

MR. WILLIAMS: I said -- let me try again. I said, I think that you indicated that you had designed the system for processing going forward, and I indicated to you that, therefore, your -- the -- the manner in which you've designed the system is non-compliant with

1 the target going forward.

2

3 MR. BURNS: I wouldn't agree with that, no.  
4 The system, as designed, is compliant with regulations, and  
5 the target considers all of loading to -- to the lake. You  
6 could have some that have higher concentrations and some  
7 that have lower, but ultimately, there's a target of a  
8 cumulative effect, a cumulative number.

9

10 MR. WILLIAMS: And that's -- that's  
11 0.05 milligrams per litre?

12

13 MR. BURNS: Correct.

14

15 MR. WILLIAMS: And your design is one  
16 milligram per litre?

17

18 MR. BURNS: Correct.

19

20 MR. WILLIAMS: So, the target's one  
21 half of what the current design is, right?

22

23 MR. BURNS: Well, if I was to correct your  
24 math, I'd actually say you're incorrect because 0.05 is a  
25 lot less than one.

1

2

MR. WILLIAMS: Oh, okay. So then, it's

3

-- it's -- so, I -- I --

4

5

MR. BURNS: Yeah.

6

7

MR. WILLIAMS: --n misspoke. So, it's

8

far lower than -- than -- than the one-milligram-per-target

9

-- or one-milligram design parameter in your system. I have

10

that right?

11

12

MR. BURNS: Yes.

13

14

MR. WILLIAMS: The provincial

15

guidelines you relied on are not designed to assess

16

cumulative impacts within a watershed, are they?

17

18

MR. BURNS: No, they're not.

19

20

MR. WILLIAMS: The assessment is -- or

21

-- or the compliance is based on a lagoon-by-lagoon basis.

22

Is that fair?

23

24

MR. BURNS: Correct.

25

1 MR. WILLIAMS: And I take it that I --  
2 you didn't do any assessment as to the cumulative effects  
3 for this project on the watershed, did you?

4

5 MR. BURNS: No, we didn't, as it wasn't  
6 requested.

7

8 MR. WILLIAMS: For instance, you did  
9 not assess how this discharge contributes to the overall  
10 nutrient loading in Lake Winnipeg, did you?

11

12 MR. BURNS: No, we didn't.

13

14 MR. WILLIAMS: And so, you'd agree,  
15 therefore, that your design does not account for the  
16 cumulative impacts within the watershed. You'd agree with  
17 that?

18

19 MR. BURNS: Correct.

20

21 MR. WILLIAMS: You'd agree that  
22 government guidelines are a starting point for a design,  
23 sir?

24

25 MR. BURNS: Starting point on a regulatory

1 requirement.

2

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MR. WILLIAMS: Right, but the -- the fact that -- the fact that -- that -- that it's the starting point doesn't necessarily mean that it's the end point for an appropriate design. You'd agree with that?

MR. BURNS: Sure.

MR. WILLIAMS: Sir, if you could turn to Slide 7 of your presentation there.

MR. BURNS: You want me to go to seven?

MR. WILLIAMS: Please. Thank you. Now, I -- I saw you had a little red pointer there.

MR. BURNS: (inaudible).

MR. WILLIAMS: Do you know where that is? Yeah. Okay.

MR. BURNS: Figure it out again, maybe.

MR. WILLIAMS: So, now, sir, if you

1 could -- is it working?

2

3 MR. BURNS: Yeah.

4

5 MR. WILLIAMS: Yeah. Can you put -- can you  
6 put your little pointer on the -- on the secondary treatment  
7 cell, please? And so, indicate with that little red pointer,  
8 sir, where it is that the discharge occurs from the secondary  
9 cell, and then -- you're moving it from left to right there  
10 on the screen, just for the transcript -- and if you could  
11 tell me what the -- the road is that's on that diagram that  
12 that is being discharged into. It says, Road --

13

14 MR. BURNS: This?

15

16 MR. WILLIAMS: Yeah.

17

18 MR. BURNS: 15 East.

19

20 MR. WILLIAMS: 15 East?

21

22 MR. BURNS: Correct.

23

24 MR. WILLIAMS: And sir, my  
25 understanding is that 15 -- Road 15 East is the border

1 between the RM of Gimli and the RM of Armstrong. Do I have  
2 that correct?

3

4 MR. BURNS: Yes.

5

6 MR. WILLIAMS: And sir, it's fair to  
7 say that this treatment lagoon is immediately adjacent to  
8 the RM of Gimli's lands -- or lands that are within the RM  
9 of Gimli, sir?

10

11 MR. BURNS: Correct.

12

13 MR. WILLIAMS: And sir, are you aware  
14 that this sort of a development would not be permitted in  
15 the RM of Gimli?

16

17 MR. BURNS: Not specifically because I  
18 didn't review it in detail for the RM of Gimli's  
19 requirements.

20

21 MR. KATHLER: Objection for the record. I  
22 won't be able to get the -- the microphone working  
23 (inaudible) ---

24

25 THE CHIARWOMAN: One moment, we'll get

1 your mic (inaudible).

2

3 MR. KATHLER: Just an objection with respect  
4 to relevance. You know, we're talking about zoning and what  
5 is or is not permissible in an adjacent rural municipality.  
6 I take it Mr. Kevin will -- Kevin Williams will ask his  
7 questions, but I do want to note an objection on relevance  
8 as we get into zoning issues in an adjacent municipality.

9

10 THE CHAIRWOMAN: Thank you. We'll --  
11 we'll allow the question, but please move on.

12

13 MR. WILLIAMS: Yeah. Sir, if I have  
14 your -- had your evidence correct, you said that -- that  
15 this particular lagoon was compliant with the setbacks.  
16 From memory, you said it was 30 metres back from the property  
17 line. Do I have that right?

18

19 MR. BURNS: Correct.

20

21 MR. WILLIAMS: And was it two or 300  
22 metres from residential?

23

24 MR. BURNS: Three hundred.

25

1 MR. WILLIAMS: Three hundred? And  
2 sir, I take it that the -- what is the distance between the  
3 outer boundary of the lagoon and the property line? Is it  
4 30 metres?

5

6 MR. BURNS: Off -- off memory, it's  
7 probably about 45. I'm usually not exactly right at it. I  
8 don't know, I could -- Ryan could look that up quickly,  
9 maybe.

10

11 MR. WILLIAMS: Now ---

12

13 MR. BURNS: It -- it's minimum 30 metres,  
14 but it'll be more than that.

15

16 MR. WILLIAMS: But you're unable to  
17 tell us today how much further it is than the -- than the  
18 30 metres today, right, sir?

19

20 MR. BURNS: Well, I could answer the  
21 question if you give my colleague one second to pull up the  
22 drawing that he's just looking at, but ---

23

24 MR. WILLIAMS: Okay. Sure, I'd -- I -

25 --

1

2

MR. BURNS: (inaudible)?

3

4

5

MR. WILLIAMS: Yeah, you can look it up  
and we'll -- we'll come back to that.

6

7

MR. JOHNSON: Okay, we'll come back? Yeah.

8

9

MR. WILLIAMS: Yeah, good with that.

10

11

MR. JOHNSON: Okay.

12

13

14

15

MR. WILLIAMS: Now, sir, if I have your  
evidence correct, you indicated that the site of the lagoon  
is lower than the rest of the property site.

16

17

18

19

20

21

MR. BURNS: Yeah. Then, naturally, this  
property actually drains towards the northeast -- obviously,  
towards Willow Creek. So, it's not the lowest part of the  
site, but lower than -- than where the buildings are being  
constructed.

22

23

24

25

MR. WILLIAMS: Okay. And sir, when one  
looks at the -- the lagoon structure in its totality, how  
large is it? Like, dimensionally? Do you know that?

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MR. BURNS: The primary cell and secondary cell widths are approximately 80 metres, I believe. The primary cell is 115 -- so, 80 by 115. And the secondary's, like, 80 by 190, but again, my colleague could give you those exact numbers when he pulls up our design drawings.

MR. WILLIAMS: Okay. Well, we'll ask him to do that, too, and we'll put that -- put that down on the record momentarily. But my point is, is that -- is that, I think, in your evidence, you confirmed that -- that the area where the lagoon is is subject to overland flooding from time to time.

MR. BURNS: There has been events that it will -- the -- the drain will breach the outer limits of its -- the channel.

MR. WILLIAMS: Sorry, can you explain that to me? I didn't understand that totally. You said, "The drain would reach -- reach the outer limits of the channel"?

MR. BURNS: So, the ditch -- to simplify, the ditch will not be able to handle the flow and it will

1 spill its banks on -- on occasion. Anything, I believe,  
2 greater than, like, a one-in-20-year precipitation event.

3

4 MR. WILLIAMS: And so then -- so then,  
5 when that occurs, then the overland flooding is -- is --  
6 occurs towards the lagoon. Right?

7

8 MR. BURNS: In that corner, correct. Yeah.

9

10 MR. WILLIAMS: Yeah. And to the extent  
11 that the lagoon is taking up a footprint, it's displacing  
12 water that would otherwise just pool there. Right?

13

14 MR. BURNS: Yeah.

15

16 MR. WILLIAMS: And so, that water  
17 that's being displaced as a consequence of the size of the  
18 lagoon, I take it, has to flow to a -- to a -- a different  
19 area?

20

21 MR. BURNS: Be retained on the -- on that  
22 property, correct.

23

24 MR. WILLIAMS: Well, does it get  
25 retained in the property or does it flow off the property

1 depending on how -- how large the overland flood is?

2

3 MR. BURNS: It continues down the flow  
4 channel. But yes, it is displacing a -- calculated-wise,  
5 would be an insignificant volume compared to the volume of  
6 a flood in that situation.

7

8 MR. WILLIAMS: Now, sir, if we can turn  
9 to Slide 17, please.

10

11 Now, on this slide, there's two little  
12 hatched black areas. See those?

13

14 MR. BURNS: Yeah.

15

16 MR. WILLIAMS: And -- and I take it  
17 that those are actually depicting the outlets, are they not?  
18 The location of the outlet. One is to the -- is to the  
19 discharge -- that's the one you've just put your little red  
20 dot on -- and the other one is the one that goes to the  
21 retention pond. Do I have that correct?

22

23 MR. BURNS: No. Your discharge is out this  
24 corner, right?

25

1 MR. WILLIAMS: Okay.

2

3 MR. BURNS: These are their concrete boat  
4 ramps.

5

6 MR. WILLIAMS: I see. Okay.

7

8 MR. BURNS: (inaudible).

9

10 MR. WILLIAMS: I -- I misunderstood  
11 that. Okay. Thank you for that for clarification. Now,  
12 sir, if you can go to Slide 23.

13

14 Now, this -- you were talking about the  
15 operation of the lagoon. And so, what you've indicated,  
16 sir, was that -- was that, when discharge is ongoing, it's  
17 -- it is designed, or hopefully occurring, at 14 litres per  
18 second. Do I have that right?

19

20 MR. BURNS: Correct.

21

22 MR. WILLIAMS: So, that, by my math, is  
23 840 litres per minute. You'd agree with that?

24

25 MR. BURNS: I would need to calculate it,

1 but I'll assume that, yeah, that got -- correct.

2

3 MR. WILLIAMS: That's --

4

5 MR. BURNS: (inaudible).

6

7 MR. WILLIAMS: -- 50,400 litres per  
8 hour, by my math. You don't take issue with it, if my math's  
9 correct?

10

11 MR. BURNS: Seems high.

12

13 MR. WILLIAMS: I just took 840 litres  
14 per minute and times it by 60. So, if my math's correct,  
15 it's 50,400.

16

17 MR. BURNS: Okay.

18

19 MR. WILLIAMS: Okay. And sir, by my  
20 calculation, that would be -- now, you're causing me to --  
21 I have to check my math. Sorry about that. So -- yeah, so  
22 -- and by my math, that's -- 50,400 litres per hour is  
23 1,209,600 litres per day -- if I times it by 24. You're  
24 okay with that?

25

1 MR. BURNS: I wouldn't agree or disagree  
2 with it. You've got the calculator, I don't, so I'm assuming  
3 you got it right.

4

5 MR. WILLIAMS: Yeah.

6

7 MR. KATHLER: Object.

8

9 MR. WILLIAMS: Okay.

10

11 MR. BURNS: Okay.

12

13 MR. WILLIAMS: And so, sir, then ---

14

15 MR. BURNS: I can't do those ones in my  
16 head. They're a little too big.

17

18 MR. WILLIAMS: No worries. And so  
19 then, over the 14-day discharge ---

20

21 THE CHAIRWOMAN: I'm just going to make  
22 a procedural note, Mr. Burns. If there are things you'd  
23 like to put on the record with agreement subject to check,  
24 that is an acceptable answer for the purposes of this  
25 hearing.

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MR. BURNS: Okay. So, all of these calculations, I agree subject to check.

MR. WILLIAMS: Sure. So, that -- so, that tells me over a two-week period, that there would be 16,934,400 litres of discharge from the -- from the lagoon. So, if my math is correct, subject to check, you'd agree with that?

MR. BURNS: Sure. Yes.

MR. WILLIAMS: And sir, I take it that there isn't -- the -- the -- the -- the amount of discharge isn't a -- isn't precisely controlled? And -- and I'll tell you why I say that. You said you open the valve a couple of turns, and -- and -- and then, you come back the next day to see how much is drained, and -- and -- and -- and -- and that's how you check how much the discharge is. Is that how it's done?

MR. BURNS: Yes, because discharge rate varies with the amount of water that's being held back, so as the lagoon drains down, you can open the valve more to adjust for that. But is it a -- exact? No.

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MR. WILLIAMS: So -- so -- and -- and sir, so then, I take it that you and I can agree that -- that, if somebody opens the valve up too much, then the discharge would actually exceed what your design parameter -- 14 litres per second -- would be, sir?

MR. BURNS: Potentially could, correct.

MR. WILLIAMS: Yeah.

MR. BURNS: However, that is dictated in the licence.

MR. WILLIAMS: Now, sir, you had agreed with me that the -- that the guidelines are the starting point for a design, and I'm going to suggest to you, sir, that -- that they do not enimate (sic) -- eliminate the need for a site-specific analysis. Would you agree with that?

MR. BURNS: No, I would disagree.

MR. WILLIAMS: You'd disagree with that? So, from your design perspective, if you've complied

1 with the guidelines, that's where the design obligation  
2 starts and ends?

3

4 MR. BURNS: Through the licensing process  
5 and the review with the provincial departments, that's where  
6 it would be identified. If additional concerns are  
7 raised by the provincial experts that a site-specific  
8 analysis be conducted, then it would be requested at that  
9 point.

10

11 MR. WILLIAMS: And so, other than the  
12 guidelines and -- and the fact that the government didn't  
13 require you to do anything further, that satisfied you as  
14 to the propriety of this design, sir?

15

16 MR. BURNS: Correct. That would be the  
17 standard of care for an engineering professional designing  
18 lagoons in Manitoba.

19

20 MR. WILLIAMS: Now, sir, you  
21 understood, in the context, you designed that the lagoon  
22 discharges into Willow Creek?

23

24 MR. BURNS: Yes.

25

1 MR. WILLIAMS: And that Willow Creek  
2 is therefore the immediate receiving environment for this  
3 effluent?

4

5 MR. BURNS: Malonton Drain is the immediate  
6 and then drains into Willow Creek at the confines.

7

8 MR. WILLIAMS: Sir, notwithstanding  
9 that, you did not conduct a detailed hydrological study of  
10 Willow Creek, did you?

11

12 MR. BURNS: Not of the entire Willow Creek.  
13 Adjacent to the subject site. It was part of our hydro-  
14 technical review.

15

16 MR. WILLIAMS: Just adjacent to the  
17 site, but not the -- the ---

18

19 MR. BURNS: Not the full length through to  
20 (inaudible).

21

22 MR. WILLIAMS: Like, how far, once the  
23 drain enters Willow Creek, Malonton Drain, did -- did you  
24 actually study Willow Creek in the context you designed?

25

1 MR. BURNS: I'll have to review that number  
2 again, but I believe the model looks at 500 metres downstream  
3 and upstream of that intersection of Road 15 East and Willow  
4 Creek.

5

6 MR. WILLIAMS: Okay. Did you develop  
7 a flow model for Willow Creek?

8

9 MR. BURNS: We retained a sub-consultant to  
10 do such.

11

12 MR. WILLIAMS: And who did that?

13

14 MR. BURNS: Trek Engineering.

15

16 MR. WILLIAMS: Did you make any  
17 attempt to quantify or model seasonal variations in flow in  
18 the creek?

19

20 MR. BURNS: The model is based on  
21 precipitation events and background flows within the --  
22 within the Willow Creek.

23

24 MR. WILLIAMS: Well, you would agree  
25 with me, sir, as a matter of engineering principle that, if

1 it's a dry year during the discharge, the proportion of  
2 effluent versus natural water would -- would be much higher.  
3 right?

4

5 MR. BURNS: Correct.

6

7 MR. WILLIAMS: So, Madam Chair, it's -  
8 - it's 12:20. I'm -- don't have that much more. I would  
9 say probably no more than ten or 15 minutes. It may be  
10 appropriate, if -- if you would agree, to take the lunch  
11 break.

12

13 I can get the numbers from the witness and -  
14 - over the lunch break, and then I can conclude with those  
15 questions right after the lunch break, and I can work on a  
16 technical issue that I have with Mr. Crocker.

17

18 THE CHAIRWOMAN: Sure. So, we can take  
19 a break now 'til 1:30 for lunch. When we come back, we'll  
20 get those -- some of those answers on the record, and as I  
21 said, resume at 1:30.

22

23 MR. WILLIAMS: Thank you.

24

1 TUESDAY, APRIL 21, 2026

2 UPON COMMENCING AT 1:30 P.M.

3

4 THE CHAIRWOMAN: Good afternoon. It's  
5 1:30. Mr. Williams, are you prepared to continue with your  
6 examination?

7

8 And while Mr. Burns is taking his seat, we'll  
9 try and get the microphone magic to happen again with two  
10 channels so you can talk to each other.

11

12 MR. WILLIAMS: So, can you turn your -  
13 - turn your microphone on, see if we're -- there we go.  
14 Look at us.

15

16 Good afternoon. So, I just have a few more  
17 questions for you, Mr. Burns, but I want to, first of all,  
18 just start by confirming a few numbers on the record, just  
19 so that it's clear. And so, you indicated to me over the  
20 lunch break that the edge of the lagoon is 128 metres from  
21 the property line. Do I have that correct?

22

23 MR. BURNS: Correct, 128 greater than the  
24 30 requirement.

25

1 MR. WILLIAMS: Yeah. And -- and you  
2 indicated to me as well that the other side of the lagoon  
3 is 525 metres, at least, from the closest residents on the  
4 property. I have that correct?

5

6 MR. BURNS: Yeah, the set -- setback  
7 distance from (inaudible) lagoon to nearest residents.  
8 Correct.

9

10 MR. WILLIAMS: Five twenty-five. You  
11 indicated to me as well over the lunch break that the primary  
12 lagoon is sized as 83 metres by 136 metres. Correct?

13

14 MR. BURNS: Correct.

15

16 MR. WILLIAMS: That's 11,288 square  
17 metres, by my math, which I think you're okay with. And  
18 that you indicated that the secondary cell was sized at 83  
19 by 273 metres. Right?

20

21 MR. BURNS: Correct.

22

23 MR. WILLIAMS: And that, by my math, is  
24 22,659 metres squared. You're okay with that?

25

1 MR. BURNS: Yeah.

2

3 MR. WILLIAMS: And so, by my  
4 calculation, if my Boolean math is correct, the footprint  
5 of the lagoon is 33,947 metres squared. Sound okay to you?

6

7 MR. BURNS: Yes.

8

9 MR. WILLIAMS: You indicated to me  
10 that, in terms of hydraulic modelling that was done as it  
11 related to the Malonton drain where it -- where it enters  
12 Willow Creek, was done 1,500 -- sorry -- 1,400 metres  
13 upstream. Is that right?

14

15 MR. BURNS: Correct.

16

17 MR. WILLIAMS: And 800 metres  
18 downstream. Right?

19

20 MR. BURNS: Correct.

21

22 MR. WILLIAMS: And the flow was  
23 analysed for the purpose of capacity, basically to do some  
24 culvert sizing. Correct?

25

1 MR. BURNS: Yes.

2

3 MR. WILLIAMS: Okay. Now, I'm going to  
4 ask you to turn to what is known as the application -- the  
5 Environmental Act proposal -- so it's on the screen there.  
6 And if you don't mind, I'm going to ask you to -- to -- to  
7 turn to the 19th page -- sorry -- the 12th page of the PDF.

8

9 And then, if you can maybe zoom in on that  
10 for me. Can you zoom in a bit more? There's a little --  
11 perfect. Great, thank -- okay, that's good. Okay.

12

13 Now, your evidence this morning was that you  
14 were advised that there would be no commercial use at the -  
15 - at the property, right? That's what you were told, sir?

16

17 MR. BURNS: Correct.

18

19 MR. WILLIAMS: And you were told that  
20 by the proponent, right? Somebody -- somebody from the  
21 colony told you that, right?

22

23 MR. BURNS: Clarify commercial use -- your  
24 intention in that definition, please.

25

1 MR. WILLIAMS: Well, I mean, my  
2 understanding of your evidence this morning was that -- was  
3 that the livestock and birds that were going to be on that  
4 property were for personal consumption by the colony  
5 members. Isn't that what you told us this morning?

6  
7 MR. BURNS: No, that's incorrect. I didn't  
8 say what would be on the site. I said what would be  
9 processed on the site would be for colony members. So, what  
10 would be slaughtered or killed would be for their own  
11 consumption.

12  
13 MR. WILLIAMS: Oh, so -- but, I mean,  
14 did you -- are you not indicating to us that there's 6,000  
15 chickens that are going to be slaughtered on the site? Isn't  
16 that what I'm to understand your -- to be your understanding  
17 from your report -- or from ---

18  
19 MR. BURNS: Yes.

20  
21 MR. WILLIAMS: And -- and so, by my  
22 math, that is 40 chickens per person at a 200-member colony.  
23 You see how I did that calculation? Sure? And using the  
24 same math, that is 10 ducks per colony member at 200 people.  
25 You see that?

1

2

MR. BURNS: Yeah.

3

4

MR. WILLIAMS: Oh, I'm sorry?

5

6

MR. BURNS: Hmm?

7

8

MR. WILLIAMS: Sorry. Yeah. And --

9 and by my math, sir, that's -- that's 2.5 hogs per, if  
10 there's 200 people there. You see how I come up with that?

11

12

MR. BURNS: Correct.

13

14

MR. WILLIAMS: Yeah. And about one-

15 eighth of a cow per person at 200 people capacity. You see  
16 that?

17

18

MR. BURNS: Yeah.

19

20

MR. WILLIAMS: Now, I want to

21 understand, you made a comment this morning about there  
22 would be the separation of blood from the other effluent  
23 that would be making its way to the lagoon. How -- how did  
24 you understand that was going to be done?

25

1 MR. BURNS: How did I understand it would  
2 be separated?

3

4 MR. WILLIAMS: Yeah.

5

6 MR. WILLIAMS: It would be typical in  
7 the slaughtering process, when livestock are -- are  
8 butchered or initially killed, that, you know, their blood  
9 is drained and collected as a separate item. It gels fairly  
10 rapidly and is then typically composted with the entrails  
11 and -- and other aspects of the -- the animal and ---

12

13 MR. WILLIAMS: And it's processed.  
14 Sorry. And -- and did Burns Maendel design work include  
15 designing the abattoir?

16

17 MR. BURNS: No, we have not.

18

19 MR. WILLIAMS: So, it's not been  
20 designed yet?

21

22 MR. BURNS: Correct.

23

24 MR. WILLIAMS: Okay. So, you can't  
25 really speak to exactly how that separation process is going

1 to occur right now, you're just talking about what typically  
2 you've seen historically. Is that fair?

3

4 MR. BURNS: Fair.

5

6 MR. WILLIAMS: Okay. Now, sir, if you  
7 can now turn to the other document that is -- I think, if  
8 you minimize this tab, it should show up.

9

10 (inaudible). No, just -- you see the -- the  
11 -- there you go. Now, can you make that a little larger,  
12 please?

13

14 Yeah. Now, this is a -- a -- a conditional  
15 use application dated December the 5th, 2025.

16

17 MR. KATHLER: I'm going to note an objection,  
18 for the record, on relevance, as this has nothing to do with  
19 the domestic wastewater lagoon. Just noting the objection  
20 for the record.

21

22 MR. WILLIAMS: Right.

23

24 MR. KATHLER: Thank you.

25

1 MR. WILLIAMS: So -- so, sir, the legal  
2 description of the property -- Southwest 2818-3E -- that is  
3 the property on which this -- your -- your -- your lagoon  
4 is located, right? That's the same quarter section, sir?

5

6 MR. BURNS: No, incorrect. We're on the  
7 southeast.

8

9 MR. WILLIAMS: I see. So, it's the  
10 southeast quarter is where the lagoon is. And is the  
11 residential area on the southwest corner -- the residential  
12 side of it on the southwest quarter?

13

14 MR. BURNS: I believe it'll be on the  
15 northeast.

16

17 MR. WILLIAMS: So, it's -- and it's --  
18 -

19

20 MR. BURNS: It's partially cut in half, and  
21 that's full section.

22

23 MR. WILLIAMS: Yeah. So -- so -- but  
24 what we can agree is that -- is that it's the same section  
25 of land that's referred to in this conditional use

1 application. See that? Same section?

2

3 MR. BURNS: Yes, I have not come -- seen  
4 this document in the past, but I would agree it's in the  
5 same section.

6

7 MR. WILLIAMS: Yeah. And if you see  
8 what the conditional use request is as of December the 5th,  
9 2025, it's the establishment of a 40,000 bird layer  
10 facility, a 40,000 bird pullet facility, and a 60,000 bird  
11 broiler facility, representing a total of 764 animal units.  
12 You see that?

13

14 MR. KATHLER: Madam -- Madam Chairwoman, I'm  
15 -- I'm going to object again. I mean, we were anticipating  
16 this, and I know it's been raised as a preliminary matter  
17 through discussions between Mr. Williams and -- and Mr.  
18 Crocker well in advance of this hearing. It's -- it's been  
19 made quite clear that this is unrelated to the project that  
20 is the subject of this review abundantly, and I -- I'm  
21 certainly aware that it's the prerogative of the Chair to  
22 limit evidence that's entered, questions that are asked to  
23 the subject matter before this hearing, as set on the terms  
24 of reference. I don't know where Mr. Williams is ultimately  
25 going, but I'm going to object because this has absolutely

1 nothing to do with what is being contributed to the domestic  
2 wastewater lagoon, and that's the purpose of -- of our  
3 hearing.

4

5 THE CHAIRWOMAN: I'm going to ask Mr.  
6 Williams how many questions you have on this matter?

7

8 MR. WILLIAMS: About three or four.

9

10 THE CHAIRWOMAN: We're just going to  
11 take a few moments to consider this.

12

13 Thank you for your patience. Mr. Kathler,  
14 we've heard you and your objection is noted on the record.  
15 A limited amount of questioning on this will be allowed,  
16 with reservation that its relevance will be determined at a  
17 later point in time as we assess the whole of the evidence  
18 that's been brought forward in the hearing.

19

20 MR. WILLIAMS: Thank you, Madam  
21 Chairman. Yeah. Sir, I take it that this particular  
22 quantity of birds was not factored into any of your design  
23 analysis because you didn't know about it, right, sir?

24

25 MR. BURNS: Correct, but it is also

1 separate from a domestic lagoon.

2

3 MR. WILLIAMS: Well, you can't say  
4 that, sir. You don't know that as a fact because you've  
5 never seen this before. Isn't that, in fact, true, sir?

6

7 MR. BURNS: Correct.

8

9 MR. WILLIAMS: Now, I take it, because  
10 you hadn't seen it before, you can't say where the slaughter  
11 waste -- in relation to this conditional use application,  
12 where that slaughter waste is going to end up, can you?

13

14 MR. BURNS: No.

15

16 MR. WILLIAMS: And you can't confirm  
17 for the Panel that the slaughter waste isn't, in fact, going  
18 to go through the lagoon and end up in Willow Creek. You  
19 can't tell them that, can you?

20

21 MR. BURNS: I can tell you that the lagoon  
22 is not designed to accommodate that, so it would be separate  
23 -- it's a separate waste stream and a separate licence.

24

25 MR. WILLIAMS: Sir, now, if you could

1 turn back -- maybe you minimize that and go back to the  
2 first document, please.

3

4 Now, if you -- if you can go to Page 5 of  
5 81, please.

6

7 Bear with me for one moment.

8

9 Now, sir, if we look under the section that's  
10 called "Executive Summary" and we turn to the penultimate  
11 paragraph, you talk about the lagoon discharge into --  
12 travelling north to Willow Creek, and (inaudible) say that  
13 you indicate special consideration will be taken during  
14 construction to ensure no deleterious substances are  
15 deposited into the drain. During operation, wastewater  
16 effluent will be tested prior to release in accordance with  
17 the Manitoban Environment Conservation and Park  
18 requirements. As such, any possible anticipated risks are  
19 minimized. You see that? Sir?

20

21 MR. BURNS: Correct.

22

23 MR. WILLIAMS: Yeah. And so -- so --  
24 so, you and I can agree that they're not eliminated. The  
25 best that you can say, in the context of your design work,

1 is that you've minimized them. Fair?

2

3 MR. BURNS: Correct.

4

5 MR. WILLIAMS: And, sir, if you look at  
6 the last paragraph there, it says that, "No registered  
7 points of use greater than 25,000 L/D were identified  
8 downstream in the discharge path. Additionally, well logs  
9 show the nearest domestic well is approximately 22  
10 kilometres downstream. The distance, as well as lagoon  
11 liner requirements prohibiting infiltration, reduce the  
12 likelihood of any impact on this user or any further  
13 downstream." That's your opinion, sir?

14

15 MR. BURNS: Correct.

16

17 MR. WILLIAMS: And -- and to be clear,  
18 what you are able to say, and the best you can say, is that  
19 you've reduced the likelihood of that occurring, but you  
20 certainly cannot tell this Panel you've eliminated it.  
21 Correct?

22

23 MR. BURNS: Correct.

24

25 MR. WILLIAMS: Thank you. Those are my

1 questions.

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THE CHAIRWOMAN: Thank you, Mr. Williams and Mr. Burns. I'll look to my co-Panel Members to ask any questions, and we'll begin to my right with Mr. Labossiere.

MR. LABOSSIÈRE: Hi. Before I ask the question, I just want to clarify something for the record and for the -- the folks in the crowd, is that I'm going to be using a term "Information Request", otherwise known as an IR, and that's a document that is developed in the process that the Clean Environment Commission goes through, where, as we go through the various levels of -- of comments and concerns, that, if a question comes up, an information request is generated and forwarded to the proponent to -- to answer.

And so, one of the responses that we received from an information request, you indicate a monitoring plan has not been developed. If this project proceeds, could you clarify what monitoring that you see is essential and -- and kind of with -- with -- with three -- three or four parameters? Where, geographically, from -- let's say, from the end of the pipe to the lake, what parameters, what frequency, and what reporting you would anticipate? Thank

1       you.

2

3

                  MR. BURNS: Thank you to the Chair.  
4       Typically, a monitoring plan is not part of the -- the  
5       licensing. That's what we would work with MECC on, and when  
6       -- when they're prepared to issue a draft licence and,  
7       ultimately, a final licence, and, you know, we would take  
8       any recommendations that the CEC may have on what they would  
9       like to see as a monitoring plan. It hasn't typically, in  
10      the past, been a requirement of a -- of a licence, providing  
11      that you -- your design is meeting the nutrient-based  
12      discharge criteria that the province utilizes province-wide.  
13      That's been deemed an acceptable practice.

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                  MR. BURNS: If I was to produce a plan, I  
would suspect or would probably be looking for a -- a  
baseline. So, upstream of the discharge point location,  
probably -- you know, simultaneously with a sample as  
discharged. And then, I -- downstream, I'd have to look at

1 kind of the natural topography and, you know, the -- the  
2 routing, even, of -- of Willow Creek as to determine where  
3 a -- an appropriate sampling location might be. The  
4 province, I know, does sampling at Highway 8, so I would  
5 probably suggest that that would be the likely location for  
6 -- for this particular project.

7  
8 MR. LABOSSIERE: How about parameters  
9 and frequency? You could speak to that as well. Again,  
10 realizing that this is kind of speculative, but ---

11  
12 MR. BURNS: Yeah, parameters, you're likely  
13 going to -- you know, you're going to test for the discharge  
14 criteria -- total spent solids, phosphorus, nitrogen.  
15 Probably, you can look at pathogen as well, and frequency.  
16 Frequency, I'd have to do a little thinking and calculating,  
17 maybe, to decide on what the duration, like, over a two-week  
18 time frame, when -- when would discharge effluent reach,  
19 potentially, the Highway 8 and Highway -- or and the Willow  
20 Creek point location. So, I suggest that a monitoring plan  
21 requires some additional thought, not just my off-the-cuff  
22 thoughts. Like, there's some design that would be essential  
23 to developing an appropriate monitoring plan.

24  
25 MR. LABOSSIERE: Thank you.

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MS. CARPENTER: Yeah, thank you. This might fall a little bit into this previous question. Just for clarification, you mentioned a little bit earlier that you would -- you know, when you check the sumps, if they're dry, everything's fine. If they're wet, then you could test them whether or not it's groundwater, rainwater, effluent. I'm curious, like, what is the recommendation or the protocol for when you check those sumps, and if they do have effluent in them, what happens after that?

MR. BURNS: So, the checking of the sumps -- so, just for clarity, we're -- we're referencing the sump pits that collect -- are connected to the weeping tile below the liner. Requirement of the licence is that the operator does monthly inspections, so I would have that as part of their monthly inspection report, that they would be opening the sumps to see if there is any liquid. I don't anticipate that they're going to find it often, and if there is liquid found, then I would recommend that that would be part of their operation -- would be to sample and submit it.

MS. CARPENTER: And just for clarification, you mentioned that that may not happen or may not happen -- happen often. If -- and this is just a

1 curiosity just for clarification -- if you do find effluent  
2 -- and I mean, these are backup systems, as I understand it.  
3 So, if the sump -- if the sumps do have effluent, is that  
4 an indication that there's an issue with the liner? And  
5 then, what happens after that?

6  
7 MR. BURNS: Yes, that would be indication.  
8 If -- if -- so, if liquid is found in the sump and it's  
9 tested and -- and found to be wastewater, then -- then, you  
10 would move into troubleshooting to determine what the cause  
11 is. The department would be contacted, so we would advise  
12 the department -- the local environment enforcement officer  
13 -- that this has occurred, and we would devise a programme  
14 to ascertain the cause or the location of the leak. They  
15 can be difficult to find, but that's part of running a  
16 facility that's lined. You know, you have to -- you've got  
17 to deal with that if it occurs. That might be isolating  
18 sections. The liners can be repaired. You know, they can  
19 -- they basically can be welded. They're -- the sheets come  
20 as -- as sheets and they're welded on-site, so -- and that  
21 -- there's a whole process and specification to the  
22 installation of a liner and the quality control that is  
23 done, and quality assurance during construction. So, you  
24 would essentially move into troubleshooting for that leak,  
25 and finding it and repairing it. But you have the system

1 in place to at least identify that you have a problem.

2

3 MS. CARPENTER: Okay, thank you. No  
4 further questions.

5

6 THE CHAIRWOMAN: Following up on that,  
7 what is the life expectancy of this type of liner that's  
8 being proposed?

9

10 MR. BURNS: That's a good question. The  
11 manufacturer will tell you, "Forever." Practicality, it'd  
12 been -- it's been utilized for 30-plus years in -- you know,  
13 for lagoon liners. They're UV-stable, so they really have  
14 a long life expectancy. The -- but the trick's protection,  
15 you know? And that's why I'm -- we have a fairly extensive  
16 fence around it to ensure as much protection as possible.  
17 But, you know, if you've got an operator or somebody went  
18 out to -- to cut the grass around it and they ripped it all  
19 up with the mower, well then, that's, you know, human issue.  
20 But just strictly, the liner, as it sits, I would expect a  
21 50-year life expectancy out of an HDPE liner without --  
22 without issue, provided they're protected and maintained,  
23 and you'd deal with it. If you do have a problem or an  
24 issue, you repair it.

25

1 THE CHAIRWOMAN: Okay. And in terms of  
2 period of discharge, in your presentation, you indicated  
3 that the discharge -- the trickle discharge period would be  
4 between June and November. Can you -- this is a two-part  
5 question -- what would be the frequency -- the expected  
6 frequency of discharge, and how would timing be decided  
7 upon?

8  
9 MR. BURNS: Initially, the frequency of  
10 discharge will be -- like, I wouldn't expect a discharge for  
11 three to five years, initially. But let's just fast forward  
12 15 years down the road, when -- when the colony is at close  
13 to a full build-out -- 150 to -- to 200 people. The  
14 discharge would be twice a year -- so, typically, spring,  
15 after we've achieved the 230-day kind of storage -- that's  
16 what we've designed for -- to get past June 1st. So,  
17 normally we're looking to do a discharge late June, early  
18 July, because that would be, normally, when your lagoon is  
19 kind of at its maximum level because it's made it through  
20 the winter and -- and been storing hydraulically. And then,  
21 we would typically do a fall discharge, just to ensure that  
22 you've got capacity that you need to get through until the  
23 following spring. So, that would be common.

24

25 THE CHAIRWOMAN: And did I understand

1 correctly that the anticipated trickle discharge period  
2 would be approximately two weeks or 14 --

3

4 MR. BURNS: Correct.

5

6 THE CHAIRWOMAN: -- days?

7

8 MR. BURNS: Yeah.

9

10 THE CHAIRWOMAN: Great. Thank you.

11 We'll now have a bit of time for some questions from the  
12 public, and we'll take a few minutes to do a setup. So,  
13 we'll -- we'll have a break.

14

15 In terms of questions from the public, if  
16 you can please come and see Peter at the break and indicate  
17 your interest in asking some questions, just so we have a  
18 sense of -- of how long we might be here. If people can  
19 limit their questions to approximately ten minutes -- you've  
20 seen that we've been very efficient with our questions --  
21 if you can model very clear questions. Not argument, because  
22 we do have opportunities for people to present their views  
23 at a later point in time, and you can register to do that.  
24 But these would be questions that are specific for Mr. Burns  
25 on the presentation that was made today and how it relates

1 to the proposal for the sewage lagoon. Okay? So, let's  
2 take a -- a 15-minute break to allow for that setup, and  
3 those who would like to ask some questions to just come and  
4 indicate to Mr. Crocker here that they will be asking some  
5 questions. Okay? So, 15 minutes brings us to 2:15. Thanks.

6

7 -- OFF THE RECORD AT 02:00 P.M. --

8 -- ON THE RECORD AT 02:15 P.M. --

9

10 THE CHAIRWOMAN: Okay. It is 12:15  
11 (sic). I think you've started to get to know me. I start  
12 on time.

13

14 So, we now have the microphone set up for  
15 some of the questions from the public. We've -- have five  
16 members of the public who've indicated that they would like  
17 to ask some questions of Mr. Burns; Mr. Tkach, Mr. Veldink,  
18 Mr. MacKenzie, Mr. Sefton (ph), and Ms. Mastin. So, that's  
19 the order in which we'll proceed. If we can have Mr. Tkach  
20 step up to the microphone. I'm -- I'm hoping that we have  
21 about (technical inaudible) minutes per person, just to make  
22 sure that we have an opportunity to hear from everyone who  
23 would like to ask some questions. And again, the questions  
24 will be directed to Mr. Burns and related to the presentation  
25 of this morning and the matter at hand. So, I'll turn it

1 over to you to begin your questions.

2

3 Right there. Yeah.

4

5 MR. TKACH: Thank you for your  
6 presentation, sir. Just one clarification. On Slide 11,  
7 you had a note there about 15 percent infiltration of your  
8 presentation. Could you elaborate as to what that is,  
9 please?

10

11 MR. BURNS: In our analysis in hydraulic  
12 loading, typically, we allow 15 percent of the total loading  
13 or we take the total hydraulic loading, added 1.15 or 15  
14 percent to account for wet weather flow. So, when there's  
15 lots of rain and weeping tiles are running that are capturing  
16 that leakage in pipes or manholes, that's what the 15 percent  
17 allowance is allowed for.

18

19 MR. TKACH: So, that's 15 percent going  
20 into the lagoon and not leaking out of the lagoon in ---

21

22 MR. BURNS: Into the lagoon.

23

24 MR. TKACH: Okay. Thank ---

25

1 MR. BURNS: Additional loading, yeah.

2

3 MR. TKACH: Okay, thank you. Groundwater,  
4 you talked about a little bit in your presentation about  
5 doing a -- a desktop review only, and you mentioned the  
6 freeze and drilling report. You also talked about doing  
7 some drill holes, where you did 27 test holes, two of them  
8 had water. Now, that monitoring was only for one year where  
9 you detected the water in the two holes, was it not?

10

11 MR. BURNS: Those two separate things that  
12 you're referencing there, if I may -- the Friesen Drillers  
13 Desktop Study. So, typically, we engage them. They're  
14 hydrogeologists that will look for groundwater to ensure  
15 there's adequate water for development, for drinking water  
16 -- for domestic purposes, if you will. So, they will look  
17 at all the drill logs within the area and generate a report  
18 that will say, typically, 'Yes, there's adequate aquifer and  
19 groundwater shouldn't be an issue', or, 'We recommend that  
20 a further investigation and actual exploration be conducted  
21 in order to verify.' So, in this particular case, it's  
22 identified the Interlake has -- is essentially right over  
23 the carbonate aquifer, that there's lots of water. That's  
24 what their study determined, that -- that a source, if you  
25 will, for domestic purpose drinking water would -- wouldn't

1 be an issue, that there would be lots of water and it  
2 wouldn't impact other -- other wells.

3  
4 The second part of your question regarding  
5 the 27 boreholes, that's -- that's done for geotechnical  
6 purposes. So, what we're looking for there is more of the  
7 shallow -- shallower soil stratigraphy that's going to be  
8 assessing, building foundations, primarily. If you're  
9 constructing roads, you know, how thick a gravel section  
10 that road needs to be to stand up. I know there's a few bad  
11 ones out in the area, I drove on some. To ensure that we  
12 don't have frost boils and all of those issues. And then,  
13 also, part of that is to look at clay and suitability or  
14 quality of clay, and whether it could be used as a liner  
15 material for a lagoon. So, that was the purpose of the  
16 geotechnical investigation.

17  
18 Within that, they sometimes will put in a  
19 piezometer or monitor for groundwater if -- if it is  
20 detected. It's been a while since I actually looked at that  
21 report, so I -- I don't recall the -- the details of that,  
22 other than the -- the monitoring well or the logs indicated  
23 that there was only water present in two of the 27 holes,  
24 which would be shallow perched sand lenses with some water  
25 in it, which is common to a clay or to a till. I don't know

1 if that answers your question.

2

3 MR. TKACH: No, it's -- it's good, and I'm  
4 -- I'm going to keep going a little further on that one,  
5 because I --

6

7 MR. BURNS: Okay.

8

9 MR. TKACH: -- I read through your Trek  
10 report, which did kind of flag this as a bit of a concern  
11 in terms of the longevity of the monitoring, and they  
12 referred to the one year of looking at things and saying  
13 that that may not have been long enough to get an  
14 understanding of what's going on, even in that shallow  
15 subsurface that you're talking about, and I understand that  
16 there are two separate processes there. And I am the  
17 landowner across the road from this and -- and I can tell  
18 you, after living there or -- or being there for 15 years  
19 and just looking at water level fluctuations in my own swamps  
20 and so forth, it's -- it's quite unpredictable, and I'll --  
21 I'll suggest that -- that one year of looking at things  
22 probably isn't enough to get to look at things. And as an  
23 engineer, we -- yeah, go, go. Yeah.

24

25 MR. BURNS: Neighbour to the south? Just

1 so I'm ---

2

3 MR. TKACH: Southeast, yeah. I'm northwest  
4 22183.

5

6 MR. BURNS: Okay, thank you.

7

8 MR. TKACH: Yeah. So, as an engineer, we  
9 normally love to do, like, groundwater analysis, numerical  
10 analysis for quality and quantity for instances like this.  
11 Why wouldn't you use that approach of doing a detailed  
12 numerical model for this, given the concern that we're  
13 seeing here?

14

15 MR. BURNS: The groundwater modelling  
16 portion, you know, is -- is not my area of expertise. That's  
17 -- that's why we retain sump consultants. And that is why  
18 we retain Friesen Drillers, because they have probably the,  
19 you know, provincial most authority on -- on that. And  
20 within their -- their works and their desktop study of the  
21 aquifer, the subsurface conditions, it was deemed not a  
22 requirement, not necessary. They were pretty -- pretty  
23 comfortable. They know the subsurface geology in this area  
24 of the aquifer. They were pretty confident with what --  
25 what was proposed.

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MR. TKACH: Okay. And then, further on that -- and we've touched on this a little bit with the -- the leak monitoring, and this is where I want to connect all these dots together. So, it's understood here that the operator is going to do the -- the leak monitoring -- the sump pits -- and that's referred to, and -- and I am quite concerned. You know, as you said, if there is a leak and we get some understanding as to how far and how fast that leak can spread, you mentioned that you're going to be checking monthly. I'm suggesting that we don't maybe have the best picture as to how far where that leak is going to go, and in a month, it can go pretty far. I know, when they had dug the ditch on the north side of my property, in an instant, the dugout across the road drained. So, if there is a leak and you're checking monthly, is there any reporting system to the people that rely on groundwater quality? Because that -- that is one of the concerns, where we have a leak, you're checking monthly. Is there any monitoring system for the public, where suddenly you can say, 'My kids can't play in that ditch'? 'We can't swim in that.' 'We shouldn't be kayaking in that.' What -- what kind of alarm system do we have here?

MR. BURNS: So, I guess -- just thinking on

1 the spot, that's what you got me doing -- firstly, the  
2 geotechnical and Friesen Driller report both indicate that  
3 this area of the province is founded on dense till, which  
4 has a very slow migration -- lateral migration rate. In  
5 fact, the -- the -- the geotechnical report found that the  
6 clay was close to being suitable for a lagoon liner, which  
7 would be one times ten to the minus seven centimetres per  
8 second as a -- as a permeability rate. So, if you can think  
9 that's how fast water's moving through, it's -- it's pretty  
10 slow. So, with that, if there was leakage, it's my opinion  
11 that it will be -- it would be years before there's any,  
12 like, horizontal impacts to surrounding area. So, the --  
13 the -- the -- the sampling from the wells on a -- on a  
14 monthly frequency is adequate to be able to detect and  
15 address any potential concerns.

16

17 MR. TKACH: Okay, so -- and -- and I will  
18 concede that there are very inconsistent geotechnical parts  
19 of the area where you may have a portion of clay from  
20 (inaudible) that is very dense clay and it may be  
21 appropriate, but the next hundred metres could be boulders.  
22 But let's -- let's not debate this back and forth. Thank  
23 you for your answer.

24

25 With regards to the -- the embankment of the

1 lagoon, generally speaking, you don't want to have an  
2 embankment of a dam next to flowing water. Do you have any  
3 concerns about flowing water from south Malonton Drain at  
4 the base of the dam of the lagoon with regards to failure?

5  
6 MR. BURNS: No, I looked at that when we  
7 designed it and thought about it with the -- with the trees  
8 and the natural prairie that's there, and the distance away  
9 from the drain. Initially, when the lagoon will be first  
10 constructed, it takes some time to establish vegetation on  
11 the exterior of the lagoon, which it would have to be  
12 monitored and watched as part of the inspection protocols.  
13 But once that's rapidly or, you know, fully established with  
14 -- with a grass strand with roots, you know, I don't  
15 anticipate that -- there isn't sufficient velocity outside  
16 of the flood channel that -- that I have concerns with the  
17 embankment.

18  
19 MR. TKACH: Okay, thank you. We've  
20 repeatedly asked questions pertaining to odour monitoring  
21 for the lagoon. Your reports indicate that there will be  
22 monitoring of lagoon odour, and that, if it's deemed to be  
23 excessive, that corrective actions will be taken. Now,  
24 unfortunately, the questions that we've asked haven't been  
25 answered. So, I'll ask them again. What type of monitoring

1 are you planning? What are you monitoring? At what  
2 location? What distance from the lagoon? Are the results  
3 going to be published anywhere? And what corrective action  
4 would you take if the -- it's deemed excessive? You know,  
5 if you cross some sort of threshold?

6  
7 MR. BURNS: Sure. Odour from a lagoon is -  
8 - is typically limited to spring and fall when there's  
9 turnover -- so, at snow melt or when the ice is melting --  
10 and then, in the fall when the temperatures are rapidly  
11 dropping. So, you normally will have some odour in -- you  
12 know, for a -- a few days or a week period of time, kind of  
13 depending on how fast and rapid the fluctuation of  
14 temperatures are in spring and fall.

15  
16 Other than that, you typically shouldn't  
17 notice odour from a properly designed lagoon cell, because  
18 you're designing -- a -- a large portion of that is your BOD  
19 loading, and as that is being consumed or broke down, you  
20 could have odour if it's improperly designed, if your cell  
21 was too deep and you went into anoxic conditions, but a  
22 properly designed, sized lagoon should not produce a  
23 significant odour, other than for a few days to a week in  
24 spring and fall.

25

1           So, I know the question was, 'Can you put a  
2           -- then put a synthetic liner -- put a liner over?' Well,  
3           that -- that doesn't work for the -- for a lagoon. We rely  
4           on wind, oxygen action, UV for -- for treatment. So, they  
5           -- they can't really be covered. So, in the industry, the  
6           typical stance would be that, you know, provide some  
7           additional shelter belt, if that will provide some -- some  
8           odour mitigation measures. From my own experience with  
9           cells that we've designed in -- in the recent past that are  
10          fully utilized, I haven't had any odour complaints,  
11          providing they're designed properly and sized properly.

12

13                   MR. TKACH:    So, I -- like, I personally grew  
14          up close to a lagoon and it reeked 24/7, 365. And so, I  
15          guess the point I'd like to make is that, once we deem that  
16          this is a bad situation, that there really isn't a lot we  
17          can do at that point.

18

19                   MR. BURNS:    So, as a neighbour, if odour is  
20          -- becomes an issue, then the mechanisms are in place and  
21          the province could probably (inaudible) possibly answer that  
22          on. You know, unfortunately, it is a complaint-based driven  
23          system that, if a complaint is filed, then the enforcement  
24          officer will do an inspection, assess the -- the lagoon.  
25          You know, I -- my experience has been, a lot of times, those

1 have been small, under-designed facilities that are old.  
2 Wherever you grew up beside one, it probably quite often was  
3 -- was an old, under-designed, improperly designed facility.  
4 We used to design them deeper so there was more of a -- an  
5 aerobic condition that provided and gave off more gases than  
6 -- than current design standards. So, I'm -- I'm confident  
7 that properly designed, sized depth will provide minimum  
8 odour for the majority of the year.

9

10 MR. TKACH: Okay. Well, we'd appreciate if  
11 you took that seriously. Moving along quickly here, we  
12 flagged that climate change is a bit of concern, obviously,  
13 globally. I haven't seen any calculations or estimates on  
14 greenhouse gas emissions for the lagoon project. Why is  
15 that?

16

17 MR. BURNS: They weren't -- weren't  
18 conducted as part of the design.

19

20 MR. TKACH: So, climate change isn't a  
21 concern for this project?

22

23 MR. BURNS: Climate change is a concern,  
24 but greenhouse gases weren't evaluated as -- as part of a  
25 standard lagoon.

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MR. TKACH: Okay. Page 21 of the D'Arcy Deacon Report, Items 49 and 50, refer to some drainage and stream crossing that were done for the lagoon project. Can you speak to the details of these or no? Or do we -- is there anybody else here?

MR. BURNS: Sure, I can -- I --

MR. TKACH: Okay, well, it's --

MR. BURNS: -- don't know --

MR. TKACH: not ---

MR. BURNS: -- what pages, but I'll tell you

---

MR. TKACH: No, that's fine. So ---

MR. BURNS: I -- no, I'm -- I'm happy to speak to that.

MR. TKACH: These were done in accordance with the Manitoba stream crossing guidelines, I take it?

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MR. BURNS: Correct.

MR. TKACH: Correct? Did they calculate for fish passage? I didn't see anything in that regard for them.

MR. BURNS: Yes, I did.

MR. TKACH: Okay. So, I have a letter from the Regional Director-General of the Department of Fisheries and Oceans, saying that they have not been asked to review any in-water work for this project.

MR. KATHLER: Objection, not in evidence. Also, hearsay.

MR. TKACH: It's actually submitted in my written submission as part of this project.

MR. KATHLER: Objection, hearsay.

THE CHAIRWOMAN: (inaudible) has been provided?

1 MR. TKACH: Yes, it's -- it's in my written  
2 submission, which is actually posted on the CEC webpage  
3 already.

4  
5 THE CHAIRWOMAN: And what is the nature  
6 of your question, specifically?

7  
8 MR. TKACH: My question is, why hasn't DFO  
9 been involved if there's in-water work? Their highest level  
10 of official has sent me a letter, which you have a copy of,  
11 saying that they have not received an application to review  
12 any in-water work at this project. My question is, why  
13 haven't -- why haven't they been involved?

14  
15 MR. KATHLER: Objection, relevance as well.  
16 These are with respect to drainage works that are not  
17 related, that -- that are for road improvement, as I -- I  
18 believe was the question. That has also nothing to do with  
19 the lagoon project. That has to do with site drainage and  
20 is not a matter before this Panel.

21  
22 MR. TKACH: Your Honour, I am a former  
23 regulator with the Department of Fisheries and Oceans. It  
24 was historically my job to review projects of this nature,  
25 and on the basis of that experience, I can tell you I would

1 have wanted to have looked at this.

2

3 THE CHAIRWOMAN: Okay. So, your  
4 question to this witness is whether or not there was a  
5 request that was made?

6

7 MR. TKACH: Why wasn't there one? Because  
8 the RDG, the most senior official, has sent me a letter,  
9 saying that they have not received an application to review  
10 in-water works at (inaudible) project site.

11

12 THE CHAIRWOMAN: And Mr. Kathler, you're  
13 indicating that it's not required in these circumstances?

14

15 MR. KATHLER: I'm indicating that this is --  
16 these are not works that have anything to do with the lagoon  
17 project.

18

19 MR. TKACH: They're listed --

20

21 MR. KATHLER: There --

22

23 MR. TKACH: on your report, sir.

24

25 MR. KATHLER: -- there's a broader site

1 development because these -- these issues have come up time  
2 and time again, and as they're raised by members of the  
3 public, by the RM of Gimli, we do have to address them in  
4 rebuttal. Us addressing them in rebuttal does not  
5 necessarily -- it's not tacit consent to their relevance.  
6 We have to address them, explain that they're not relevant.  
7 These are drainage works that are unrelated to any  
8 discharge, unrelated to the influent into -- into these  
9 works. It -- it's not relevant to this project.

10

11 MR. TKACH: They are related --

12

13 MR. KATHLER: (inaudible).

14

15 MR. TKACH: to the construction of this  
16 lagoon. Unless you're building this lagoon using  
17 helicopters, these access points for construction are  
18 required. How else are you going to get to the lagoon to  
19 build it if you don't have road crossing infrastructure in  
20 place?

21

22 THE CHAIRWOMAN: I'm just going to pause  
23 for one moment to consider what's been asked here. Just --  
24 just one moment.

25

1 MR. TKACH: Thank you.

2

3 THE CHAIRWOMAN: Okay. So, we're at a  
4 point in the proceeding here where we're taking questions  
5 from members of the public, so we're going to be very lenient  
6 in terms of allowing certain types of questions. The witness  
7 may answer or not answer, and legal counsel may have some  
8 objections to make about relevancy at a later point in time,  
9 but I certainly don't want to restrict too heavily what the  
10 members of the public can ask in the context of the  
11 proceeding for clarification. And if no answers are  
12 available, or if limited answers are available, then we'll  
13 proceed on -- on that basis.

14

15 MR. KATHLER: I -- I appreciate that,  
16 (inaudible). I just do -- relevance is -- is well and has  
17 been stretched, and I just want to make sure that that  
18 objection is known because ---

19

20 THE CHAIRWOMAN: Your objection is  
21 noted, Mr. Kathler.

22

23 MR. KATHLER: Thank you, (inaudible).

24

25 THE CHAIRWOMAN: But also, the Clean

1 Environment Commission has a mandate to engage with the  
2 public to hear public concerns, and -- and we want to make  
3 sure that we're fulfilling that role and balancing the  
4 interests of --

5

6 MR. KATHLER: Understood.

7

8 THE CHAIRWOMAN: -- both parties, as  
9 well as members of the public who are here (inaudible).

10

11 MR. KATHLER: Thank you, Madam Chairman.

12

13 MR. TKACH: Thank you, Madam Chairman. And  
14 I'd also like to note that this DNO -- DFO involvement is  
15 part of the integrated watershed plan for Willow Creek.

16

17 THE CHAIRWOMAN: Do you have any other  
18 questions?

19

20 MR. TKACH: No, other than -- I guess I  
21 don't really get an answer as to why they weren't involved?  
22 Or no?

23

24 THE CHAIRWOMAN: I'll give the  
25 opportunity to the witness --

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MR. TKACH: Okay.

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THE CHAIRWOMAN: -- to provide a response, if he would like.

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MR. BURNS: Yeah. At this stage in the project, we're still seeking a licence. So, there hasn't been -- there is no in-water works for the lagoon construction. Hasn't been -- hasn't been built, hasn't been licensed. I'm not authorised to proceed. Upon acceptance of a licence, the project would then move into a tendering stage, which, within that tender, there'll be requirements for erosion protection, silt protection of any streams, drains, the Malonton drain. At that time, it's part of the construction and tender package. So, we're early in the -- in the process, and therefore, we haven't consulted them. We don't have a licence, so I'm -- I'm not going to chase that if it's not a -- if it never happens.

MR. TKACH: No, fair enough. The crossings are already built in some cases, so it's not really late, but I will say, I would encourage you to include them in -- in your process.

1 MR. BURNS: Yeah.

2

3 MR. TKACH: Thank you.

4

5 MR. BURNS: Thank you.

6

7 THE CHAIRWOMAN: And thank you for your  
8 questions and answers. Mr. Velnik (ph) -- Veldink.

9

10 MR. VELDINK: Thank you very much. I have a  
11 -- first, real simple question. The colony received -- or  
12 submitted an application to raise 60,000 broilers. I assume  
13 those broilers are going to be processed on-site. So, could  
14 you please tell me, will they be processed on-site? Yes or  
15 no? Because it will have implications for the contents of  
16 the lagoon.

17

18 MR. BURNS: Correct. You're -- you are  
19 right. I'll -- I'll answer that. I will preface it with,  
20 I didn't do the conditional use for the broiler application  
21 for the client, but I have done a number of them and I'm  
22 very familiar with how the process works and how colonies  
23 work. So, that number of birds will not be processed on-  
24 site. That number of birds is actually part of their quota  
25 that's owned by Dunn-Rite Chicken, who will -- the colony's

1       role -- or a colony's role in that is raising only. So,  
2       Dunn-Rite will actually ship and put the chicks in the barn,  
3       raise them 'til they are ready for market, and then come and  
4       pick them up. So, that's why it's a separate process. It's  
5       not tied into the lagoon. Those birds are owned by Dunn-  
6       Rite. So, again, they're -- they will not be processed on  
7       the site. They can't process them.

8

9               MR. VELDINK: Okay, thank you. The second  
10       question in regards to the contents of the lagoon is what  
11       comes into the lagoon from the truck and car wash. Like,  
12       we get salts, heavy metals, other contaminants. How do you  
13       see those contaminants being dealt with or treated in the  
14       lagoon?

15

16              MR. BURNS: Mm-hmm. National Building Code  
17       requires that anywhere there -- where there's potential for  
18       oil and grease to enter a sewer system -- so, let's call  
19       that the domestic sewer here -- that an oil and grease  
20       interceptor is installed. So, within that car wash, they  
21       will have an oil, a grease, and a grit interceptor,  
22       typically, to settle out your large particles, because we  
23       don't want it in our plumbing anyway. So, the majority of  
24       those contaminants are settled out in that grit chamber, oil  
25       and grease is settled out in the interceptor, and then it's

1 cleaned on a regular basis to prevent it from getting to the  
2 lagoon. There will be some degree of contaminants, the same  
3 as if you go to the truck wash in Gimli on your way home and  
4 it goes to the treatment plant. There is some contaminants  
5 of salts that are dissolved solids. Heavy metals typically  
6 settle in the lagoon. They'll settle into the sludge, and  
7 they'll be removed at a later date under a separate  
8 Environmental Act licence, and addressed appropriately.

9  
10 MR. VELDINK: Okay. That <01:22:27> to my  
11 last question. What will happen to the -- the sediment --  
12 the sludge -- and how often will sludge be removed from the  
13 lagoon?

14  
15 MR. BURNS: So, that's a good lead-in. So,  
16 sludge -- the bio-solids, we'd call that -- it settles and  
17 does need to periodically be -- be removed from any -- any  
18 wastewater treatment facility. I know Gimli has a bio-  
19 solids application programme. I've -- I've seen that on  
20 public registry, all lagoons. Typically, you're looking at,  
21 you know, for a colony, like, in the order of 20 years before  
22 a bio-solids application, where you have to dredge the bio-  
23 solids, remove it. And that falls under a whole new  
24 Environmental Act process, so I'm -- hopefully, we're not  
25 here in 20 years again. But essentially, we follow the same

1 process. Well, we have to test the bio-solids in the lagoon.  
2 We have to see what's in it, what nutrients are in it,  
3 determine what we can do with it. Quite often, it's land-  
4 applied. Calculate the nutrients to determine we're not  
5 overloading any of the land that it's being applied on.  
6 That whole process gets submitted to the -- to the department  
7 for another Environmental Act proposal. The -- we go through  
8 the same public process -- reviews, comments, public  
9 hearings -- and then, typically, a licence is issued for the  
10 bio-solids application to land so that the nutrients are  
11 consumed by the plants and then ultimately harvested and  
12 removed.

13

14 MR. VELDINK: Thank you.

15

16 THE CHAIRWOMAN: Thank you for your  
17 question. Alex MacKenzie.

18

19 MR. MACKENZIE: Thank you, Madam Chair.  
20 I have a couple of questions. And thank you for the latitude  
21 that you've extended to we, the public.

22

23 I live in Siglavik, which is immediately --  
24 I share the same road with Miklavik. Miklavik is the little  
25 area when Willow Creek comes out and crosses Highway 9 and

1 then runs north-south for a ways before -- as it's going to  
2 the marsh.

3

4 MR. BURNS: Okay.

5

6 MR. MACKENZIE: Yeah. A lot of my  
7 friends are in Miklavik, and I swim there and fish. And one  
8 of the things I noticed in your presentation -- and again,  
9 I'm not enough of a mathematician to know what 0.0000367  
10 percent is, but maybe 367 millionths or something like that  
11 -- was going to be the load on Lake Winnipeg, which is a  
12 lake that's about 120 miles long and 60 miles wide. Have  
13 you calculated the contaminant load right at Willow Creek  
14 where it exits into the marshy area? And -- and could you  
15 -- could you tell me what that contaminant load would be  
16 where I swim?

17

18 MR. BURNS: I haven't done -- done that work  
19 because that would be more for a complete in-stream  
20 assessment. So, no, we did not calculate current or future  
21 loading at that --

22

23 MR. MACKENZIE: Okay.

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25 MR. BURNS: -- location.

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MR. MACKENZIE: So, in the river, you don't have a -- a number that would represent the contaminant load in the river itself then?

MR. BURNS: No, in the stream, the province has -- it'll take me a little while to dig that one out, I might have to get back to you on that -- but they do have some readings. The number you're asking is a percentage of total phosphorus that's entering Lake Winnipeg, but the readings would be milligrams per litre, not percentage of total phosphorus entering there, so it ---

MR. MACKENZIE: Okay. Well, it -- it's just that the -- to me, where I swim, it really doesn't matter what the load on the entire lake -- this -- this 40-foot-deep, 120 -- or 60-mile-long, 60-mile-wide lake. What's the load in that lake? I want to know the load where I'm swimming and fishing, and -- and -- and I -- I conceive of it as relevant to me, at least, if no one else.

MR. BURNS: Yeah.

MR. MACKENZIE: So, I -- I'd like to know that number. And if you don't have it, thank you



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MR. BURNS: Yes.

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MR. MACKENZIE: Yeah, so the -- this was a measurement in -- in -- in metres, but it was to be ---

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MR. BURNS: So, the -- I don't know if there was a question there, but I'll just talk. How's that?

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MR. MACKENZIE: Well, the question was, how deep is the clay -- clay underneath that location where the drilling was done to 1.5 metres?

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MR. BURNS: So, when the -- when the geotechnical investigation was done, site-wide, there was 27 test holes that were drilled, and of those test holes that were drilled, they all ranged in various depths to what -- how deep they went. I'm just looking to see which ones was right in that area, and I will answer the question. Just give me one second.

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So, five test holes were actually drilled within the footprint. One of those test holes was drilled to 6.5 metres below and ended in a silty till, a dense -- with trace clay, sand and gravel. So, it was -- and - -and

1 seepage was observed from 2.4 -- 2.1 to 2.4 on that  
2 particular test hole. Test hole 16 was also drilled to  
3 approximate depth of 6.5 metres in a till. Test hole 17,  
4 the same result -- six and a half metres. Number 17 was  
5 shallower, was only drilled to 1.5 metres because we were  
6 looking for what the clay quality was. And 19 was drilled  
7 to approximately six and a half metres -- so, 20-ish feet -  
8 - 22 feet, approximately -- from grade to bottom of test  
9 holes.

10

11 MR. MACKENZIE: And so, where this  
12 suggests that there should be six metres of clay, you --  
13 you're saying they drilled down, but they drilled down six  
14 metres of till. Now, the till can be -- can be a more  
15 granular material, can it not? More materials, which is  
16 less impermeable. This, specifically -- the only reason I'm  
17 asking is because this report specifically said, "There  
18 should be no less than six metres of clay." And -- and do  
19 you have a report that says there's at least six metres of  
20 clay? I guess that's my question.

21

22 MR. BURNS: Yeah. Clay' a pretty broad-  
23 based term. Till would typically be considered as a -- as  
24 a dense, tight soil. So, do I have a report that says six  
25 metres of clay? No. I have a report that says over six

1 metres of dense till, supplemented with the hydro-technical  
2 report produced by Friesen Drillers to say that, in that  
3 area, it ranges in a hundred feet depth.

4  
5 MR. MACKENZIE: Thank -- thank you. I  
6 noticed that, in your presentation, on Diagram 7, which was  
7 the layout of the entire complex, you pointed out where the  
8 chicken-raising section of the project would be. And  
9 although you mentioned that there would be hogs raised --  
10 or hogs -- and, I had thought, also slaughtered -- perhaps  
11 I was wrong -- that there was no mention of where the hogs  
12 would be raised. Just wondering where would -- that would  
13 be.

14  
15 MR. BURNS: Again, I haven't worked on that  
16 portion of this project, but there is no intention to raise  
17 hogs at this facility. We had hogs in our numbers in the  
18 abattoir, you know, and -- and -- and that was asked by Mr.  
19 Williams. The -- those are pretty conservative numbers, so  
20 I included some hogs that could potentially be killed.  
21 Sometimes, what a colony will do is, they will buy from  
22 another colony hogs that have been already slaughtered, and  
23 they're just buying the carcass that they'll use for making  
24 sausage or making bacon, but there's no intention, there's  
25 no application for raising any hogs on this site. It is

1 poultry only.

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MR. MACKENZIE: It's not intended to raise hogs. I had misunderstood that. And then, I guess my last question is, sir, you know, we've -- as a society, we've become kind of used to some level of bureaucratic or government control on -- on things. In -- in terms of who -- who -- who will be inspecting this on a regular basis? Will it be an outside administrative body or will it be some, perhaps, young person -- with credentials, of course -- from the colony itself?

MR. BURNS: I would (inaudible) ask the province to answer that, but I -- I can -- I can answer that a colony of Class 2 wastewater lagoon requires an operator to have a training. So, an -- you need to have a certified operator, so that would be a colony member, typically, that has to obtain a training course so that they can properly operate the facility. It would be their role for operations and as part of their licence to ensure that they're in compliance. If there was an issue, then typically, if it's an issue the operator is aware of, it's -- it -- according to his licence, he will report that to the Environment Officer and seek direction in how to rectify what -- what that issue might be. If it's a complaint from yourself,

1 (inaudible) neighbour that thinks that it's not being  
2 operated properly, a complaint would go to the department  
3 and it would be investigated then by an Enforcement Officer  
4 to ensure that the facility is being operated in -- in  
5 accordance with their licence.

6  
7 MR. MACKENZIE: And -- and again, thank  
8 you very much. And just then, the one final question. I -  
9 - I would presume that, if it's a member of the colony, they  
10 would also be beholden in -- in many respects as a family  
11 member, virtually, to the colony also.

12  
13 MR. BURNS: Yes.

14  
15 MR. MACKENZIE: Okay.

16  
17 MR. BURNS: (inaudible).

18  
19 MR. MACKENZIE: Thank you. Thank you.  
20 Those were all my questions, (inaudible).

21  
22 THE CHAIRWOMAN: Thank you, sir. Mr.  
23 Sefton?

24  
25 MR. SEFTON: Yes. Thank you to the CEC for

1 facilitating this discussion here today. I really  
2 appreciate that. And also, Mr. Burns, for your  
3 presentation.

4  
5 You did answer a little bit -- my first  
6 question, about who is doing the sampling. So, I guess the  
7 -- the question would be, if a colony member is the one  
8 doing the testing, drawing the sample, and taking the sample  
9 to the lab and analysing it, who -- who holds them  
10 accountable to the accuracy and the validity of their --  
11 their test procedures and whether they do actually disclose  
12 discrepancies in -- in the levels that they're seeing?

13  
14 MR. BURNS: That's a good -- good question.  
15 From my perspective as -- as the designer, I have to -- I  
16 have to believe that the -- that the process works. Now, I  
17 -- the licensing process is that the -- the operator has to  
18 have the proper training and certification. There obviously  
19 is an onus on -- on that operator to do things ethically,  
20 and ensure that the samples are extracted properly and  
21 submitted to the lab on time, and the test results are  
22 reported accurately. Those results are -- would then  
23 normally be included in, like, a -- an annual submission to  
24 the province with the test results so that they see what --  
25 you know, what the values were primarily prior to discharge.

1 But it is -- it is, you know, based on a, you know, ethical  
2 -- you know, the -- they're -- they're licensed. They have  
3 a certificate to do what needs to be done to test it and  
4 sample, and submit the results.

5

6 MR. SEFTON: Is there any requirement for a  
7 third-party on-site testing to validate their process and  
8 their test methods?

9

10 MR. BURNS: I haven't had that on any of my  
11 projects. Maybe the province could potentially speak to  
12 that. It's -- it's never come up that it was a third party,  
13 but it -- it -- it could be. As a professional engineer,  
14 we have the capability to do that testing and operation as  
15 well. I have a client that we are the operator of their  
16 facility, so our company does all the testing, all the  
17 inspections, all the monitoring because the operator doesn't  
18 want anything to do with it, and he wants to make sure it's  
19 done according to all the rules and the regulations. That  
20 would be a decision of -- of the colony or -- or of the  
21 Commission. If they deem that it would be a third party to  
22 take that sample and submit that sample, that's possible.

23

24 MR. SEFTON: Actually, I -- I would feel  
25 really comforted by having someone external do the testing,

1 if that could be a -- a consideration of the CEC as far as  
2 putting conditions on this application.

3

4 The other -- the other concern I have is  
5 mostly operational, to be honest, because I also am an  
6 engineer (inaudible), and what looks good on paper and what  
7 happens in the real world are often very different. And  
8 very often, it's operator error that causes some of the --  
9 the biggest catastrophes that we see in industry. And so,  
10 the other -- the other -- sorry, did you ---

11

12 MR. BURNS: No. I -- I -- I just -- I agree  
13 with you there, and -- and -- and that's why some questions  
14 have come up about the operation. It's hard to give you an  
15 exact answer because it's situational. If this has  
16 happened, we're going to do this. If that's happening, we  
17 do this. So, yeah, you -- you -- you do have to understand  
18 the operation, for sure, in order to operate that facility  
19 appropriately. So, you know, I -- I definitely agree with  
20 your comment there.

21

22 MR. SEFTON: So, one thing I -- I see as --  
23 as a really big, I -- I would say, design deficiency is the  
24 lack of flow control of the discharge. Because if 14 litres  
25 per second is the maximum allowable discharge rate and

1       you're controlling it by a hand valve, I -- I know the  
2       difference between one turn and two turns can be many, many  
3       gallons per minute, and -- and if the operator is just  
4       eyeballing this and checking it a couple days later to see  
5       what the level drops, that's very poor control of the flow.  
6       Then, why would you not put a restricting orifice or, by --  
7       by virtue of reduced pipe size, automatically inherently  
8       restrict the maximum flow of that effluent discharge line?

9

10               MR. BURNS:   Yeah, we can. I actually talked  
11       at the break about that. I said, 'Well, we could easily add  
12       an orifice on the discharge pipe to limit that to the  
13       maximum.' You know, that wouldn't be an issue. The licence,  
14       although I haven't seen the draft yet, if -- if we get to  
15       that stage, even that 14 litres per second trickle discharge  
16       is based on a lot of factors. So, does it need to be exactly  
17       14? You know, probably not. That 14 was basically to  
18       discharge the entire volume that I wanted to over a two-week  
19       period. Well, if there's less volume, you know, it could  
20       be higher, it could be lower, but, yeah, to be -- to be  
21       conservative, we could easily put an orifice on the outlet  
22       pipe -- which I don't have a problem adding that -- which  
23       would limit the maximum to that value. It's just --  
24       typically, there's not really that in the licence that says  
25       that is the maximum amount.

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MR. SEFTON: In -- in some cases, depending on the flow of Willow Creek, 14 litres per second may be too much, because if you're familiar with Willow Creek at all, there's times it doesn't flow at all. And so, any amount of discharge into the creek would -- would end up with an effluent pond sitting in Willow Creek, waiting to be discharged downstream, as a slug of concentrated effluent upon the first good rainfall. So, can there not be some sort of restriction on discharging on -- like, no discharging unless there was a minimum flow rate in Willow Creek to actually flush the toilet, so to speak?

MR. BURNS: Yes, and that's, you know, one of the conditions that I -- I felt the Commission may come back with, is -- is the flow regime for when -- when the discharge can occur.

MR. SEFTON: Okay. Thank you.

THE CHAIRWOMAN: Thank you for your questions. Ms. Mastin?

My apologies.

1 MS. MASTIN: This is a simple question.

2

3 THE CHAIRWOMAN: Oh.

4

5 MS. MASTIN: This is a simple question, and  
6 it's something that I know the neighbours are -- are  
7 concerned about. But under the liner, you have a pipe to  
8 have a gas outlet for what's occurring underneath the liner.  
9 Now, what does it smell like? Is there really an odour or  
10 is it just kind of -- you know, what type of odour would it  
11 be?

12

13 MR. BURNS: The concentrations there would  
14 be minuscule, very small. Like, the -- the gas venting is  
15 just there to prevent -- if you can picture a piece of  
16 plastic with a little bit of gas coming really slowly, you  
17 don't want it to float up, right?

18

19 MS. MASTIN: Mm-hmm.

20

21 MR. BURNS: You know, it's a question of  
22 what gases are there. Radon gas is one of the -- one of the  
23 gases that's prevalent in Manitoba. That's -- that's a  
24 carcinogen, so -- but very small quantities, right? So,  
25 it's more -- I -- so, I guess my answer is, there'd be no

1 smell. It's -- we don't -- like, it's just a matter more  
2 of a practical piece of the design to ensure the -- the  
3 liner doesn't float.

4

5 MS. MASTIN: Okay. Thank you.

6

7 THE CHAIRWOMAN: Thank you for your  
8 question, Ms. Mastin. Any questions from Commissioners?

9

10 MR. LABOSSIERE: I have one question for  
11 clarification, and again, this speaks to the back-and-forth  
12 on -- on how questions can kind of beget further questions.  
13 So, this -- this is for you, Mr. Burns, but also possibly  
14 for the -- the proponent writ large. But there had been  
15 some -- frequent references to the -- the Friesen Drilling.  
16 (inaudible) was geotechnical or hydro-technical, as it was  
17 referred to. Do you recall if that was submitted with the  
18 EAP or just referenced in the submission?

19

20 MR. BURNS: I believe it was submitted  
21 with, but if not, it was asked right at the first round and  
22 it was added to it, but let me confirm.

23

24 MR. LABOSSIERE: Okay. What I'm -- what  
25 I'm saying -- and again, this -- this might go to the

1 proponent writ large -- but could you confirm that had been  
2 -- if -- if it hadn't been submitted, can you ensure that  
3 it's been submitted so we can put it into the record? Just  
4 because there have been some -- a -- a fair number of  
5 questions regarding it.

6  
7 MR. BURNS: It wasn't submitted with the  
8 EAP. The appendices for the EAP were the Trek geotechnical  
9 report, certificate of title, the design drawings, the  
10 heritage resource impact assessment, and the Trek hydraulic  
11 and hydraulic assessments were the original appendices --  
12 so, A through E.

13  
14 One of the questions that came up during the  
15 Round 1 of questions with the EAP submission was related to  
16 groundwater, and requested that that be submitted, and it  
17 was submitted at that point. So, it is on the -- the  
18 province's TAC website -- a copy of that report.

19  
20 MR. LABOSSIERE: Okay, great. Thank you  
21 very much.

22  
23 MR. KATHLER: And just for reference, Mr.  
24 Labossiere, to pinpoint that, and for the public as well,  
25 that was attached as Appendix A to Information Request

1 number 3 -- the reply to information request number three  
2 of the RM of Gimli.

3

4 THE CHAIRWOMAN: Thank you. So, we'll  
5 turn it over to you, Mr. Kathler, if there's any redirect  
6 questions that you would like to ask of your witness.

7

8 We can also take a short break, if you would  
9 like. Unless you prefer to ---

10

11 MR. KATHLER: Just -- just a few minutes would  
12 be appreciated.

13

14 THE CHAIRWOMAN: Let's take a ten-minute  
15 --

16

17 MR. KATHLER: Thank you, Madam.

18

19 THE CHAIRWOMAN: -- break and reconvene.  
20 Thank you.

21

22 -- OFF THE RECORD --

23 -- ON THE RECORD --

24

25 THE CHAIRWOMAN: I'll ask everyone to

1 please take your seats. And turn it over to Mr. Kathler for  
2 the redirect of his witness. Again, if anyone feels the  
3 need to carry on conversations, there is a lobby space that's  
4 available to -- to everyone.

5

6 MR. KATHLER: Thank you, Madam Chairwoman. I  
7 have no redirect. Mr. Burns is free to go, subject to any  
8 further questions from the Commission.

9

10 THE CHAIRWOMAN: Great. We don't have  
11 any further questions. I want to thank you, Mr. Burns, for  
12 what was a long day, and also for a lot of questions from  
13 us and from members of the public. Thank you for your  
14 presentation and answers to those questions.

15

16 MR. BURNS: Thank you for the opportunity  
17 today to -- to be able to meet and provide some  
18 clarification. Thank you.

19

20 THE CHAIRWOMAN: So, we'll be calling up  
21 our next witness, Mr. Carson MacKenzie from Keewatin-Aski  
22 Limited, who is a technical advisor to the Clean Environment  
23 Commission, and provided a report that is on the record. Go  
24 ahead.

25

1 MR. CROCKER: Peter Crocker. Can you state  
2 and spell your name for the record, please?

3

4 MR. MACKENZIE: Carson MacKenzie -- C-A  
5 -- C-A-R-S-O-N M-A-C-K-E-N-Z-I-E.

6

7 MR. CROCKER: And Carson, do you -- do you  
8 solemnly affirm that the evidence to be given by you shall  
9 be the truth, the whole truth, and nothing but the truth?

10

11 MR. MACKENZIE: I do. I do.

12

13 MR. CROCKER: Thank you.

14

15 MR. MACKENZIE: Okay. Everyone can  
16 hear me? Hello. Welcome, everyone. My name is Carson  
17 MacKenzie, as we said. I'll begin presenting on behalf of  
18 Keewatin-Aski. We are the independent third-party reviewer  
19 associated with this project.

20

21 So, we'll dive into our presentation. So, a  
22 couple of topics we're going to discuss briefly. We're  
23 going to review the overview and the regulatory framework,  
24 we are going to discuss key issues and comment responses,  
25 and we're going to look at resolution and regulatory

1 takeaways.

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So, introduction to the review. So, we've been reviewing the EAP application, as well as the documentation of the exchanges that have -- have gone on. This includes the Crystal Springs Colony lagoon proposal, which has been outlined in detail today.

We've been providing a third-party technical assessment of our thoughts of the application of -- of that -- the -- the documentation, and then we've been comparing it against the regulatory processes, and that's what's in our report, essentially, is the comparison of the -- the documentation. We'll provide a review here.

So, structured regulatory process. We're going to outline the -- the lifecycle requirements and the -- the Environmental Act proposal licensing and construction and operation requirements. So, these are all outlined in our report in detail. Each -- each stage addresses a different level of -- of detail and oversight for the -- for the process review itself.

So, the evaluation framework, as well, is included in our report. This is -- categorizes technical

1 and operational procedures, and focuses on whether concerns  
2 are addressed at the appropriate regulatory stage.

3  
4 And you'll notice, as was mentioned this  
5 morning, we've got resolution pathways that we've included.  
6 The intent here with the resolution pathways is to identify,  
7 as a neutral third-party, what are the steps forward for the  
8 process, and they're not intended to respond directly to  
9 whether the project or an aspect of the project is acceptable  
10 or not. We're speaking specifically to what are next steps  
11 for regulators or for the proponent or any respondees.

12  
13 So, a key part of our report is Appendix A.  
14 In here, this is where we're summarizing the review of TAC  
15 comments, public comments, the report findings, and we're  
16 presenting kind of our -- our basis for our next steps. So,  
17 this is -- as we've got here, traceability between comments  
18 and responses, understanding, you know? There's a  
19 significant body of work that's gone on (inaudible) over the  
20 last five years throughout this process, and as a part, it  
21 can be difficult sometimes to track what was discussed at  
22 the early stages versus late stages in the project. So,  
23 we're providing a compilation of these perspectives, and  
24 we're also working in the public comments and TAC comments  
25 as well. So, we've got a sample at the bottom here of the

1 -- the table, but I do encourage everyone to go and look at  
2 the table in detail because, in many cases, if you've asked  
3 a public content, your public questions would be summarized  
4 into a category, essentially. So, the table, you might find  
5 very helpful to address some of your questions, if -- if  
6 they're not currently addressed yet.

7  
8 In the table, it's also going to outline the  
9 basis of a review, and you can kind of see that we've kind  
10 of spelled out some description for particular topics, and  
11 we've got additional review considerations for the Board.  
12 Now, generally, these are in a couple of different  
13 categories. These are the resolution pathways that we're  
14 looking for -- next steps for additional information that's  
15 either required of the proponent, or licensing conditions,  
16 for example, which we'll get into here.

17  
18 So, resolution pathways and licence  
19 conditions. We've got clarification pathways. What does  
20 that look like? It's what we're doing today. It's asking  
21 and answering questions. Licensing conditions. When --  
22 when a licence is issued, there's conditions that go with  
23 that. Now, the idea here is that, when you have broad  
24 regulations, you can't be prescriptive on the site  
25 conditions all the time. So, the licence conditions are an

1 additional tool that are used by regulators to implement  
2 additional requirements of the site where it's necessary.  
3 So, in this case, it -- because we're -- the nature of the  
4 type of project, you're looking at something that is site-  
5 specific. We've talked a lot today through the  
6 presentations about site-specific conditions, and the --  
7 this -- the licence conditions provide an opportunity for  
8 regulators to add conditions in support of the existing  
9 standards.

10  
11 Additionally, we've got construction QA and  
12 QC. This will be another part of the process. This is for  
13 standard construction processes. Things like, you know, how  
14 is the liner to be installed and whatnot. These are  
15 identified by the designer for the -- for the lagoon, but  
16 again, it -- it -- ultimately, they're leading on  
17 regulations that are existing, that are established.

18  
19 And then, operational commitments, we talked  
20 again today. There's been some discussion about operational  
21 commitments, and what does day-to-day management look like?

22  
23 So -- so, a couple examples here of analysis  
24 and resolution pathways -- just pulling some highlights from  
25 the table here. So, an issue area, for example, has been

1 effluent monitoring and reporting. What is the primary  
2 resolution pathway? In this case, the reports identifying  
3 licensing conditions. So, is that the only resolution  
4 pathway? Not necessarily, but the primary one would be if  
5 there's concerns in the documentation that have flagged  
6 issues with the monitoring and reporting process -- process,  
7 that should be -- that our recommendation would be that the  
8 -- a licence condition addresses those concerns, and those  
9 are -- that's kind of the -- the flow here of what we're  
10 looking at.

11

12 So, another example -- discharge timing and  
13 notification. Again, there's been quite a bit of discussion  
14 about that today as well. So, again, you're going to see a  
15 pretty good theme here. License conditions, again, would  
16 apply to the -- to the -- yeah, the licence if and when it  
17 is issued. That would help inform the -- the ultimate  
18 operation of the lagoon, and management of the licence,  
19 essentially.

20

21 Flooding and wet weather condition -- wet -  
22 - flooding and wet weather operation. Again, a topic that's  
23 discussed at length today. Again, licence conditions.  
24 Pretty consistent theme all the way through here.

25

1                   And then, groundwater protection and liner  
2 verification. Construction QA/QC standards.

3

4                   So, I encourage -- I encourage you to look  
5 at the -- the full table because it is a compilation of all  
6 the steps in the process and building out what category does  
7 your question fall into, because it's -- it's quite  
8 complete.

9

10                   Just a little bit expanding here on some of  
11 the points that we're talking about here. So, effluent  
12 monitoring and reporting. So, recommendations focus on the  
13 monitoring parameters, the sampling frequency and compliance  
14 points, insurance transparency, and regulatory oversight for  
15 the effluent quality. Discharge timing, coordination,  
16 similar. There's been some back and forth today about  
17 discharge windows and things like that. These are all great  
18 examples of things that can end up in licensing conditions.

19

20                   Flooding, wet weather and ice conditions.  
21 Again, the proponent has spoken at length about this today  
22 -- how they're planning to mitigate it on the design side,  
23 and any -- any licensing conditions that would be necessary  
24 to support the original design, and any amendments to the  
25 design with future expansion would all come into licensing

1 conditions.

2

3 Groundwater protection and liner  
4 performance. Same idea, except we're going primarily  
5 through construction QA/QC process.

6

7 Did that not go forward? Oh, it did.

8

9 So, just to highlight here, effluent  
10 monitoring and reporting. Look at the outline -- clear  
11 monitoring expectations, defining compliance points,  
12 transparent reporting mechanisms, and resolution pathways  
13 to -- to get to next steps. And again, seeking clarification  
14 and enforceable licensing conditions.

15

16 Discharge timing and coordination. We've  
17 had quite a significant discussion with that today. So,  
18 seasonal discharge coordination, again, would be on as-  
19 needed, but the ultimate report is looking at the maximum  
20 capacity situation. Notification procedures -- so, there's  
21 been some discussion in the table about protocols necessary  
22 for notifying agencies and stakeholders before discharge  
23 events occurred. And then, regulatory collaboration as far  
24 as the discharge (inaudible) timing itself -- itself.  
25 Resolution pathways here include clarification and licensing

1 conditions as well.

2

3 (inaudible) at wet weather operation. We've  
4 got flooding and ice impact concerns. Proponent has  
5 discussed this. There's conditions that are going to have  
6 to go with that as well. Those are all outlined in the  
7 table.

8

9 Operational and contingency planning --  
10 we've had some exchanges back and forth today between the  
11 proponent and the Board regarding contingency planning and  
12 supplemental information being provided around contingency  
13 planning, and I think that that's been -- been answered at  
14 -- at this point.

15

16 Regulatory resolution pathways include,  
17 again, clarification, which is the questions that have been  
18 exchanged today, and then operational commitments as well.

19

20 Groundwater protection and liner QA/QC. So,  
21 what does it look like when you've got liner integrity and  
22 permeability? Public attack comments highlighted concerns  
23 about liner quality and about potential groundwater  
24 contamination. We've heard about that, again, today in the  
25 questions for the proponent. So, the focus is on meeting

1 the Manitoba lagoon design objectives for containment and  
2 for permeability. Construction and QA/QC commitments around  
3 the actual installation of the liner itself, and then  
4 verification of liner performance. I think there's testing  
5 required at the construction phase as well to ensure that  
6 things are constructed to a standard. That's the -- the  
7 case with all construction.

8  
9 Resolution pathways, clarification. Again,  
10 we've been engaging in that all day. And final confirmation  
11 for the construction stage for the -- for -- for the  
12 construction elements of that.

13  
14 So, getting into takeaways here, you'll  
15 notice that I've -- I've been repeating myself a little bit  
16 here, and a huge part of that is that, while some of these  
17 issues could seem very broad and like there's a lot of  
18 questions that need to be answered, there's a pretty common  
19 theme as far as how these things can -- these topics can be  
20 broken down into, okay? Is this a regulatory issue? Is  
21 this a proponent design issue? And is this an environmental  
22 issue? Like, ultimately, it's -- it's going to be on the  
23 proponent to provide their response and supporting position  
24 for their design, and it'll be on regulators to make an  
25 assessment as far as what licensing conditions are required

1 of the -- of the proponent if -- if a licence is issued.

2

3 So, comprehensive comment review, regulatory  
4 pathways -- that -- this is, again, a key -- key discussion  
5 point here because it's really next steps for (inaudible)  
6 recommendation -- assessment of information for gaps, and  
7 regulatory authorities maintained.

8

9 So, that's the -- the summary of kind of our  
10 involvement in the review. Our focus has been at the back  
11 end of this. I know it's been going on since '21, but we've  
12 only been involved for the last -- last six months or so.  
13 But I hope that provides some clarification and some  
14 transparency to -- to everyone here as far as the support  
15 that we're providing to -- to the process as far as helping  
16 direct clarification of -- of supplemental questions.

17

18 THE CHAIRWOMAN: Thank you, Mr.  
19 Mackenzie. I will mark your exhibit -- or your presentation  
20 as Exhibit H-003. And I can't help it. The lawyer in me  
21 wants you to confirm for the record that QA/QC is Quality  
22 Assurance and Quality Control.

23

24 MR. MACKENZIE: That's correct, yes.

25

1 THE CHAIRWOMAN: Thank you. All right.  
2 So, I'll turn it over to counsel for the proponent for any  
3 questions of this witness.

4

5 MR. KATHLER: I have no questions for this  
6 witness. Thank you.

7

8 THE CHAIRWOMAN: Thank you. And to Mr.  
9 Williams, RM of Gimli, any questions for this witness?

10

11 MR. WILLIAMS: I do, but I had spoken  
12 to Mr. Crocker about starting tomorrow morning with them.

13

14 THE CHAIRWOMAN: We have an entire hour  
15 left, unless there's any compelling reason to do this  
16 tomorrow. Are you not prepared to proceed today? I  
17 understand that this is a shift in the tentative schedule,  
18 so we'll affore (sic) you -- afford you some leniency.

19

20 MR. WILLIAMS: I mean, I can start  
21 asking some questions, but I -- I -- I -- you know, I -- I  
22 -- I certainly wasn't thinking that -- that we could get to  
23 the stage today, but I mean, I can certainly start asking  
24 him some questions, but -- and so, if you want me to do  
25 that, I can, but I -- I will not finish today, not because

1 of timing, but because of the fact that -- that I simply  
2 didn't think that we'd be getting here at this point in the  
3 schedule.

4  
5 THE CHAIRWOMAN: Okay. That's fair. And  
6 so, we'll -- we'll take your questions tomorrow. Maybe I'll  
7 turn it over to see if there are any members of the public  
8 who would like to ask any questions relating to this  
9 presentation, if there are a few. Then, maybe we'll take a  
10 short pause and you can come and indicate to Mr. Crocker  
11 your questions, and then we'll come back to your -- questions  
12 from RM of Gimli tomorrow morning. So, let's take five  
13 minutes.

14

15 -- OFF THE RECORD --

16 -- ON THE RECORD --

17

18 THE CHAIRWOMAN: Okay. I think we will  
19 get started with questions from the public, and I'll remind  
20 everyone that these are questions for Mr. MacKenzie on his  
21 presentation and materials that are on the public record in  
22 the report that was prepared by Keewatin-Aski. I believe  
23 Mr. Tkach was our first member of the public to ask questions  
24 again, followed by Mr. Veldink, and I think there are others,  
25 but I'll wait for a list. You can proceed with your

1 questions, and again -- questions -- and as succinct as  
2 possible. Thank you.

3

4 MR. TKACH: Thank you for the opportunity,  
5 and I apologize. Like Mr. Williams, I'm not quite as  
6 prepared as I'd like to be. We'll -- we'll try and make  
7 best use of the time.

8

9 So, thank you for your presentation. Is it  
10 safe to say that one of your roles here in doing this is to  
11 look at this process and say, 'Have we checked all the  
12 boxes?'

13

14 MR. MACKENZIE: Ultimately, the design  
15 elements of the project are the responsibility of the  
16 designer. We're reviewing the submission of the -- of the  
17 proponent and evaluating whether or not there are existing  
18 information presented that conflict with existing regulatory  
19 environments.

20

21 MR. TKACH: But you -- you have your table,  
22 and then I've gone through your report and your table and  
23 your --

24

25 MR. MACKENZIE: Yeah.

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MR. TKACH: -- presentation here, and it's like, you know, the question was asked about this and was a response given? Is there a solution? Is there -- like, did we -- did we check that box? Because, you know, we've -- we've satisfied the -- the needs of that. Whatever.

MR. MACKENZIE: Can you provide an example of --

MR. TKACH: And I'm going --

MR. MACKENZIE: -- (inaudible) box that you're --

MR. TKACH: -- I'm going to.

MR. MACKENZIE: -- (inaudible)?

MR. TKACH: (inaudible) kind of -- yeah. Okay. And so, we'll -- so, we'll -- we'll get into that. Before I get into the details of that, on Page 4 of your report, you notice -- note that this is one part of a -- a -- a broader transparent regulatory process. One of my comments on this has -- that I felt that -- that this process

1 has been fairly (inaudible), and I'm not going to go too far  
2 down that road.

3

4 In my experience as -- as an environmental  
5 regulator, I don't look at parts of a project at a time. I  
6 look at the whole thing. What -- what's been your  
7 experience? Do you look at -- when you do this type of  
8 work, do you look at parts of project at a time or do you  
9 look at the whole thing?

10

11 MR. MACKENZIE: Well, in this case, the  
12 whole project is the design of a lagoon. So, if you're  
13 alluding to something beyond that, then that wouldn't be  
14 within our scope to comment at this point.

15

16 MR. TKACH: Okay.

17

18 MR. MACKENZIE: We're reviewing  
19 specifically the lagoon portion of the project. We're not  
20 privy to any information outside of the lagoon portion.

21

22 MR. TKACH: Okay. No. So, fair enough.  
23 You're -- you're limiting your scope. In Section 6 of your  
24 report, you talk about things that are missing. One of the  
25 comments that has been made was, there was questions in the

1 original public consultation about not consulting with First  
2 Nations. I've read through the D'Arcy Deacon report, where  
3 it says it's, you know, not in the part of the proponent to  
4 consult with First Nations. That's on the part of the  
5 province. What are your comments with regards to the  
6 involvement of First Nations as being a comprehensive part  
7 of this project?

8

9 MR. MACKENZIE: At this point, we  
10 haven't flagged any concerns with consultation with First  
11 Nations based on the information that we've reviewed.

12

13 MR. TKACH: Have you seen any? I -- I  
14 haven't seen anything from First Nations. I -- I -- I just  
15 -- maybe I've missed something.

16

17 MR. MACKENZIE: No. The -- the only  
18 comments I've seen about First Nation consultation are in  
19 the letter that you provided on the 7th.

20

21 MR. TKACH: Yeah, okay. So, we haven't  
22 gotten anything from any, like, Assembly of Manitoba Chiefs  
23 or any -- like, I haven't seen it, and -- and I miss things.

24

25 MR. MACKENZIE: I haven't seen any --

1 anything for or against the application.

2

3 MR. TKACH: Okay. No.

4

5 MR. MACKENZIE: (inaudible).

6

7 MR. TKACH: Well, fair enough. Again, this  
8 is where I'm going back to boxes being checked in terms of  
9 stuff to look at.

10

11 There's been a lot of questions and concerns  
12 about socioeconomic impacts associated with lagoon. I'm a  
13 property owner across the road. There are other property  
14 owners here. We've talked about, certainly, the emotional  
15 and psychological stress of -- of this project and, on a  
16 more tangible level, the effects on, say, our property  
17 values. Do you see that those items have been addressed as  
18 part of this process?

19

20 MR. MACKENZIE We're supporting the  
21 technical review of this. We're not supporting the  
22 regulatory commitments around assessment for what you're  
23 describing.

24

25 MR. TKACH: Well then -- and I don't think

1 that's a regulatory assessment. I'm -- I'm just saying, you  
2 know, a lot of people have come forward with concerns and I  
3 -- I really haven't seen a response to say, you know, 'What's  
4 going to happen to the value of my property? How am I going  
5 to deal with the emotional and psychological stress of, you  
6 know, this is my property that I can no longer use because  
7 it's right next to a sewage lagoon, whereas today, I'm --  
8 I'm breathing fresh air. It's peaceful and tranquil and  
9 everything's good.' Like, has that been something that you  
10 think has been -- had -- inadequately addressed?

11

12 MR. MACKENZIE: What you're describing  
13 does not sound technical in nature. That's based on  
14 approvals that are outside of our scope of our review.

15

16 MR. TKACH: Okay. So, that's not in the  
17 scope of your review? Okay. You talk about stuff being  
18 licensing conditions addressing a lot of the things, and in  
19 your report under Section 7.5, you talk about licensing  
20 conditions being able to address flooding issues, which  
21 we've heard a lot of concerns about. What licensing  
22 condition do you think could be used to address flooding?

23

24 MR. MACKENZIE: Our table would have  
25 addressed specifics on that.

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MR. TKACH: I -- I didn't see any, but again, I miss things. Like, I -- I -- I'm a water resources engineer.

MR. MACKENZIE: Sure.

MR. TKACH: And -- and this is kind of what I do for a living and -- or used to do, I'm retired -- And I'm just trying to think, what would you do after the fact, with the design of a lagoon, to address flooding after? And I -- I can't come up with anything. It's -- it's kind of like it's too late.

MR. MACKENZIE: I'm not sure I understand exactly what you're referring to, but in this particular case, the proponent has put forward a design that includes technical conditions which outline what would happen in the case of flooding events. As a part of that submission, regulators will be reviewing it. We've been supporting that process. But as far as a licensing condition that would apply, you can regulate things like, for example, changes in scope, changes in size, but the operation is ultimately the responsibility of the proponent's design. If it's designed for a particular use case, the licensing

1 condition would address a change in that use case that isn't  
2 captured in the design, but the design is ultimately  
3 responsible for the intended use case.

4

5 MR. TKACH: No, fair enough. So, in looking  
6 at addressing this issue with -- do you think that the  
7 consideration of a different alternative to a lagoon would  
8 have been something as -- as a -- a possible condition of  
9 this?

10

11 MR. MACKENZIE: Do you have an example  
12 we'd like -- you'd like to put forth or ---

13

14 MR. TKACH: Well, certainly, and -- and  
15 others have. Like, I mean, there was discussions and they  
16 were talked about earlier about, you know, connecting this  
17 to the municipal treatment system, and -- and I think the  
18 RM of Gimli can speak more to this, where they have -- and  
19 again, I -- I'm going to get an -- a hearsay thing here, so  
20 -- but I've been told that there was an option on the table  
21 to have, say, a pipeline constructed to connect this to the  
22 municipal treatment system, which would alleviate this need  
23 for odour concerns, which would alleviate the flooding  
24 concerns, which would alleviate the social economic  
25 concerns. Is -- is that something that -- that should be

1 investigated a little bit further, maybe, as part of your  
2 report?

3  
4 MR. MACKENZIE: We haven't been  
5 authorised at this point to review alternates to the  
6 proponent's design. We've reviewed the proponent's design  
7 as it is, given the -- what they put forth. Their judgment  
8 for the selection of that process is included in their  
9 presentation today as well as in their reporting. So, we've  
10 not reviewed additional alternatives. That said, if we need  
11 to, we can review something, but we're not authorised to  
12 prepare an additional design, and there's a -- a separate  
13 component to this. Like, we're not the proponents preparing  
14 the design for this. If you want us to comment on things  
15 like other connection points and whatnot, like, the -- if  
16 it's not in the record that's been provided to us for  
17 specific review, then it won't be captured necessarily, so  
18 ---

19  
20 MR. TKACH: And -- and I respect that, that  
21 that's all your job, and I guess, for me, this is the check  
22 box of examination of alternatives, and that's -- that's  
23 something that I was going to -- and -- and, you know, this  
24 -- well, this is my last question here.

25

1 I think, when I talked earlier and asked  
2 questions of Burns Maendel about the odour concern -- and  
3 again, you said this will -- in your report, you said this  
4 will be addressed with licensing conditions -- but as you  
5 heard the response from the proponent, he said, you know,  
6 'It's typically not an issue, but if it is to be a problem  
7 afterwards, there really isn't anything we can do, other  
8 than plant trees around it,' which, in itself, has  
9 detrimental issues because it then decreases wind-mixing and  
10 so forth. So, again, that's not really something that can  
11 be addressed with licensing conditions, can it? Because we  
12 -- like, we just -- we asked the proponent and he said,  
13 'Quite frankly, there isn't much we can do, other than plant  
14 trees.'

15

16 MR. MACKENZIE: I feel like you're not  
17 --

18

19 MR. TKACH: (inaudible) ---

20

21 MR. MACKENZIE: -- factoring in that  
22 the proponent's design has already addressed that with their  
23 methodology -- to reduce the odour in their design.

24

25 MR. TKACH: I appreciate that, and -- and

1 I'm an engineer, too, and -- and even though we think really  
2 highly of ourselves, sometimes, we make mistakes and -- and  
3 then have to deal with them afterwards, but, you know -- and  
4 I'm just looking at robustness of design and, I guess, the  
5 -- in asking these questions, I wanted to point out that  
6 there really isn't a lot we can do after the fact. Thank  
7 you for your time, sir.

8

9 THE CHAIRWOMAN: Thank you. I'll invite  
10 Mr. Veldink to come and ask some questions, and I'll just  
11 remind the public that these are questions and -- and not  
12 argument or opinions, but questions directed to Mr.  
13 MacKenzie on his report and presentation. Thank you.

14

15 MR. VELDINK: Thank you, Madam Chair. On Page  
16 7, 8, 9 and 10, you talk about the effluent. The question  
17 is, have you looked at the -- the present amount of  
18 phosphorus, nitrogen, any other contaminants in Willow  
19 Creek?

20

21 MR. MACKENZIE: I think the proponent  
22 spoke to that today. We haven't provided any -- we haven't  
23 done any additional investigation, if that's what you're  
24 asking.

25

1 MR. VELDINK: Yeah. Mr. Burns did give some  
2 figures as to what will end up in Willow Creek from the  
3 colony, but I'd like to know if you looked at the present  
4 level of contaminants in Willow Creek, because, of course,  
5 that adds to it, and eventually flows into Lake Winnipeg and  
6 might have some severe consequences. So, any -- any info  
7 on that would be appreciated.

8  
9 MR. MACKENZIE I don't think we have  
10 anything to add on that at this point.

11  
12 MR. VELDINK: Okay. That's my only question.  
13 Thank you.

14  
15 THE CHAIRWOMAN: Okay, thank you. We  
16 also have Mr. Buckles (ph), who's indicated that he would  
17 like to ask some questions of Mr. MacKenzie. I'm not sure,  
18 Mr. Buckles, if you were here this morning.

19  
20 MR. BUCKLES: No, I was not.

21  
22 THE CHAIRWOMAN: Okay. So, the  
23 questions from the public are really directed to the  
24 particular presentation, and you were here for Mr.  
25 MacKenzie's introduction and presentation, I believe.

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MR. BUCKLES: And I -- I'd like to do some catching up with Mr. MacKenzie. If you don't mind, Mr. MacKenzie.

Generally, in my training as an engineering technologist, when we developed use cases, we started with the scenario. And it seems to me that you're coming in after the fact, and your scenario's been handed to you, so you -- you're only developing one use case. Is that correct?

MR. MACKENZIE: Generally speaking, as the independent third-party, we -- we're not putting forward the project and we're not a part of the design, like, process. That's all been prepared by the proponent, who spoke this morning. So, we're -- we're reviewing it independently after the fact. We're not --

MR. BUCKLES: So --

MR. MACKENZIE: -- part of the initial preparation.

MR. BUCKLES: -- the proponent is one actor in the use case, correct? There are other actors in this

1 particular use case, are there not?

2

3 MR. MACKENZIE: Can you expand on that,  
4 please?

5

6 MR. BUCKLES: Okay. When I took my UML --  
7 when I took my use case and -- and object-oriented analysis  
8 and design -- because I -- I think that's where you're  
9 referring to -- back in the 90s, when we -- when we were  
10 fairly early on in developing use case -- it wasn't a wide  
11 use in engineering at that time, mostly in software, so you  
12 have to forgive me if I have a different impression than you  
13 do -- but we always looked at risk analysis as being the  
14 beginning of our use case process, and we would mitigate our  
15 risks according to the use cases. One of the major risks  
16 to me -- and I -- I -- I don't know if it's fair to ask you  
17 this question -- but one of the major risks to me is the  
18 risk of overland flooding, and I'm -- I'm wondering if this  
19 is part of the use case. Was -- was this -- was -- was this  
20 given as -- as one of the factors to be considered in your  
21 use case?

22

23 MR. MACKENZIE: We're not going to  
24 speak to information that was provided by the proponent.  
25 They identified both the flooding scenario for inside and

1 outside of the lagoon. There are two different design  
2 standards that they considered. We're just reviewing that  
3 application as a third-party and supporting that. That --  
4 the proponent may better -- be able to better answer your  
5 questions, I guess --

6

7 MR. BUCKLES: Okay.

8

9 MR. MACKENZIE: -- is what I'm saying.

10

11 MR. BUCKLES: So, I guess I have this  
12 question. I -- the last time I looked at this project, we  
13 were -- we were looking at just clay as being -- being the  
14 liner for the lagoon. Now, we're looking at plastic as  
15 being a liner for (inaudible). When did that change?

16

17 MR. MACKENZIE: I would defer to the  
18 proponent on the timing of that.

19

20 MR. BUCKLES: So, it -- was there -- was there  
21 any consideration given to fish habitat as being one of the  
22 considerations in this design?

23

24 MR. MACKENZIE: For the lagoon  
25 development itself? I mean, that would have been -- the

1       proponent would need to consider that during their design  
2       phase. That's not for our review. The -- they -- they  
3       spoke about that this morning for fish habitat.

4

5                   MR. BUCKLES: So, you're -- you're -- you're  
6       not representing the design phase?

7

8                   MR. MACKENZIE:           We're not representing  
9       the design, no. We're -- we're representing the technical  
10      review of the design as part of assisting the -- the  
11      regulators.

12

13                   MR. BUCKLES: So, I -- I wasn't -- I also  
14      wasn't here for the discussion on quality assurance versus  
15      quality control. Could you explain to me the difference  
16      between quality assurance and quality control so that I  
17      really understand what the difference is?

18

19                   MR. MACKENZIE:           Sure.       So, quality  
20      assurance is the testing requirement that you need to  
21      determine what the standard should be, and the quality --  
22      while the quality control is there to ensure that you're  
23      meeting that standard.

24

25                   MR. BUCKLES: So, in -- in the requirements

1 analysis phase, which happens at the beginning of the  
2 project, the QA standards are developed for the tests for  
3 that function, right?

4

5 MR. MACKENZIE: Again, if it's -- if  
6 you're talking about the design phase of the project, I  
7 would refer to you the -- the proponent.

8

9 MR. BUCKLES: I -- I would suggest that you  
10 can't have quality assurance without being involved in the  
11 design phase.

12

13 MR. MACKENZIE: We're not performing --  
14 -

15

16 THE CHAIRWOMAN: Mr. Buckles, I'm just  
17 going to intercede here for a moment.

18

19 MR. BUCKLES: Sure.

20

21 THE CHAIRWOMAN: This particular moment  
22 in time in the hearing, we're asking questions of someone  
23 who's conducted an independent third-party review to  
24 identify pathways at this stage. So, their review is limited  
25 to the moment in time of having received the full information

1 package that was put forward by the proponent. So, I just  
2 want to make sure that those questions are properly directed  
3 to the right parties. And there's also an opportunity, if  
4 you would like, to speak with Mr. Crocker to register to  
5 make a presentation about some of your views and concerns  
6 about this project, and that might be a very good avenue for  
7 -- for which you -- you could present tomorrow.

8

9 MR. BUCKLES: I'm -- I'm occupied for the  
10 entire afternoon.

11

12 THE CHAIRWOMAN: And evening. There's  
13 an evening ---

14

15 MR. BUCKLES: Evening, I perhaps could  
16 present.

17

18 THE CHAIRWOMAN: Yeah, so --

19

20 MR. BUCKLES: Evening --

21

22 THE CHAIRWOMAN: -- I would -- I would -

23 -

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25 MR. BUCKLES: -- for ---

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THE CHAIRWOMAN: -- highly encourage you to have a discussion with Mr. Crocker. There will also be another piece of evidence review of the proposal by the expert for the Rural Municipality of Gimli, and that will be another opportunity to ask some of the technical questions that may arise. So, given the -- the late time today, I think that it might be best for you to -- to have that conversation with Mr. Crocker about how best to participate going forward.

MR. BUCKLES: And will -- will the Environmental Minister be -- will Mike Moyes be here with us tomorrow?

THE CHAIRWOMAN: The Minister I don't believe will be attending, but our report is intended to provide advice and recommendations to the Minister following the hearing and considering all of the evidence that's been put on the record in advance of and during this hearing. Okay?

MR. BUCKLES: Can I make one statement and I'll go (inaudible) -- and then I'll leave the gentleman here to carry on? But of -- of the 160 commercial fishers

1 in this immediate area, it is by far the largest industry  
2 in Gimli and in the Interlake. There's only one other  
3 gentleman here. My father-in-law, Robert T. Christianson  
4 (ph), who is -- who is present from the commercial fishing  
5 community. And I would think with, you know, all the other  
6 -- forgive me everybody -- but with all the other people in  
7 this room, that it's very important, it's -- it's almost  
8 necessary that -- that we get some representation for the  
9 commercial fishery because we don't have any here. Okay?

10

11 THE CHAIRWOMAN: Thank you.

12

13 MR. BUCKLES: And I'm going to go sit down.  
14 Thank you. Thank you. Thank you very much.

15

16 THE CHAIRWOMAN: Thank you. We will  
17 resume tomorrow morning with questions for Mr. MacKenzie  
18 from the RM of Gimli. Mr. Williams, we'll start promptly  
19 at -- well, morning. It's 12:30 tomorrow is our start time  
20 because we'll be going into the evening. So, shall we call  
21 that teenager -- teenager morning time? 12:30 will be our  
22 -- our start time tomorrow and planning to go into the --  
23 the evening. So, have a good rest, everyone. Thank you  
24 again for your patience and your time today, and we'll resume  
25 tomorrow. Thank you.

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MR. CHRISTIANSON: I got a little bit of a chest cold here. And as I -- of our family of 135 years in the industry, (inaudible), from it started, the (inaudible) who set the lake and when we started to fish, I'm not here ---

THE CHAIRWOMAN: Mr. Christianson. Mr. Christianson, we've closed for today, but I'm going to encourage you to come and speak with the Secretary to the Board about when is a good time to be presenting information. Okay? Thank you.

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